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# COUNTRY INDUSTRIAL DEVELOPMENT PROFILE OF THE REPUBLIC OF SINGAPORE\*

Prepared by the

International Centre for Industrial Studies

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#### PREFACE

The International Centre for Industrial Studies, Regional and Country Studies Section, has undertaken, under its 1978-1979 work programme, the preparation of a series of Country Industrial Development Profiles. These profiles are deak studies, providing statistical and economic analyses of the industry sector, its growth, present status and future prospects. It is hoped that the profiles will provide analyses of use to programming technical assistance, industrial redeployment and investment co-operation activities.

The profile on Singapore is based on documents, reports and studies available at UNIDO Headquarters. No field survey has been undertaken and some of the data on industry are not up to date.

The views and comments contained in this document do not reflect those of the Republic of Singapore nor do they officially commit the United Nations Industrial Development Organisation to any particular course of action.

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#### EXPLANATORY NOTE

References to dollars (\$) are to United States dollars, unless otherwise stated.

The monetary unit in the Republic of Singapore is the Singapore dollar (S \$).

Totals in tables may not add precisely because of rounding.

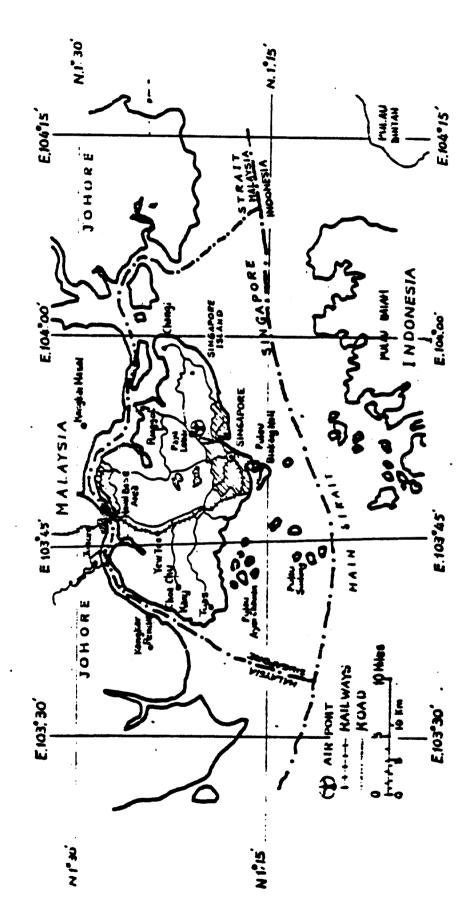
Additional country data is as follows: 1/

Area	616.3 square kilometres
Population	2,334,400
Gross National Product	
At current market prices	\$\$ 17,405,700,000
Per capita	<b>3\$</b> 7,456
Trade	
Exports	\$\$ 22,985,500,000
Imports	\$\$ 29,613,000,000
Foreign exchange reserve	S\$ 11,400,000,000
Employment	958,900
Unemployment	3.6 per cent
Foreign exchange rate (Singapore dollar to US dollar):2/	
First quarter 1978, average	S\$ 2.3086
Second quarter 1978, average	S\$ 2.3212
1-10 August 1979	S\$ 2.14

The following data is taken from the Ministry of Finance, Economic Survey of Singapore, 1978.

<sup>2/</sup> Data on the foreign exchange rate is taken from the International Monetary Fund, International Finance Statistics. Please note that the currency is floated.

REPUBLIC OF SINGAPORE



#### SUMMARY AND CONCLUSIONS

Singapore is, in terms of territory, population and natural resource endowment, a small country. Nevertheless, its stable and efficient Government, geographic position, and availability of sizeable skilled-worker force have served to develop a successful economy based on export-oriented manufacturing industries.

The country has developed labour-intensive industries so well that the unemployment which prevailed some ten years ago has now turned into a state of labour shortage, while the neighbouring countries - ASEAN and others - still have readily available labour. Therefore, the country is strategically shifting from labour-intensive industries, which it encourages to redeploy to suitable neighbouring countries, to technologically sophisticated and high value added production.

For this reason, expansion of industrial infrastructure and manpower development with a view to increasing absorptive capacities for foreign technological and managerial know-how is stressed.

In the pursuit of the country's development efforts, the Government relies essentially on domestic and foreign investment resources. However, the contribution of external assistance to its development efforts, although relatively small in financial terms, represents a significant contribution in that it provides for some selective inputs such as specialized expertise and fellowships which the Government might find difficult to obtain otherwise. Presently, the UNDP is a major source of externally-provided technical assistance. UNIDO's role in developing and implementing UNDP industrial development projects is expected to be selective and to concentrate on development of high technology skills and promoting economic co-operation with Southeast Asian countries.

#### Chapter I

# THE ECONOMIC STRUCTURE

## Gross domestic product

In 1978, Singapore achieved a real GDP growth of 8.6 per cent to S\$ 10 billion (at 1968 factor cost). This is the highest growth rate since the economic recession in 1975, and reflects the overall performance of the economy.

Table 1. Real growth rate of GDP (percentage)

1974	1975	1976	1977	1978
6.3	3.9	6.7	7.8	8.6

Source: IMF, "International Finance Statistics".

The growth is the highest amongst ASEAN countries, although modest compared to its major export competitors, viz., the Republic of Korea and Hong Kong.

Table 2. International comparison of economic growth
(Real growth rates of GDP)

		1975	1976	1977	1978
ASEAN:	Indonesia	5.4	7.1	7.5	7.0
	Malaysia	0.8	10.8	7.8	
	Philippines	5-9	6.9	6.3	7.5 5.8 8.6
	Singapore	4.0	7.2	7.8	8.6
	Thailand	6.4	6.2	6.5	8.0
Selecte	ed Northeast Asian Countries:				
	Hong Kong	2.9	16.9	11.6	10.0
	Republic of Korea	8.3	15.5	10.3	12.5

Source: "OECD Economic Outlook December 1978".

a/ Preliminary figures.

Singapore's per capita GNP in 1978 of S\$ 7,456.2 (at current market prices) is the second highest in Asia (Japan is the first). Singapore's per capita GNP in 1976 of US \$2,580 was classified as "high income developing country" by the World Bank.

# Economic structure

Singapore's economic structure in 1960 and 1976 was as shown in Table 3 below.

Table 3. Structure of GDP

	196	So	197	76	Average growth	
	S\$ million	Share	S\$ million	Share	1960- 1976 (percen	1971- 1976 ntage)
Agriculture, fishery	74.9	3.8	237.8	1.7	7.5	8.7
Granite quarrying	6.1	0.3	64.8	0.5	15.9	21.8
Manufacture	235.6	11.9	3,345.9	24.2	_	20.9
Electricity, town gas, water	49.7	2.5		1.9	11.0	10.2
Construction	71.7	3.6	1,197.1	8.7	19.2	19.4
Wholesale, retail, restaurant, . hotel trade	712.5		3,790.4		11.0	15.9
Transport, warehouse, telecommunication	282.8	14.2	1,719.4	12.4	11.9	19.4
Finance, insurance, real estate	145.2	7.3	1,427.7	10.3	15.4	17.8
Ownership of dwellings	79-3	4.0	555-5	4.0	12.9	13.8
Government, military services	55.4	2.8	520.5	3.8	15.0	17.0
Municipal, social, private services	305.2	15.4	1,075.2	7.8	8.2	12.6
Adjustments (minus)	33.1	1.7	384.5	2.7	_	_
Total (GDP)	1,985.3	100.01	3,814.2	100.0	12.9	17.1

Source: Ministry of Finance, "Economic Survey of Singapore".

a/ At current prices.

The manufacturing sector's share in GDP in 1977 was 21.1 per cent, the largest sector compared to agriculture, mining, and construction. In 1978, the manufacturing sector expanded by 12 per cent, while it contributed 28 per cent to the overall rise in GDP.

#### Employment

In 1978, the manufacturing sector employed 270,600 persons, or 28 per cent of the total labour force of 953,900 persons.

Table 4. Employment by sector, 1970, 1977 and 1978 (as of June)

	1970	)	1977		1978	ļ
Sector	Thousands	Per cent	Thousands	Per cent	Thousands	Per cent
Total	650.9	100	917.7	100	958.9	100
Manufacturing	143.1	22	249.8 <sup>a</sup> /	27	270.6	28
Construction	43.1	7	51.5ª	6	51.5	5
Trade	152.9	23	212.7	23	225.0	24
Transport and communication	79.1	12	105.6	12	109.2	11
Pinancial and business services	23.1	4	59 • 7	6	64.4	7
Community and social services	177.0	27	204.3	22	207.8	22
Others	32.6	5	34.1	4	30.4	3

Source: "Census of Population, 1970"; "Labour Force Surveys, 1977 and 1978".

The employment levels of the manufacturing and construction sectors in 1977 were revised upwards to include foreign workers who only applied for permission to work after the exit control scheme was introduced in 1978.

Manufacturing sector's share in GDP in 1977 fell to 21.1 per cent from 24.2 per cent in the previous year. This was due to more significant expansion of construction and services sectors in relative terms.

#### Trade

From having been largely an entrepot port, Singapore's economy has been reoriented towards indu trialization since the late 1950's. The economic policy of industrialization, introduced in 1959, aimed at diversifying the economy into manufacturing and finance in order to reduce dependence on entrepot trade and to create employment opportunities for the then existing high level of unemployment. Entrepot trade, however, remains an important contributor to the country's GDP growth. Its nature, however, has gradually changed from trading in mainly traditional products to re-export of machinery, industrial components and transport equipment accounting for a higher proportion of total re-exports. In 1978, domestic exports made up 58 per cent of total merchandise exports and domestic exports of petroleum products formed 45 per cent of total petroleum exports.

In 1977, the United States, Malaysia and Japan were the major export markets of Singapore's merchandise exports (comprising direct and domestic exports and re-exports), respectively accounting for 15.5, 14.3 and 9.5 per cent of total exports. In terms of export commodities, machinery and transport equipment, fossil and lubricant oil, and industrial components were the main export items, accounting for 24.5, 24.3 and 15.7 per cent of total exports, respectively.

Singepore's trading and industrial-based economic activities are highly dependent on imports. A vastly increased volume of capital goods imports has been required by the rapidly expanding manufacturing sector. In 1978, consumption and capital goods accounted for 15 and 12 per cent of total imports, respectively. In 1977, machinery and transport equipment, fossil and lubricant oil, and consumer goods (fabricated wood and steel, and textiles, etc.) were the main import items, respectively accounting for 26.4, 25.6 and 14.2 per cent of total imports.

Japan, Malaysia and the United States were the main sources of imports, respectively accounting for 17.5, 13.6 and 12.6 per cent of total imports.

A large proportion of the trade gap is offset by capital inflows, and inflows from net transfer payments, net earnings from services, tourism ship services and repairs, etc., enabling a net overall balance of payments surplus of S\$1.4 billion, and a foreign exchange and gold reserve of S\$ 11.4 billion in 1978.

Table 5. Merchandise exports by main destinations
(in million Singapore dollars)

	1975	1976	1977	Share in 1977 (percentage)
Total	12,757.9	16,265.9	20,090.3	100.0
West Malaysia	1,687.1	1,811.3	2,189.7	10.9
East Malaysia	501.1	669.7	684.2	3.4
United States	1,775.4	2,393.5	3,120.8	15.5
Japan	1,112.9	1,668.8	1,918.1	9.5
United Kingdom	539.8	595.9	646.3	3.2
Hong Kong	937.0	1,266.6	1,474.0	7.3
USSR	126.0	159.5	195.5	1.0
Australia	637.2	831.2	990.6	4.9
China	98.5	95.4	144.7	0.7
Thailand	445 • 4	486.0	562.1	2.8
Federal Republic of Germa	ny 481.5	647.9	769.1	3.8

Source: Department of Statistics, "Monthly Digest of Statistics".

Table 6. Merchandise exports by main commodities (in million Singapore dollars)

	1975	1976	1977	are in 1977 percentage)
Total	12,757.9	16,256.9	20,090.3	100.0
Food, animals	915.7	947.8	1,389.4	6.9
Beverages, tobacco	40.9	48.9	55.2	0.3
Industrial components (except fuel edible oil)	and 1,694.3	2,664.7	3,160.0	15.7
Fossil, lubricant oil	3,451.2	3,783.8	4,874.1	24.3
Edible oil	245.5	249.3	474.7	2.4
Chemicals	475.7	609.8	716.1	3.6
Consumer goods b	1,086.5	1,328.8	1,602.2	8.0
Machinery, transport equipment	2,894.6	4,106.7	4,917.0	24.5
Miscellaneous products	880.4	1,232.5	1,402.3	7.0
Others	1,073.1	1,293.6	1,489.3	7.4

Source: Department of Statistics, "Monthly Direct of Statistics".

a/ Including entrepot and domestic export. c/ Garments, footwear, etc.
b/ Wood, steel products, textile, etc.

Table 7. Merchancise imports by main commodities
(in million Singapore dollars)

	1975	1976	1977	Share in 1977 (percentage)
Total	19,270.4	22,404.5	25,521.9	100.0
Foods, animals	1,654.4	1,853.3	2,211.0	8.7
Beverages, tobacco	130.3	139.4	150.0	0.6
Industrial components (except fuel and edible oil)	1,229.2	2,023.5	2,278.7	8.9
Fossil and lubricant oil	4,734.1	6,140.9	6,524.2	25.6
Edible oil	242.0	257.8	478.9	1.9
Chemicals	1,119.6	1,116.2	1,319.3	5.2
Manufactured products	3,510.3	3,277.4	3,630.7	14.2
Machinery, transport equipment	4,046.3	5,794.7	6,738.5	26.4
Miscellaneous products b	1,331.3	1,534.0	1,764.9	6.9
Others	272.9	267.3	425.7	1.7

Source: Department of Statistics, "Monthly Digest of Statistics".

Table 8. Merchandise imports by countries
(in million Singapore dollars)

	1975	1976	1977	Share in 1977 (percentage)
Total	19,270.4	22,404.5	25,521.9	100.0
West Malaysia	1,755.6	2,566.7	3,053.8	12.0
East Malaysia	483.0	637.5	412.2	1.6
United States	3,024.0	2,960.5	3,227.2	12.6
Japan	3,254.3	3,590.8	4,474.0	17.5
United Kingdom	956.0	851.2	957.0	3.7
China	682.0	659.0	670.4	2.6
Hong Kong	427.8	536.7	651.2	2.6
Australia	661.5	578.0	644.6	2.5
Federal Republic of Germany	636.2	739.0	880.3	3.4
Thailand	400.3	516.3	571.0	2 <b>.2</b>
USSR	18.2	48.9	63.9	0.3

Source: Department of Statistics, "Monthly Digest of Statistics".

a/ Wood, steel products; taxtiles, etc.

b/ Garments, footwear, etc.

In 1978, external trade at current prices increased by 15 per cent to reach S \$52.6 billion. Exports at current prices increased by 14 per cent to reach S \$23.0 billion. Imports at current prices increased by 16 per cent to S \$29.6 billion, reflecting the acute demands for capital and intermediate goods as well as oil.

Consequently, trade deficit rose by 22 per cent in 1978 over the previous year, reaching S \$6.6 billion.

Table 9. Trade balance
(in billion Singapore dollars; exchange rate: US \$1 = 2.1635)

Year	Export FOB	Import CIF	Trade balance
1974	14.2	20.4	- 6.2
1975	12.8	19.3	- 6.5
1976	16.3	22.4	- 6.1
1977	20.1	25.5	- 5.4
1978	23.0	29.6	- 6.6

Source: Department of Statistics, "Monthly Digest of Statistics".

## Regional co-operation

In regional economic co-operation, Singapore attaches considerable importance to, and actively participates in, promoting economic co-operation among the countries of the Association of South East Asian Nations (ASEAN), which, as a group, is Singapore's largest trading partner.

In 1977, Singapore's intra-ASEAN trade was US \$4,792.1 million. This accounted for 25.6 per cent of the country's total foreign trade of US \$18,716.9 million. This was the highest rate compared to Malaysia's 17.1 per cent, Thailand's 15.9 per cent, Indonesia's 12.0 per cent, and the Philippine's 5.3 per cent. This situation is explained by the fact that Singapore, with its comparatively high level of industrialization, plays a central role in supplying capital and intermediary goods, such as electrical and precision machines and chemicals to other member countries of ASEAN, which are less industrialized.

The ASEAN Preferential Trading Agreement and the various ASEAN industrial regionalization and complementation schemes add to Singapore's attractiveness as an investment site.

The diesel engine project (for production of engines of a certain size), which was assigned to Singapore as one of the ASEAN Industrial Projects, has encountered serious marketing problems in the other four ASEAN countries, as all have or intend to build plants that would compete with Singapore's planned facility. (Indonesia will allow preferential access to its market only for engines exceeding 500 horsepower; the lower limit of the other three countries is 200 horsepower.)4/ Therefore, Singapore maintains that its project, structured as an ASEAN project, would not be economically feasible, at least within the foreseeable future. However, the Government reportedly accepted the proposal by a multinational corporation to develop this project on a national basis, with the Government participating in its equity, whereby an internationally competitive plant will first be established under a long-range programme in three phases, which will increase local contents of the components to be assembled in Singapore from 30 per cent at the start to 85 per cent by the mid-1990's, when the plant will be scaled up to commercial production of 5,000 units per year to supply the region. A major factor in this decision will be whether or not the plant will become accepted as an ASEAN project upon its completion, and thus gain preferential access to the other four ASEAN countries.

Singapore is among the countries to which the EEC extends its general scheme of tariff preferences for less-developed countries. Under this scheme, Singapore-made goods qualify for preferential entry to the Common Market if ASEAN local content reaches a certain minimum level. Similar privileges are provided by the United States and Japan.

Singapore has concluded bilateral trade pacts with the Philippines and Thailand. Both agreements called for across-the-board preferential tariff cuts of 10 per cent. Bilateral trade, as well as investment by Singapore firms in Malaysia, continues to grow. In 1976, Malaysia displaced the United States as Singapore's principal trading partner.

Normally no protective tariffs are applied to import-competitive industries, nor are there any quantitative restrictions on imports. It can, therefore, be observed that Singapore is virtually a free port.

<sup>4/</sup> As was discussed at the ASEAN Ministerial Meeting in 1978.

<sup>&#</sup>x27;Business Asia", 13 October 1978.

Table 10. Intra-ASEAN trade by participating country

(in million US \$)

		1973	1974	1975	9261	1977
Indonesias	Imports from ASEAN Exports to ASEAN Trade with ASEAN (a) Total foreign trade (b) Per cent (a/b)	237.4 377.6 615.0 5,941.2 10.35	360.0 644.9 1,004.9 11,266.6 8.92	414.9 732.1 1,147.0 11,872.4 9.68	794.3 758.0 1,552.3 14,220.4	889.1 1,154.9 2,044.0 17,081.7
Kalaysia:	Imports from ASEAN Exports to ASEAN Trade with ASEAN (a) Total foreign trade (b) Per cent (a/b)	362.5 742.7 1,105.2 5,549.6	601.4 1,011.7 1,613.1 8,392.1	535.6 921.6 1,457.2 7,331.7	548.4 1,138.3 1,686.7 9,260.5	663.7 1,150.6 1,814.6 10,636.5
Phi lippine	Philippines: Imports from ASEAN Exports to ASEAN Trade with ASEAN Total foreign trade (b) Per cent (a/b)	37.5 38.9 76.3 3,676.0 2.08	78.4 35.5 113.9 6,117.0	177.9 60.5 238.4 5,976.1 3.99	256.0 80.2 336.2 6,526.1 5.15	272.0 124.0 396.0 7,420.7 5.34
Singapore:	Imports from ASEAN Exports to ASEAN Trade with ASEAN (a) Total foreign trade (b) Per cent (a/b)	1,325.3 910.6 2,235.9 8,810.5 25.38	1,894.1 1,403.0 3,297.1 14,182.7 23.25	1,773.9 1,512.6 3,286.5 13,508.9 24.33	2,187.5 1,802.9 3,990.4 15,663.6	2,727.0 2,065.1 4,792.1 18,716.9 25.60
Thai land:	Imports from ASEAN Exports to ASEAN Trade with ASEAN (a) Total foreign trade (b) Per cent (a/b)	55.7 309.3 365.0 3,595.5 10.15	65.8 436.8 502.4 5,588.1 8.98	86.7 378.8 456.5 5,397.1 8.64	120.6 510.9 631.5 6,552.5 9.64	197.5 627.6 825.1 8,104.2 10.18
Total intra Total fored Per cent (4	Total intra-ASEAN trade (a) Total foreign trade (b) Per cent (a/b)	4,397.5 27,572.8 15.95	6,531.4 45,545.5 14.34	6,594.6 44,086.2 14.96	8,197.1 52,223.1 15.70	9,871.8 61,964.0 15.93

Source: IMP, "Direction of Trade".

A new and rapidly growing source of funds for use in Asia is the Asia-dollar, which is available out of a pool of external dollars and other hard currencies, on deposit mainly in Singapore or raised by Singapore financial institutions. Principal depositors are companies, banks and some Government accounts in the region. Major borrowers are the subsidiaries of the United States and European corporations (frequently without parent or Government guarantees), as well as Asian government agencies.

#### Chapter II

# STRUCTURE OF MANUFACTURING INDUSTRIES

# The manufacturing sector

In 1977, the manufacturing sector employed 219,112 workers, or 24 per cent of the nation's work force. Value added per worker was 5 \$20,425; the ratio of value added to output was 25.5 per cent. Sixty-three per cent of total manufactured sales was directly exported. The performance would have been better if it had not been for labour shortages in the labour-intensive industries such as electronics and garments.

# High value added industries

Manufacturing growth was more broadly based in recent years due to the successful promotion of industry in the higher value added sectors of the economy. Table 14 shows that commodities which made the largest contribution to manufactured value added have also higher value added/output ratios, with the exception of petroleum refineries and petroleum products, and foods, in which cases the value added/output ratios were as low as 11.0 and 16.3 per cent, respectively. The contributions made to total value added by the nine commodities in Table 12 amounted to 76.4 per cent (compiled from Tables 13 and 14). The contribution made by the seven commodities (excluding petroleum refineries and petroleum products, and foods), which are high value added as well as high technology products, amounted to 54.5 per cent of total value added.

<sup>6/</sup> See Table 11.

This ratio does not include domestic sales.

<sup>8/</sup> See Tables 12-15.

<sup>2/</sup> The ratio for other commodities ranged from 30.3 to 51.3 per cent.

Table 11. Principal statistics of manufacturing (in thousand Singapore dollars)

	Musber of Busher	Fresher				Seles		Employees'	
Year	establish- ments	of	Materials	Output	Value	Total	Direct exports	remnera- tion	Capi tal expendi ture
1974	2,179	206,067	9,236,569	13,346,913	13,346,913 3,528,220 13,128,138	13,128,138	7,811,939	7,811,939 1,075,892	620,543
1975	2,385	191,528	8,586,011	12,610,144 3,411,129	3,411,129	12,401,049	7,200,693	1,180,524	622,635
976	2,505	207,234	207, 234 10, 629, 406	15,317,439	3,961,813	15,556,536	9,575,927	1,309,841	618,670
1977	2,638	219,112	219,112 12,224,625	17,518,249	4,475,458	17,390,502	10,969,405 1,471,749	1,471,749	751,620
Percentage of change 1974 over 1977	+ 5.3	+ 5.7	+ 15.0	+ 14.4	+13.0	+ 11.8	+ 14.6	+ 12.4	+ 21.5

Source: Department of Statistics, "Report on the Census of Industrial Production 1977".

Table 12. Value added, 1977

		Value	added	
Commodity	Percents di stri but	ge ion	Value add	
•	Percentage	Rank <sup>c</sup> /	Percentage	Rank
Petroleum refineries and petroleum products	17.3	1	11.0	9
Radios, televisions, semi-conductors and other electrical machinery	16.9	2	30.3	7
Transport equipment and oil rigs	15.6	3	48.2	5
Calculators, refrigerators, air- conditioners and other industrial machinery	7.9	4	. 50.2	3
Metal grills, cans, pipes, and other fabricated products	4.5	5	35.7	6
Food	4-4	6	16.3	8
Paints, pharmaceuticals and other chemical products	3.9	7	50.0	4
Printing and publishing	3.8	8	51.3	1
Professional and scientific equipment, photographic and optical goods	2.1	9	51.0	2
Total	76.4			

Source: - Tables 13 and 14.

\_/ Table 14.

b/ Table 15.

c/ For comparison by this table.

Table 15. Principal statistion by industry, 1977 (in thousand Singapore dollars)

### 1990   1,200   1,018,22   991,937   ### 2,500   1,018,22   991,937   ### 2,500   1,025,12   991,937   ### 2,500   1,025,12   991,937   ### 2,500   1,025,13   205,513   ### 2,500   1,025,13   205,513   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   207,044   ### 2,500   2,276   304,347   307,044   ### 2,500   2,247   307,044   ### 2,500   2,247   307,044   ### 2,500   2,247   307,044   ### 2,500   2,247   307,044   ### 2,500   2,247   ### 2,500   2,247   ### 2,500   2,247   ### 2,500   2,247   ### 2,500   2,247   ### 2,500   2,240   ### 2,500   #			I'maher.	1	,	Inputo		1	101			Sales	_	Enpluyees!	Capital
Fig. 1   Fig. 2   Fig. 3   F	1017		blith-	of vorkere	fotal		Other inpute	8 7	production	Out part	Value P. i.e.	Total	Mreat exp rte	read. ere-	erper-
Everage   Content and other tobacco   9   1,225   129,357   128,517   120,118   120,			232	9,200	1,018,223	761,937	38,286	1,990	11,944 1	1,218,967	196,754	1,803,051	563,937	59,177	26,33,
Circutta and other tobacco   1,225   129,157   128,517			7	2,506	010.66	93,786	5,285	1	SF 5.5%	168,275	£,20	167,942	¥,634	21,349	10,053
		it arettes and other tobacco	6	1,225	129,357	128,517	839	=	9,716	166,385	37,018	165,310	1,602	10,541	2,60
		uxtiles and textile name-	٤	10,537	225,879	206,516	19, 364 12,065	12,065	47.133	346,840	108,896	336,972	136,250	52, 699	13,632
Lastier and lastier products   34   1,223   31,204   30,705   20		sciure learing energy except footwear	2	23.276	304,347	201.004	6.163	19.059	37,381	40,233	156,627	478,972		•	11,:35
Can take and there and other wood  products accept furniture  Purifure and fizures accept  Purifure and fizures accept  Purifure and fizures accept  Purifure and fizures accept  Printia and publishing  Printia products accept rubber  Printia products accept rubber  Printia and publishing  Printia and other at unc.  Directual  Sciole, tiles and other and onersis  Directual  Sciole, tiles and other and onersis  Directual  Sciole, tiles and other and onersis  Directual  Sciole, tiles and other more and uncertaintal  Directual  Sciole, tiles and other and onersis  Directual  Sciole, tiles and other more and incurtial  Directual  Sciole, tiles and other adential  Directual  Sciole, tiles and other adential  Directual  Sciole, tiles and other adential  Directual  Sciole, tiles  Directual  Directual  Sciole, tiles  Directual  Directual  Sciole, tiles  Directual  Direct		eather and leather products	•	1,22)	25	20,20	2 5	Z.	8	4.18 8.18	12,667	43,697	26,871 11,966		£3.
Principle of accept furniture   15   15   15   15   15   15   15   1		ann timber end other wood	R E	A A A	20 060	278 BK2	1	300	5	¥ 7.	8	422.73		•	23.65
Paristrate and paristrates are products		reducts except furniture	Ç		((1))	Year for it		(1)	į			-	•		
Fater and paper products 80 3,604 19,902 13,137   Future and publishing gases 235 9,806 121,452 116,792   Future and publishing gases 235 9,806 121,452 116,132   General products and patro- 12 3,094 6,247,277 6,028,423   Future products are graduated and other 8 1,396 19,009 10,742   Future products accept rubber 25 1,455 34,514 31,633   Future products accept rubber 25 1,455 34,514 31,633   Future products accept rubber 25 1,455 34,514 31,635   Future products accept rubber 25 1,495 34,714 131,635   Future products and other non-rub 16 1,299 77,510 36,714   Future accept additives 7 566 121,841 14,716   Core at and occart additives 7 566 121,841 14,716   Core at and occart additives 7 566 121,841 14,716   Core and occart and occart additives 3 1,454 55,610 56,234 30,713   Core and occart additives and occart and occart additives and occart and occart additives and occart and occart additive according acco		funiture and fixtures except of arily of setal	ደ	3,433	42,804	41,448	1,356	4,132	10,235	75,065	31,126				8,655
Printial and publicating 235 9,000 121,925 110,078  Fairty, Paraccutical and other 25 1,336 154,229 141,807  Fairty, Paraccutical and other 25 1,336 154,229 141,807  Fairty, Paraccutical and other 25 1,094 6,247,275 6,026,423  Furchest products accept rubber 25 1,455 14,514 131,633  Furchest products accept rubber 25 1,495 14,514 131,633  Furchest products accept rubber 25 1,495 14,514 131,633  Furchest products and other strue 17 566 121,841 114,716  Stricts and eccent additions 17 516 10 58,294  Zinc and other run-furcuu 17 516 40,234 30,713  Furchest products and eccentific accentific accent		and paper products	8	3	79,902	73,137	9,764	7,562	19,919	12,12	5.62			17,558 62,04	9,376
Pairtu, pharaceutical and other 86 3,762 172,077 166,132 objected products  Furblew, refinertou and petro- 12 3,694 6,247,267 6,028,423 learn products  Furblew, refinertou and petro- 15 1,495 19,089 18,742 fevals are products except rubber 25 1,495 14,374 13,633 fortiery, follow, earthenuare and 11 763 22,731 16,634 derails products  Furble pro		Finiting and publishing Founties chemicals and gases		3,7	154,229	143,801	10,422		7.7.7	20,02	55.93	218, 316	48,836		17,514
Furches, refinerious and patronians projects and run and patronians projects are projected as a project and run a project and run are projects are products accept rubber 25 1,455 34,514 31,633 forthers are products accept rubber 25 1,455 34,514 131,633 forthers, other, earthenuare and 11 763 22,731 16,634 alexa products are decent adultives 7 566 121,841 114,716 constant accent adultives 7 566 121,841 114,716 forthers and other non-created and and other non-created and and other alectrical and other and other alectrical and other and other non-created and		Paintu, pharasceutical and other		3,762	172,097	166,132	-	ಕ್ಷ	69,103	344,677	172,479		••	35,110	17, 31.1
Proceeding of jointons and Twa 6 158 19,089  Garar  Gualer products except rubber 25 1,455 34,514  Fottery, chins, earthernare and 11 763 22,731  eleas products  Sricis, tiles and other strue- 12 830 7,351  Liral clay products  Gorant and occent adultives 7 566 121,841  Corant and occent adultives 7 566 121,841  Corant and occent adultives 7 560 121,841  Corant and occent adultives 14 1,369 75,610  Zing and other non-formous 7 516 40,234  retals  Corant and occent and other non-formous 7 516 10,369  Corant and occent adultives 14 1-253 348,216  Corant and occent and other electrical 136 52,180 1,732,347 1,  Canagort equipment and oil rige 199 26,218 581,563  Processional and set with 6 20 142,457  Corantory constraint tabustries 3 14,857  Corantory constraint tabustries 3 15,209 142,457  Corantory constraint tabustries 52,000 1,732,347  Corantory constraint tabustries 52,000 1,732,477  Corantory constrai		terroleur refinerieu and patro-	75	3,694	6,247,267	6,028,423	218,845	953	240,489 7	7,022,358	774,168	6,756,479	5,021,333	67,423	154,303
Figure 1 Forducts except rubber 25 1,455 34,514 forturar Plestic products   Plestic products   Plestic products   Putlery, chins, earthernare and		jeluteng and	•	87.1	19,00	18,742	X	1	92	20.965	1,876	22,194	14, 107	1,0%	üTS
Plestic products Potterly, Chins, eartherners and 11 763 22,731 Plestic products Sricks, tiles and other structural clay products Corest and occuent additives 7 566 12,841 Invasion and other non- cetalic mireral products Invasion class occuent fortrows 7 516 40,239 Fried and other ren-fortrows 1 14 1,369 15,610 Corest and other ren-fortrows and 12,213 343,216 Corest and other alcotrical 136 52,180 1,732,347 1, and there are a producting and a set entities Corest and product and set entities Exclassional and set entities Spiral goods Other manufacturing tadustries 94 5,209 142,457 Corest and producting tadustries 94 5,209 142,457 Free annufacturing tadustries 94 5,209 142,457 Free annufacturing tadustries 94 5,209 142,457		the state of the s	X	1 455	M 514	119'11	2,881	175	9.196	61.965	27.216	659	21.036	10.833	4.53.
Piestio products  Potesti, china, earthernare and 11 763 22,731  Seice, tiles and other structural clay products  Corest and eccent additives 7 566 12,841  Invalid and eccent additives 7 56,072  Establic alternal products 14 1,369 75,610  Zinc and other referentiation 14 1,369 75,610  Zinc and other referentiation 14 1,369 75,610  Zinc and other referentiation 14 1,369 75,610  Corest and other aleast 16 15,277 333,030  Corest and other aleast 16 52,100 1,732,347 1, and there are a corried and actentific and eccentiation and eccentific additional goods  Other annufacturing tadustries 94 5,209 142,457 (1969)		Cotumer	9						7	900	11 41	•			33. 633
Since the state of the structure and the structure of the		Plestic products			141,374	151,635	2.0	3,34	54,26	(1) X	3				
Sricis, tiles and other strue-  tural clay products  Corent and occumit adultives  Type 1,149  Corent and occumit adultives  Type 1,149  Corent and occumit adultives  Type 20,29  products, struct and other non- retallic mireral products  Iron and tiles  Iron and photographie and all rige  Iron and photographie and actual tiles  Iron and photographie and other annufacturing tabustries  Other annufacturing tabustries  Iron and actual goods  Other annufacturing tabustries  Iron and actual tiles  Iron and actual		rettery, entre, earthenmare and rises products	=	163	22,731	16,634	6,097	35	<b>6</b> , 393	<b>9</b>	16,9%	<b>X</b>	16,495	6,701	3,613
Corest and conserved and concessed and conce		briche, tiles and other struc-	75	830	7,351	1,342	600'9	3	4,374	20,449	12,948	19,695	624	5,570	2,312
Circitural occurs and concrete 26 1,149 40,299 products and other non- 23 1,454 55,072 retails affected projects 14 1,369 75,610 Zing and other non-futured 14 1,369 75,610 Zing and other non-futured 17 516 40,234 retails grills, cone, paper and 254 12,253 343,216 of other finitested projects and 254 12,253 343,216 of other finitested projects and investigat 28 15,277 333,030 of the single testing and the section of the single section of the section of		tural clay producto Person and ecount admittees	7	99	121.841	114.716		' 1	15,744	168,715	46,874		28,914		2,020
predates, atoms and other non- retalic afrores produces  Iron and elses  Vitals  Vital		tructural colent and concrete	- %	1,199	40,299	38,776		8	9,360	65,314	24,715				2,410
retallic mireral protects  Iron and related  Zind and other Eur-Civrous  Zind and other Eur-Civrous  Zind and other Eur-Civrous  T 516 40,234  Tetal and other Eur-Civrous  Other Ministrations, and  T 13,253 348,216  Other Ministrations, and  T 1007y  Rations, talowind one, seed—  School of the Civrous  Rations, talowind one, seed—  School of the Civrous  Transport equipment and oil rige 199 28,2180 1,732,347 1,  Transport equipment and oil rige 199 28,218 581,563  Professional and set entific  squipment and photographic and 36 7,869 86,201  optical goods  Other manufacturing tabustries  (jeedlery, toys, unbrolles, 94 5,209 142,457		products atone and other non-	23	1.454	\$5.072	51.951	3,122	43	14,460	99,214	43,729		15,576	11,50	6,035
Zinc and other non-forceup 7 516 40,234  "stale and other non-forceup 7 516 40,234  "stale and force of products of 12,253 348,216  Other force and inferitial 23 15,277 333,030  Other manufacturing and 254 12,253 348,216  Other manufacturing and oil rige 199 28,218 581,543  Professional and set unifie  options of an and set unifie  option goods  Other manufacturing tabustries		setallic mineral products [res and steel	7	36	75,610	88.234	17,316	1,543	16. A20	142.771	65,618	_	21,832	13,860	1,619
one finite, come, pipes and 254 12,253 348,216 one finitents product Colonators, refreentiants, air-constitution, air-constitution, taleviated and intential 236 15,277 333,830 one districts and intential 236 15,277 333,830 racheriors and other electrical 196 52,180 1,732,347 1, achieves and other alectrical 196 52,180 1,732,347 1, and professional and scientific equipment equipm		the and other non-ferrous	-	516	40,234	26,713	1,521	%	2,587	53,695	13,436	S2,3v3	23,422	4,679	1,0%
Citations, refriending, air- consistence and industrial 236 15,277 333,030 Citations and industrial 236 15,277 333,030 Citations and other electrical 196 52,180 1,732,347 1, Cachinery Chanaport equipment and oil rige 199 26,218 581,563 Processional and extentific equipment and photographic and 36 7,869 66,201 optical goods Other manufacturing tabustries (jeeslery, toys, unbrallas, 94 5,209 142,457		ties. Letal grille, camp, pipus and ottor foirstable, products	ž	12,253	343,216	331,890	36, 326	17,963	74,086	569,362	203,182	562,116	131,9:3	83, 19,	سيال ورز
Relica, taleristone, semi- acrierators and other electrical 196 52,180 1,732,347 1, cachinery fransport equipment and oil rige 199 26,218 581,563 Professional and scientific equipment and photographic and 36 7,889 66,201 optical goods Other manufacturing tabustries (jeeslery, toys, unbrallas, 94 5,209 142,457				15,277	333,830	313,551	20,280	18,008	20, 280 18, 608 125, 037	76,217	354.378	707,141	454,833	15.,091	ડેરે, લ્ડેર
cachinery Transport equipment and oil rige 199 26,216 581,563 Professional and scientific equipment and photographic and 36 7,869 66,201 equipment and photographic and 36 7,869 66,201 equipment and photographic and 5,209 142,457 equipment (jeeslery, toys, unbrelles, 94 5,209 142,457		talics, talevialone, semi- scriptore and other electrical	~	52,180	1,732,347	1,694,232		13,432	36,115 13,432 139,681	2,503,076	157,294	757, 296 2, 480, 231 2,130, 009	2,130,009	286,868	123,597
Professional and actentific acting 1,869 66,201 equipment and photographic and 36 7,869 66,201 option gods other manufacturing tabustries 94 5,209 142,457 atc.		machinery fransport and oil right	~	26,218	581,563	544,679		36,684 170,529	228,522	1,452,268	700,177	100,177 1,648,254	918.058	292,210	87,665
optical gooss Other manufacturing tabustries 94 5,209 142,457 (jouellary, toys, unbrallas, 94 5,209 142,457 atc.)		Professional and setentific equipment and photographic and	*	7,869	<b>102 '99</b>		6,629	1,939	¥0'€	183,772	93,632	195, 161	164,635	41,48	16,035
		other manufacturing industries joughlary, toys, umbrellars,	z	5,209	142,457	139,167	3,290	6,652	20, 358	308,169	53,060	195,875	3 63,750	24,735	11,746
# 10.1   France   10.1   11.5   11.5   12.6	•	an jan jan	2.638	219, 112	. 121,931	12, 224, 625	497,395	(098,0X	1 585 1991	7,518,200	4475.65	4, 390, 5G	R, 190, 502 1359, 405 1,AT., 719	81,m,139	751,639

Source: Department of Statistics, "Report on the Gesons of Industrial Production, 1977".

Table 14. Paremeans Matribulism of principal statistics by industry, 1977

4																		
17161 0030	Industry major group	Establish mente	4	Morkers	ž.	Materiale	Orthus	ï		:1	Total	3	M year	= =	Parl wood	pleyees	Capital expendita	3.
		٥	1	\$ Back	8	Renk	×	Runk	8	Passk	*	4	w	1	74	FER	×	1
311	Peol	9.9	~	4.2 0	6.1	~	7.0	-	;	•	3	-	2	-	0.	•	3.6	-
111	Bevera - e a	6.5	2	1.1 17	0.	11	2.0	11	1.6	3	1.0	11	6	91	1.1	15	1:3	2
_	Cirrettes and other tebacco	6.3	12	0.6 23	1.0	*	6.0	10	0.8	z	6.0	=	•	Ħ	0.1	22	3	73
321	Textiles and textile manufacture	m 2.7	13	4.8	1.7	•	2.0	•	2.4	=	1.9	=	7.0	•	3.6	91	1.1	3
322	Vearing apparel except feetwear	7.	- :	10.6	7.6	۲-	2.7	۲-	4	م	~	<b>~</b> }	7.0	• 8	ų,	₹;	 	= ;
33.	retiner and teather products Protucer	::	:2	0.7	9 9	2 2	òò	R		r R	- ~ - ~	R		3 5	9	7:0	. o	ও ক
_	Sawn titler and other wood pro-	4.7	•	4.0 9	2.3	•	2.5	•	7.7	2	2.4	•	2.3	-	4.4	•	፯	•
332	Furniture and fixtures except	2.7	=	1.6 15	6	8	0.	2	0.1	2	•	2		11	7.7	11	7.5	7
	printerly of motel	~	2	71 7 1	4	9		8		2		: 5		: 6	-	· ×		-
; <u>;</u>	Frintley and publishing	9	; <b>~</b>	1.5	-	;2	9.1	2 =		j <b>a</b>	-	22		32		<b>-</b>	: ::	: 3
351	Industrial checicals and gases	0.9	8	9.0	1.2	7	1.2	2	1.3	2	1:3	2	•	15	0.0	19	2.3	•
	reints, prerraceutical and other chemical products		=	1.7 13	7:	2	2.0	2	3.9	~	<b>5.</b> 0	•	1:3	•	2.4	2	2.3	=
	Patroleus refineries and petro-	0.5	7	1.4 16	69.3	-	1.04	-	17.3	-	7	-	£.3	-	£.5	~	8	
55.5	leur products Processing of jelutong and gum		,			8		. 8	•	•		١				. ;	•	•
	Sec. 10	Š	3	ž -		R	;	Ç	1	3,	<b>寸</b> <b>寸</b>	C	š	R	- -	3	3	K
8	nubber products except rubber footween	6.0	61	0.7 19	6.3	ĸ	•	র	9.0	2	6.3	z	0. <b>3</b>	8	0.7	7	9.0	3
_	Fleailo producte	6.1	•	3.0 11	1:1	13	1.3	12	1.7	77	1.3	75	6.5	7	2.7	1	3.8	•
13.5	Pottery, china, eartheoners and	0.4	×	0.3 27	0.1	R	0.8	23	•	ĸ	0.2	23	<b>~</b> :0	ೱ	0.5	2	o.5	13
	Bricks, tiles and other struc-	6	7	A. 4.0	1	9	0.1	9	6	2	9	9	•	8	ď	78	ď	7
	taral clay products		ì				•	,		;				<b>`</b>		ì		ſ
364	Coment and persent additives	0.3	R	0.2 26	6.0	91	1.0	91	1.1	21	1.0	*	6.3	91	3	%	0.3	
	sinctiff cament and concrete products	1.0	<b>3</b> .	0.5 25	0.3	3	0.	23	9.6	z	0.4	2	•	3	9.0	2	0.3	. 0
36.)	Accessor, stone and other non-	6.0	8	0.7 20	0.4	2	9.0	ส	1.0	2	9.0	2	9	X	0	8	•	9
171	Iros and aisel	6.0	8	9.0	9	8	•	9				: :		) a	;		<b>3</b> (	,
372	Zinc and other non-ferrous	ð	3		6	. 7	6	) X	<b>:</b>	; ;		; ;		: 3	<b>?</b>	9 8	• ·	
<b>J</b> 61	catela Cotel grills, cans, pipes and		} (					}	3	:	}	3	ì	•	ŝ	C	3	
	other fabricated products	, •	N	٠ •	2.1	•	ë.	•	4:5	•	7.5	•	7.5	=	2.5	~	:	^
9.7	certaintee, rein crators, air-	9.0	~	7.0 4	2.6	49	4.0	•	7.9	•	4.1	•	1	•	•	~	=	•
343	Factionery Rantes, talevisions, oc. i-	. 1	ı	•	) )	1		•	2	•	;	•	;	•	5	٠.		•
	contrator, and other electrical specimens	7.	~	23.8. 1	13.9	~	14.3	~	16.9	~	14.3	~	19.4	~	19.5	~	16.5	N
35.55 5.55	Transport equipment and oil rigs Professional and scientifia	7.5	•	12.9 2	÷	•	9.3	~	15.6	~	9.5	~	<b>9</b> .4	~	19.3	-	11.7	~
	equipment and photographic and	-	91	3.6 10	0.1	18	1.0	15	2.1	12	::	~	1.5	2	<b>8</b> .8	=	2.1	7
98	Other remufacturing industries (Jewellery, toys, wairellas, etc.)	3.6	9	2.4 12	1:1	21	1.2	14	1.2	11	1:1	=	0.0	12	1.1	7	1.6	3
•	Note   menufacturing	97																

Source: Impartment of Statistics, "Report on the Commus of Industrial Production, 1977".

Table 15. Selected ratios of principal statistics by industry, 1977

i de la companya de l		Value added	Out put	Input to output	Hateriel to output	Value added to output	Resuneration to output	Remuneration to value added	Marect export to tal selse
11.101	Industry najor group								
Code		(in Hazapore	• dollare)				Merce Sel		
311		21,604	132,496	83.5	81.4	16.3	4.8	29.3	47.3
312	Soo.	27.616	67.149	6.93	55.7	41.1	14.5	35.2	%. %.
313	Beverages	30,219	135,825	11.1	7.2	27.5	6.3	20.2	• ¢
7	Chaptelies and other topscoopy opens	10,335	32,916	65.1	59.5	7:16	15.2	40.4	70.6
22	Toxilles and textile manufactures	6.730	20,632	63.4	62.0	75.7	7.07		
322	Hearing apparet except toward.	10,358	36,128	20.6	\$	R :	 	4. 8. 4. 4.	34.6
22.	Poolyton	7,415	<b>5</b> 0'8 <b>7</b>	65.9	61.2	4.0		į	9 09
	Sam timber and other wood products except	15,657	19.261	67.1	<b>E</b> .1	×.2	12.6	- ·	3
	furniture	9.067	22.739	7	53.1	<b>8.9</b>	21.5	55.68 6.68	و م
332	Purniture and fixtures except primarily of motors	12,716	35,319	62.8	57.5	<b>%</b> ;		200	200
3 12	Printing and publishing	17,531	X, 189	× × ×	×8	% •••		24.3	22.4
351	Inductrial chemicals and gases		55, 53	9	28.2	0.05	10.2	50.4	60.0
352	Painio, phartacoutical and chief district	45,494	71,014		<u>.</u>	į			,
153	products	250, 216	2,269,670	99.0	85.8	11.0	1.0	8.7	75.2
) <u></u>	in the same of the same and same same same same same same same same	20 62	ופא פנו	6	8	8.9	5.5	58.4	6.13
33	Processing of jalutong and gun damar	310,111	15.51	55.7	51.1	44.0	17.5	30.00 0.00	35.4 4.53
356	Rubter products except rubber footwear	11.696	33,613	3	0.09	о. Ж	14.2	41.6	23.9
) (3)	Plantio products	20 194	52.426	56.8	41.6	42.3	16.8	9.લ	41.4
36,5	Pottery, china, earthenmare and glass products	K	24 637	×	9.9	61.3	24.8	39.2	3.2
363	Bricks, tilss and other structural olay producte	15.85 8.85 8.85	8	72.2	0.83	27.8	3.4	12.4	17.0
30,4	Coment and occent additives	21.510	3	61.7	59.4	37.8	13.1	X-X	7.0
<u> </u>	Asicatos, stone and other non-metallis mineral	30,075	68,236	5.55	52.4	<b>4</b> .1	11.6	26.3	15.8
	roducts				4	0 74	<b>L</b> .0	21.1	15.7
371	Iron and stael	47,931		74.9	72.7	<b>1</b> 0	6.7	34.9	13.7
372 tê)	Zinc and other non-ferrums metals netal stributioated netal reills, cans, pipes and other fabricated	16.582	46.467	61.2	58.3	35.7	14.6	6.04	23.5
ğ	products	_	46.221	47.3	7.7	<b>%0.8</b>	17.6	35.0	64.3
305	industrial machinery				:	,		27.9	35.9
38	Dadica, delevisions, semi-conductors and other	14,513	47,970	2	-:-	r i		, ,	
•	electrical moningry manuscript fire	24,613	51,466	0.0	37.5	48.2	<b>20.</b>	41.1	3.5.
T (S)	Profusal and acientific equipment and photo-		23,295	48.0	<b>*</b>	51.0	22.6	44.3	<b>7-1</b> :5
964	gruphic and optical goods of jevellary, teys, other manufacturing industries (jevellary, teys,	10,186	36,612	70.5	6.63	%	12.2	46.6	:2.8
<u> </u>	unbrellas, etc.)	84.00	78.951	72.6	<b>8</b>	<b>%</b>	7	8.9	63.1
	foial manufacturing accidents, runers is commended	,		.					

Startes Department of Statistics, "Report on the Census of Industrial Production, 1977".

# Wages and productivity

In Singapore, a tripartite organization comprising Government, management and labour representatives called the National Wage Council sets out wage guidelines. The NWC recently announced extensive wage hikes. The measure has double objectives: (1) On the one hand, by raising the wages for the labour-intensive, low-productivity industries, such as garment manufacture and slectronic components assembly, which are suffering from labour shortage, these lines will lose comparative advantage to the neighbouring countries. The Government is encouraging redeployment of these industries to the neighbouring countries where there are readily available labour forces. (2) On the other hand, Singapore has continually to develop new comparative advantages in industries which require high skill inputs and technological sophistication. To build up competitive industries, a prudent wage policy providing for realistic and orderly wage increases will be adopted with due recognition given to productivity.

If productivity growth remains at its recent rate of 6 per cent per annum (productivity growth in 1978 was only 3 per cent), total GDP would gradually be constrained to something like an 8 per cent growth. (Real growth in 1977 and 1978 was 7.8 and 8.6 per cent, respectively.) Considerable room appears to exist for accelerated growth in labour productivity, especially with the local manufacturers. In this area, Singapore is behind countries such as Hong Kong and the Republic of Korea, where productivity has grown by more than 10 per cent in some years. Singapore's wage index of 15.9, based on Japan's 100 as of March 1978 (see Table 17), shows comparative disadvantage to its export competitors: Korea (14.5 per cent) and Hong Kong (14.8 per cent).

# Manufactured export

In 1977, total direct manufactured export amounted to S \$10,969,405, or 63.1 per cent of total manufactured sales of S \$17,390,502.

The direction of exports continues to be towards developed countries. In 1977, about one-half of all domestically manufactured exports went to the markets

<sup>10/</sup> See Table 18.

Table 16. Average hourly wage by industrial branch
(in Singapore cents)

1974 <sup>`</sup>	1975
125	140
98	109
83	102
•	
125.	134
	5.
138	147
136	158
-35	-7-
149	178
120	135
157	174
111	127
176	208
98	109
	125 98 83 125 138 136 149 120 157 111 176

Source: ILO, Yearbook of Labour Statistics, 1976.

Table 17. International comparison of labour wages paid by manufacturing industries in selected Asian countries

(after adjustments of foreign exchange rates and social security - fringe benefit parities)

	Annual wage raise since 1965 (percentage)	Wage index as of March 1978
Japan	16.1	100.0
Hong Kong	9.4	14.8
Republic of Korea	23.6	14.5
Singapore	4.5	15.9
Thai land	3.0	14.7

Source: Ministry of Labour of Japan and Japan Productivity Center, as they compiled data from the ILO.

a/ Including industrial chemicals, petrochemicals, plastics and oil refineries.

Table 18. Hanufactured direct export by destination and industrial branch and its share in total sales in 1977 (in thousand Singapore dollars)

					Direct	export			
Industry	Fotal males	**************************************	(b-1)/(a) Share (parcentare)	Kelayata (P-2)	(b-2)/(a) Share	Southeast Asian countries other than Malaysia	(b-3)/(a) Share	Other countries of	(b-4)/(a) Share
			a Donnard	- 1	(allen man man)	(6-4)	( ber cented)	(1-0)	( percenta d
Food	1,203,051	568,937	47.3	72,254	0.9	37,991	3.2	458,691	38.1
Pobacco	167, 362	25.05.05.05.05.05.05.05.05.05.05.05.05.05	9.0	1,342	8.0	14,825	æ c	18,516	11.0
Textiles	336,972	196,250	28.2	9, 787	6.0	15.918	, T	170.545	, 9, 1, 2, 3, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4,
Bearing apparel	478,972	330,299	70.6	3,671	0.8	7,320	1.5	327,308	8.5
Leather and leather products	43,897	26,871	61.2	€.	9.0	7,320	16.7	19,267	43.9
Forward Products	34,596	36,111	×.	1,841	٠,٠ ٠,٠	470	1.4	9,655	28.0
Furni ture	76,710	868 68.	36.		<del>*</del> 6	40,621	11.1	207,631	49.1
Paper products	128,353	19,094	14.9	7.266	۲.۲	1.978	, - , -	9.350	
Printing and publiching	330,224	67,724	8.1.	8,116	2.4	1,264	0.0	58.34	17.3
Industrial chemicals	218,316	48, 336	22.3	9,248	4.5	12,640	5.8	26,919	12.3
Paints and pharmaceuticals	341,026	204,657	<b>60.1</b>	13,902	5.5	33,806	10.0	151,950	44.6
Petroleum refineries	6, 756, 479	5,081,333	75.3	315,554	4.7	937,422	13.9	3,828,357	56.7
Jelutong, gun damer	22, 194	14,407	<u>2</u> 6.	226	1.0	•	0.0	14,179	63.9
Rubber products	59,658	21,096	35.4	2,857	4.8	4,746	8.0	13,494	22.6
	30,885	45. 24 26. 26	23.9	7, 34 1	2.	6,534	0.0	36, 629	16.7
Refractories	19,695	624	41.5	<u> </u>	10.5	Q 3		<b>8,93</b> 3	22.4
Cenent	169,691	20,914	17.0	9.113	5.4	17.400	10.0	2, 10.0	) ·
Concrete products	67, 236	124	0.5	4	0.0	8	0.1	) T	0.1
ACCORTOR TO THE PARTY OF THE PA	98,788	15,576	15.7	4,553	<b>4.</b> 6	5,743	5.8	5,230	5.3
Hon-ferrous metals	52,909	26,422	53.7	8,012	15.1	3,765		16, 351	9. [k
Ketal goods	562,116	131.943	23.5	192.00	0.4	24.5	c u	80.333	
Irdustrial machinery	797.141	A54.839		101	, ,	67,643	). a	25.00	2.67
Dictrical machinery	2,480,231	2,130,000	85.8	39.656	1.2	164.925	-9.9	1.915.428	78.5
Transport equipment	1,6.18,254	918,058	55.7	0,640	0.5	61,865	3.8	047,553	51.4
Froiestional and scientific equipment and cotical goods	195,161	164,635	84.5	1,163	9.0	1,746	1.0	161,727	62.9
Others	195,875	03,750	45.6	4,067	2.0	3,838	1.9	75,845	38.7
fotal	17, 290, 502	10,969,405	63.1	551.185	,,	1.492.511	9,00	A. 895, 709	6.[2
								Callegal	7115

Source: Department of Statistics, "Report on the Census of Industrial Production, 1977".

g/ Hainly developed countries, 1.c. United States, EEC, Japan.

of developed countries. The largest single country is the United States. This pattern will be maintained and even intensified in the future, given the probable industry mix. 8.6 per cent went to Southeast Asian countries other than Malaysia, while 3.3 per cent went to Malaysia.

Goods which, in 1977, had higher rates of manufactured export-orientation (counted on the basis of direct manufactured export sales against total manufactured sales) and higher direct manufactured export sales were the following seven items listed in Table 19, which altogether accounted for 53.7 per cent of total manufactured sales, and 85.2 per cent of total manufactured export sales.

Table 19. Export orientation and direct export sales

	Export orientation (percentage)	Direct export sales (S \$000)
Electrical machinery	85.8	2,130,009
Professional and scientific equipment, optical goods	84.5	164,635
Petroleum refineries	75.3	5,081,333
Wearing apparel	70.6	338, 299
Industrial machinery	64.3	454,839
Wood products	60.6	256,026
Transport equipment	55.7	918,058
Total		9,343,199

Of the manufactured exports to developed markets in 1977, technology - or knowledge-intensive goods - had prominent rates of export orientation: particularly professional and scientific equipment and optical goods, and electrical machinery. On the other hand, manufactured exports +o developing countries had an evenly spread product mix, with a relatively higher level of export orientation among capital goods: industrial machinery and electrical machinery.

#### Capital investment

Of the total capital expenditures of S \$751,639,000 in 1977, S \$246,187,000 or 32.2 per cent came from local sources.

Table 20. Capital investment by country
(in thousand Singapore dollars)

Major sources of capital	Capital expenditure
Singapore	246,187
Australia	6,963
Hong Kong	39,235
Japan	106,078
Malaysia	7,755
Switzerland	20,087
United Kingdom	23,311
United States	121,978
Federal Republic of Germany	13,881
Other European countries (Netherlands, etc.)	26,261
Other	<u>139,897</u>
Total.	751,639

Source: Department of Statistics, "Report on the Census of Industrial Production, 1977".

Rubber processing and granite quarrying are excluded.

Although no total figure for foreign direct investment is available, foreign investment stated in terms of gross fixed assets in industrial ventures totalled S \$3,584 million in mid-1976, a substantial increase over the end-1974 figure of S \$3,050 million. However, about 60 per cent of the new commitments were for the expansion of existing projects rather than new investments.

The mid-1976 foreign investment, as stated above, comprised different country sources as shown in Table 21 below. Foreign industrial investments, broken down by sector, are given in Table 22.

Table 21. Foreign investment by country

Country	Amount (S3 million)	Share (percentage)
United States	1,180	32.9
United Kingdom	521	14.5
Japan	514	14.3
The Netherlands	495	13.8
Federal Republic of Germany	112	3.1
Others	762	21.4
Total	3,584	100.0

Source: Department of Statistics, "Yearbook of Statistics, Singapore".

Table 22. Foreign investment by sector
(Share in percentage)

Sector	1974	Mid-1976
Petroleum	45.0	41.2
Mechanical engineering	5.2	10.7
Electrical equipment and electronics	12.4	10.5
Textile and garment manufacture	7.4	6.5
Wood, cork, paper and paper products, including printing	6.3	5.4
Chemicals and chemical products, excluding plastics	4.7	5•3
Professional and scientific measuring and controlling equipment, photographic goods 2	3.7	4.1
Transport equipment	5.6	7.1
Food, beverages, tobacco	3.6	3.6
Others	6.1	5.6
Total	100.0	100.0

Source: Department of Statistics, "Yearbook of Statistics, Singapore", "Monthly Digest of Statistics".

Recent industrial investment shows the gorwing success of Singapore in attracting technologically oriented industries (such as mechanical engineering; professional and scientific measuring and controlling equipment and photographic goods; transport equipment) and in promoting the use of the country as an export production base.

In 1977, 911 foreign manufacturing enterprises (either wholly or partly foreign-owned), with a total investment of about S 34 billion, and employing 151,014 workers, which account for 68.9 per cent of the total manufacturing work force, operated in the country. There are some 12,000 foreign managers, engineers and technicians, or 20 per cent of the work force in those categories. Direct export of the 911 foreign firms amounted to S 39,959,660,000, or 90.2 per cent of total direct manufactured export, or 57.3 per cent of total manufactured sales in the same year. It is noted that, while the direct export to total sales ratio increases with the level of foreign capital participation, the value added to output ratio declines with the level of foreign capital participation. The latter implies that foreign enterprises in Singapore are engaged more in assembly of imported components than in local production of components, as compared to local enterprises (Tables 23 and 24).

The high proportion of foreign investment reflects heavy investment in oil refining and the large number of foreign multinational firms with subsidiaries operating in Singapore.

Singapore is now the third largest oil refinery centre in the world, after Rotterdam and Houston, with a total capacity of more than one million barrels of crude oil per day.

A petrochemical complex, backed by a Japanese firm, is scheduled to begin operations by 1982. Valued at some S \$2 billion, it is by far the largest foreign project ever contemplated in the country.

The main justification for attracting foreign investment into manufacturing in Singapore has rarely been a shortage of local capital. Generally, it is because of the scarcity of marketing and technological know-how that the country actively encourages the stablishment of plant facilities by wholly foreign as well as joint venture enterprises. Foreign investments are also actively encouraged to take advantage of established export markets of foreign or multinational firms. In recent years, Singapore has become increasingly attractive to export-oriented types of foreign investments, particularly multinational corporations, which find Singapore attractive as a manufacturing and distribution centre for their international operations.

Foreign industrialists appreciate the quality of Sinrapore's workers — their productivity, their ability to learn quickly, and their high basic eduational level — which make production of the following product lines competitive at international markets:

- Manufacture of high-quality parts and components at competitive cost for supplying parent companies in home countries and subsidiaries in various parts of the world;
- Production of finished products in large volume at low cost for international markets;
- Manufacture of capital equipment, intermediate products and chemicals with cost advantage for Southeast Asia, Middle East and East African markets, especially for the off-shore oil exploration, mineral resources, agricultural and forestry development and construction projects in these areas.

Table 23. Capital structure of manufacturing industries, 1977

(in thousand S\$)

Capi tal	Number	Humber		Inpute		Work	Other				Sal es	Earl Overs	Gent to
structure	Estab- lish ments	of Workers	Total	Other Materials inputs	Other inputs	gi ven out	costs of production	Output	Added added	fotal	Direct	remunera- tion	expendi- ture
Wolly local	1,727	68,098	1,875,940	1,727 68,098 1,875,940 1,808,682 67,258	67,258	138,008	326,874	326, 874 3, 004, 315	796,367	990,367 3,025,306 1,009,745	1,009,745	419,211	419,211 160,043
Hore than half local	309	31,509	992,230	926,481	65,749	101,224	225,688	1,661,597	568,143	568,143 1,661,597	692,496	222, 705	84,825
Less than half local	254	44,972	44,972 1,689,552	1,609,153	80,399	50,551	274,860	2,433,591	693,488	2,554,552	1,780,742	298,330	91,527
Wholly foreign fotel	348	74,533	8, 164, 210	74,533 8,164,210 7,880,310 283,899 219,112 12,721,931 12,224,625 497,305 3	283,899 497,305	31,076 320,860	666,114	666,114 10,418,747 2,223,461 10,137,004 1,493,535 17,518,249 4,475,458 17,390,502	2, 223, 461	10,137,004	7,486,422	531,503 415,244	531,503 415,244 471,749 571,639
Scurce: Department of Statistics, "Report on the Census of Industrial Production".  A Rubber processing and granite quarrying are excluded.	ment of a	Statistica and granit	s, "Report of the quarrying	e: Department of Statistics, "Report on the Census of Rubber processing and granite quarrying are excluded.	of Indus	triel Pro	duction".						

Table 24. Selected ratios by capital structure of manufacturing industries, 19773

Capital structure	Velue added per worker (in S	added Output rker per worker (in S dollars)	Input to Output	Material to Output	Walue added to output (Pero	ided to Remneration that to cutput (Percentage)	Remuneration to	Mrect export to total sales
Wholly local	14,543	44,118	62.4	60.2	33.0	14.0	42.3	33.4
Hore than half local	18,031	52,734	59.7	55.8	34.2	13.4	39.2	41.4
Less than half local	15,420	54,113	69.4	66.1	28.5	12.3	43.0	2.69
tholly foreign	29,832	139,787	78.4	75.6	21.3	5.1	23.9	73.9
Potal	20,425	79,951	72.6	69.8	25.5	8.4	32.9	63.1

Source: Department of Statistics, "Report on the Census of Industrial Production." a hubber processing and granite quarrying are excluded.

## Chapter III

# INDUSTRIAL DEVELOPMENT CONSTRAINTS AND PERSPECTIVES

# Market identification

As described in the previous chapter, the manufacturing sector of Singapore is characterized, among other things, by the predominant influence of foreign multinational enterprises, which in 1977 accounted for 57.5 per cent of capital expenditures in the country, and 90.2 per cent of the nation's direct exports. In the same year, about one-half of all domestically manufactured exports went to the markets of developed countries, as multinational firms tend to export their products produced in Singapore to parent companies in home countries. This is important as direct manufactured exports account for 63 per cent of the country's manufactured sales.

The most serious constraint to Singapore's growth may be present and future growth rates of the OECD countries and their demand for Singapore's exports. It is possible that Singapore's export demand at least partly represented a spill-over of excess demand from the OECD countries, particularly Japan and the United States. At the same time, the present foreign trade regime of floating rates may have corrected earlier distortions in which Singapore benefitted from comparatively lower production costs than Japan or the United States, and may dampen the demand for Singapore's exports as well as the flow of private foreign investment.

It is widely believed in Singapore that economic fluctuations in the OECD countries are transmitted to Singapore with some time lag. The following table, prepared by the World Bank, indicates that the sharp downturn in April 1974, January 1975 and February 1975 is roughly correlated with the downturn in the OECD.

Implying this theory, the recent trend, especially after the second oil price adjustment in 1979, has not been encouraging since the indices of industrial production in the frist quarters of 1976 and 1977 were 100.2 and 106.1  $(1974 \pm 100)^{11}$  respectively, while the real GDP growth rates of OECD countries

<sup>&</sup>quot;Asia Research Bulletin", 31 July 1978, quoting the 1977 annual report of the United States Embassy in Singapore.

Table 25. Indices of industrial production
(1970 = 100)

			Singapore		OECD
Year	Quarter	Index	Percentage change	Index	Percentage change
1973	First	161.8	5•3	116	2.7
1973	Second	164.0	1.4	118	1.7
1973	Third	164.9	0.5	119	0.8
1973	Fourth	169.1	2.5	121	1.7
1974	First	172.0	1.7	120	- 0.8
1974	Second	174.0	1.2	120	0.0
1974	Third	175.0	0.6	119	- 0.8
1974	Fourth	166.7	- 4.9	115	- 3.4
1975	First	158.6	- 1.8	108	- 6.1
1975	Second	156.0	- 1.6	107	- 0.9
1975	Third	179.4	15.0	108	0.9

in 1976, 1977 and 1978 were 5.2, 3.7 and 3.7 per cent, respectively,  $\frac{12}{}$  showing a similar correlation of low growth rates between Singapore and OECD.  $\frac{13}{}$ 

This calls for future attention to ways of diversifying the manufactured export markets so as to relieve Singapore from excessive dependence on the negative effects of developed countries' retarding growth.

## Product identification

In promoting exports of higher-technology goods, Singapore is facing competition not only from developed countries, but also from developing countries. For example, in the case of electrical machinery and electronics, the developed markets were shared as shows in Table 26.

<sup>12/</sup> July 1975 report of the OECD Secretariat.

<sup>13/ (</sup>a) No industrial production indices of OECD countries have been available.

<sup>(</sup>b) July 1979 report of the CECD Secretariat predicts 3.5 per cent growth of OECD countries in 1979 in real terms.

Table 26. Share of United States market in 1974, electric and electronic machinery

(percentage)

Exporter country		
Japan	29.9	
Republic of Korea		4.6
Hong Kong		6.5
Singapore		5-7
Others in Southeast Asia		2.0
Source: OECD, "Trade by Commodities".		
a/ Thailand, the Philippines, Malaysia	, Indonesia.	

Table 27. Share of Japanese market in 1975, electric and electronic machinery (percentage)

	Exporter country	
Republic	of Korea	13.4
Hong Kor	<b>8</b>	0.8
Singapor	<b>▲</b>	0.8
Others i	n Southeast Asia	3.0
Source:	Ministry of International Trade and Industry of Japan International Trade".	a, "White Paper on

a/ Thailand, the Philippines, Malaysia, Indonesia.

This calls for future studies on the problem of identifying specific areas of comparative advantage for Singapore's export development.

The manufacturing sector of Singapore is characterized by the low level of local companies' participation. In 1977, its share in total capital expenditure and total sales was 32.6 per cent and 27 per cent, respectively. In the

<sup>14/</sup> Wholly local companies, and companies with more than half local capital.

using 45 per cent of the labour force to produce 35 per cent of the value added, leaving 602 foreign or joint-venture companies— using 55 per cent of the labour force to produce 65 per cent of the value added. This implies that local companies are small and labour-intensive.

One of the problems that stems from the predominance of foreign or joint-venture companies as against the low profile of local companies is that the former have largely failed to live up to the country's expectations as transmitters of new technology. In Singapore, capital formation does not necessarily mean skill formation - in fact, the inflow of capital into Singapore has generated demands for low-skilled workers rather than high skills. Few foreign and joint venture companies in Singapore have their own research and development programmes to meet the local needs for high technologies. The economy depends so much on imported labour 17/ and imported capital, that the main function of the local sector is to provide services in the manufacture of the goods for exports which are not produced by local companies.

On the other hand, the value added to output ratio of wholly local companies was as high as 33 per cent in 1977, as against 21.3 per cent for the wholly foreign companies (Table 24). This implies that the local companies have had their own skills to attain higher value added to output ratio than foreign companies, most likely in backward integration where components for assembly into the final products were manufactured by them, while foreign companies primarily concentrate on the assembly aspect only.

The high technology industries have benefits for small-scale industries held by local interests through backward linkage. For example, a foreign radio, television and telephone plant subcontracts many of the plastic components to local firms. As Singapore moves into the high-skill formation phase of its economic development, special tyeps of skills can be singled out for fiscal and financial preferential treatment and more emphasis given to small and local companies, as these are the ones likely to place more value on the skills in any investment they make. Merger and expansion of local firms would not only achieve economies of scale in production, make possible the introduction of improved production techniques, but also increase the financial resources and credit standing

<sup>15/ 1,727</sup> wholly local companies, and 309 companies with more than half local capital.

<sup>16/</sup> Wholly foreign companies, and companies with less than half local capital.

<sup>17/</sup> Imported from Malaysia, Indonesia, Thailand, etc.

of such firms to enable them to export, undertake research and development, and withstand setbacks in demand and supply conditions.

Local investors have shown increasing willingness to take their own capital overseas. Aside from investment in Thailand, Malaysia and Indonesia (where family ties often exist), Singapore firms have set up shop in Sri Lanka and Bangladesh. The Free-Trade Zone in Sri Lanka has already a significant concentration of Singapore inputs.

#### Chapter IV

# THE INSTITUTIONAL INFRASTRUCTURE FOR INDUSTRIAL DEVELOPMENT

Although the country does not have a development plan, Singapore has a well-developed planning machinery. The macro-development objectives and policies are laid out by the Government on the basis of the concerted recommendations of the individual ministries. The sectoral development priorities and strategies, however, are formulated by the planning bodies within the ministries.

Various organisations have been established to undertake the specific functions of marketing, quality control and industrial research in order to assist manufacturers in their export capability.

Various efforts have been made to improve the country's industrial climate. Singapore had limited land resources; hence a rational and conomic use of land was achieved through the development of industrial estates and flatted factories. The advantage of proximity to external sources of raw materials were enhanced by efficient transportation and handling facilities. Fiscal incentives were introduced to encourage both domestic and foreign investment. The structural immobility of domestic capital was gradually overcome through joint ventures with foreign capital and through Government equity participation and technical assistance. Industrial relations improved through the mutual cooperation of labour, management and Government and concentrated efforts were made to raise labour productivity. With the shortage of skilled craftsmen and technicians as the industrialization programme gained momentum, increasing emphasis was placed on industrial manpower development.

The administrative functions of industrial development in Singapore are centered around the Ministry of Trade and Industry.

# The Ministry of Trade and Industry

The Ministry if responsible for economic planning, manpower planning, public sector development, regional and international economics, domestic and external trade policies, supply and control of essential commodities, shipping

and freight, tariffs, industrial policies, investment promotion, investment guarantee agreements, and statistics. Besides its direct functions enforced by different departments and divisions, the Ministry is supported by a number of agencies for specific purposes, which operate under its jurisdiction.

They are the Economic Development Board, Jurong Town Corporation, National Statistical Commission, Sentona Development Corporation, Singapore Institute of Standards and Industrial Research, and Timber Industry Board, the most important ones being the following institutions:

The Economic Development Board (EDB): The EDB is primarily responsible for the formulation and implementation of the nation's industrial policies, with emphasis on creation and promotion of favourable investment climate. It consists of three Divisions - Investment Services Division, which supervises all industrial programmes; Projects Division, which evaluates and co-ordinates on-going industrial projects; Manpower Development Division.

The Singapore Institute of Standards and Industrial Research (SISIR): The SISIR is essentially a multi-disciplinary industrial service organization providing industrial consultancy, contract research, standardization and technical information. It is also the national standard body in charge of quality control and a member of the International Standardization Organization.

The Jurong Town Corporation: The Corporation is described below as one of the Statutory Authorities.

The Development Bank of Singapore (DBS): The DBS provides development finance including short- and long-term lending as well as equity participation and guarantees.

International Trading Company (INTRACO): INTRACO assists manufacturers in exporting by searching for export markets, participation in international fairs and the establishment of overseas trade offices, with emphasis on centrally planned economy countries.

The National Productivity Board (NPB): The NPB boosts productivity efforts in all sectors of the economy through research projects and seminars.

The National Wages Council (NWC): The NWC is a tripartite organization comprising Government, management and labour representatives. It recommends wage increases from time to time.

This Division maintains representatives in the United States, United Kingdom, Federal Republic of Germany, France, Switzerland, Belgium, Tokyo and Hong Kong.

Although the Government is basically committed to a free market economy, it has substantial interests in public utilities and the service sector, in building and construction, and in an increasing range of manufacturing enterprises.

There are six major Statutory Authorities in Singapore, which are as follows:

- The Monetary Authority of Singapore;
- The Telecommunications Authority;
- The Port of Singapore Authority;
- The Public Utilities Board;
- The Housing and Development Board;
- The Jurong Town Corporation (handling industrial estates' development and their management).

There are two free trade zones: one comprises the Port of Singapore Authority (a fenced-in area), and the other at Jurong port.

The Statutory Authorities account for the bulk of public sector investment. The remainder of the public sector investment is in the form of loans from the Central Bank to semi-public enterprises, the major ones being the Development Bank of Singapore, the Neptune Lines, Singapore Airlines, International Trading Company (formed to handle trade with centrally-planned economy countries), and a number of joint ventures with the industrial private sector, as follows:

- National Iron and Steel Company;
- Sembawang Shipyard;
- Jurong Shipyard;
- Bethlehem Shipyard;
- Petroleum refineries and petrochemical complexes.

#### The Ministry of Finance

Two Divisions of the Ministry play vital roles in implementing industrial development schemes, such as the Investment Allowance Scheme (see Chapter V). They are the Budget Division, which covers the main development estimates, and the Revenue Division, which covers Inland Revenue (taxation and revenue), Customs and Excise, Board of Commissioners of Currency, the Monetary Authority of Singapore, the Post Office Savings Bank, and the Registry of Companies.

# Business associations

The following four associations play vital roles in industrial development in Singapore:

- The Industrial Training Board (see Chapter V);
- The Singapore Manufacturers' Association;
- The Singapore Employers' Federation;
- The Singapore International Chamber of Commerce.

# Chapter V

# INDUSTRIAL DEVELOPMENT POLICIES AND MEASURES

Singapore does not have a development plan; emphasis is placed on maintaining a maximum of planning flexibility so as to allow prompt reaction to changes in the economic situation.

The current economic strategy for the country's development overviewing the 1970's aims at modernizing and transforming the country's economic structure from a labour-intensive into a progressively higher-technology, export-oriented industrial centre, and into a base for regional and international services. Expansion of the economic infrastructure, including human resources, and the development of more sophisticated manufacturing capacity and services are necessary.

The following are the three main aspects of industrial development which the Government is pursuing:

Development of skill-intensive industries: The present protectionist climate of the country's major trading partners in the industrialized countries, and the increasing competition among advanced developing countries at export markets (such as competition with the Republic of Korea on similar export product lines) have made it necessary for Singapore to accelerate the process of upgrading its industries in order to diversify into product lines that are less sensitive to fluctuation and competition to markets in developed countries. Examples of such product lines are products in industrial electronics and telecommunication equipment (e.g. computer components), precision engineering (e.g. watch movements, components for cameras, calculators and typewriters, professional and scientific measuring and controlling equipment, etc.) aircraft and automobile components and maintenance service, medical instruments, fine chemicals and pharmaceuticals (mainly antibiotics), downstream products of the petrochemical industry (e.g. ethylene derivatives, plastic injection moulding machines, etc.), industries supporting metal fabrication (e.g. moulds, machine tools, etc.). Upgrading of packaging and presentation of manufactured goods is also felt to be necessary.

In the next few years, an intensive drive will be made to promote such industries. A product development assistance scheme has been implemented to

encourage local manufacturing enterprises to improve their manufacturing skills and to develop new products or processes related to their existing activities.

As discussed in Chapter IV, industrial skills developed by local manufacturers are expected to help the growth of the country's manufacturing sector, rather than imported technologies which are normally contained within foreign firms without external spreading. Foreign firms also tend to require low-skilled workers rather than high-skilled. As Singapore moves into the high-skill formation phase of its economic development, the Government is aiming at developing Singapore's own industrial skills by promoting the local manufacturing enterprises and their foreign joint ventures to back-stop the backward linkage from foreign manufacturing firms, while at the same time seeking to upgrade the traditional labour-intensive foreign manufacturing firms.

While scarcity of capital sources has never existed in Singapore, the low level of locally generated investment in the manufacturing sector is one of the serious growth constraints. Local businessmen, however, have been reluctant to invest in manufacturing as they feel that they are not adequately experienced in manufacturing and are unfamiliar with world markets so that their risks are higher than those of foreign companies. In fact, the failure rate of local manufacturing enterprise with no outside capital has been 38 per cent, as against 7 per cent of United States, Japanese and Western European companies and joint ventures. Among the specific measures which the Government has recently launched to encourage local business to participate more actively in manufacturing ventures is the Capital Assistance Scheme designed to furnish both equity and/or loan capital to new and existing small- and medium-scale industries to develop skill-intensive areas or to modernize and diversify. These moves were undertaken in the belief that capital requirements and risk factors are higher with the more skill-intensive industries having higher capital/labour and capital/output ratios. Parallel to this instrument for financial aid, the Investment Allowance Scheme has been enforced to allow up to 50 per cent of approved new fixed investments to be deducted against taxable profits. While all borrowers and investors, foreign or local, are eligible, the Government hopes that the benefits of the two new Schemes will go mainly to local business establishments, which are smaller in scale, less capital-intensive and more labour-intensive, as compared to foreign firms. Also these moves are expected to help local entrepreneurs and their foreign joint ventures.

Many foreign investors enjoy Pioneer Industry status, which granted a tax holiday of five to ten years, depending on the merit of the project. About half of the 600 Pioneer certificates approved have been awarded to wholly foreign-owned companies. A breakdown of the half which went to locally-owned companies and joint ventures is not available. There are no firm criteria as to what investments are eligible for Pioneer status, but normally the amount invested has to exceed S \$1 million. Foreign investors claim, however, tax concession and Pioneer status did not play a vital role in bringing them to Singapore. 19/ It is believed that foreign investors came to Singapore because of its strategic geographical position, highly motivated and skilled workers, and political stability. Although no basic change is expected in Singapore's policy towards foreign investment in the foreseeable future, the Government is becoming more selective in the type of industry it will actively encourage.

Firms that develop the country's technological and management skills, provide access to new export markets, upgrade labour skills, contribute to the development of local support industries or generally broaden the industrial base by forward or backward integration are especially welcome. It is hoped that, in the long run, the technological and managerial expertise Singaporeans acquire through their involvement with foreign firms will help instill a spirit of entrepreneurship. Also foreign companies that participate in ASEAN industrial complementation schemes, or that manufacture export products qualifying for preferential treatment under the recent ASEAN trade agreement are favoured.

Development of high productivity and high value added industries: Although some of the most successful industries in Singapore have been resource-based, utilizing the raw materials of the ASEAN region, there is a danger of over-dependence on such industries at a time when supplying countries seek increasingly to develop their own resource-based industries. Major industries have diversified into higher value added and more skill-intensive product lines, to optimize the use of skilled labour availability.

The National Wage Council recommended a substantial wage hike for the year beginning 1 July 1979. This clearly reflects the thrust of the Government's investment policy to promote capital—and skill—intensive industries which yield high value added and increase labour productivity, while less sophisticated and labour—intensive industries are supposed to seek investment outside Singapore.

Tax concession is the main incentive, but not the only one. Other incentives include duty-free import of capital goods and raw materials, favourable loan conditions, equity participation, and industrial estate facilities. Foreign firms do not regard corporate income tax relief as being a particularly significant benefit since, in the initial years of operation, few firms make significant profits.

The "Economic Survey of Singapore - 1978", published by the Ministry of Finance, clearly emphasizes promotion of high value added industries in the country.

Table 28. Employment and value added in manufacturing industries

	Per cent of total employment				Per c	ent of t	otal val	lue added		
	1960	1970	1975	19783	1960	1970	1975	1978		
Total manufacturing	100	100	100	100	100	100	100	100		
Low value added industries b	69	58	44	43	68	38	27	30		
High value added industries c	31	42	56	57	32	62	73	70		

Source: Department of Statistics, "Census of Industrial Production".

In the above table, it is noted that the weight of the ratio of the number of employees employed in low value added and high value added industries respectively reversed from 58/42 in 1970 to 44/56 in 1975, and the trend was further promoted in favour of high value added industries in 1978 to 43/57.

In Table 29 below it is noted that total manufacturing value added in 1978 was S \$5,067 million, an 11.7 per cent increase over the previous year in real terms. The largest three manufacturing sectors in terms of output and value added in 1978 are listed in Table 30. Attention should be called to the fact that the importance of the electrical and electronics output is increasing as the core of high value added industry.

Training: Singapore must ensure continued growth in the fact of acute shortage of eligible labour. Growth in manufacturing is now based on a formula that seeks to encourage newer, high-technology industries while upgrading the traditional labour-intensive ones. While unskilled labour shortage is being

a/ Preliminary figures.

b/ Low value added industries include broadly food and beverages, textiles and garments, wood and paper products, leather and rubber products, non-metallic mineral products, plastic products and "miscellaneous".

c/ High value added industries include broadly chemicals and chemical products, petroleum products, metals and metal products, engineering, electrical and electronic products, transport equipment and precision equipment and photographio and optical goods.

Table 29. Changes in output and value added of selected major manufacturing industries

	1978		Change over 1977				
Industry	Output	Value added	_			alue added	
	S\$	million	S\$ million	%	S\$ million	1/8	
Total manufacturing b	19,577	5,067	2,053	12			
Netal engineering including precision equipment	1,108	536	218	24	592 88	13 20	
Electrical and electronics	2,886	841	383	·			
Wood products including furniture	641	223	128	15 25	84 52	30	
Transport equipment and oil rigs	1,681	738	229	16	. 38	<b>3</b> ∪ 5	
Wearing apparel	594	194	114		_	)	
Petroleum			114	24	37	24	
Others	7,373	802	351	5	28	4	
Commercial	5, 294	1,733	637	14	265	18	

Source: Department of Statistics, "Preliminary Estimates of Industrial Production, 1978".

Table 30. Largest three manufacturing sectors, 1978

	Output	S\$ million		Value added	S\$ million
1.	Petroleum	7,373	1.	Flooted and	-
2.	Electrical and electronics	2,886	••	Electrical and electronics	841
3.	Transport equipment and	1,681	2.	Petroleum	802
	oil rigs		3.	Transport equipment and oil rigs	738

a/ Preliminary figures.

b/ Excludes rubber processing.

partly relieved by import of labourers from Malaysia, Indonesia and Thailand, Government assistance and subsidy to manpower development is felt to be the most efficient incentive to industrialists compared to fiscal and financial incentives.

The most serious manpower bottlenecks are at the professional and the skilled and technical levels. The University of Singapore, the Singapore Polytechnic, and Ngee Ann Technical College are being expanded with assistance from the IERD, UNDP and the Asian Development Bank, respectively. Many of Singapore's vocational schools are undergoing expansion. To complement formal vocational training, private employers are being encouraged to conduct accelerated in-plant training schemes. Moreover, the Government is engaged in a number of joint training schemes with several well established firms, allocating siseable amounts in its budget. These efforts are being co-ordinated by an Industrial Training Board established in April 1973. Much expectation is attached to the recently established Vocational Training Center under the auspices of the Singapore-Japan economic co-operation programme, and to the proposed establishment of the Skill Development Fund by the National Wages Council. The programme of sending trainees abroad to parent firms is also encouraged by the Overseas Training Scheme, which receives Government subsidies.

# Chapter VI

# TECHNICAL ASSISTANCE

The Government does not publish formal detailed development plans because it considers that great flexibility is required in its development strategy to meet the ever-fluctuating external conditions. Consequently, it was considered that proposals for specific development activities for the immediate forth-ooming years could most appropriately be reflected in the UNDP Country Programmes of relatively short duration (of three years) and consisting of clearly defined activities. The Third Country Programme of the Government of Singapore covers the three-year period 1979-1981.

UNDP assistance is being sought in the Third Country Programme, basically to support the promotion of high technologies in industries, manpower development in education and training to achieve higher skill levels, the modernization and development of infrastructure (civil aviation, telecommunication and port services), the control of pollution and the improvement of veterinary public health services, all geared to meet the challenge posed by the main development strategy to configurate Singapore as a modern and competitive industrial society.

In the pursuit of the country's development efforts, the Government relies essentially on domestic and foreign investment resources. However, the contribution of external assistance to its development efforts, although relatively small in financial terms, represents a significant contribution in that it provides for some selective inputs such as specialized expertise and fellowships which the Government might find difficult to obtain otherwise. Presently, the UNDP is a major source of externally provided technical assistance.

Although industrialization has been chosen as the main development strategy for sustained economic growth with a total value of US \$1,085,000 against programmed resources of US \$5,321,000 (20 per cent), UNIDO has not been assigned to take up an executing agency's role in any of the industrial development projects contained in the Third Country Programme. UNIDO's recent assistance to the country has comprised only the Regular Programmes in the field of training which are listed on page 48.

UNDP Project No. SIN/78/013/A/01/99, entitled "Development of an Institutional Capability to Provide Supporting Technical Services to Industry", will provide essential technical services to industries in various areas; it has

Project Number	Project Title	Number of fellows	Country to which trainee was sent	Project duration
RP/SIN/79/001	Marketing management	1	United States	14 June-29 July 1979
RP/SIN/79/002	Training of training manager	1	Austria	6 August-7 September 1979

been decided among the authorities concerned that this project will be executed by the Government, which will be represented for the purpose of such execution by the Singapore Institute of Standards and Industrial Research. UNIDO had been duly consulted before such a decision was taken.

# Chapter VII

# POSSIBLE AREAS OF FUTURE UNIDO CO-OPERATION

While there are no IPF or SIS projects from UNIDO currently in progress in Singapore, the Senior Industrial Development Field Adviser, UNIDO, has prepared a draft programming perspective on Singapore in order to guide UNIDO in planning an appropriate co-operation programme for the period 1981-1982 onwards, as the Third Country Programme Cycle draws near. This draft is presently being reviewed by the Singapore authorities concerned before it will be finalized.

According to this draft, the following areas may be indicated for UNIDO's consideration in its co-operation with Singapore:

- To support Singapore's programme in identifying resources for TCDC activities for the Southeast Asia region;
- To support Singapore's programme to move the industrialization into technology-intensive areas, possibly by contributing to its technical manpower training and development;
- To support Singapore's programmes for the development of local enterprises; experts and advisory assistance especially in technology and managerial services may be appropriate;
- To support Singapore's programme in small-scale industry development and extension services.

The above programming perspectives were discussed for finalizing the above-mentioned draft between the UNIDO SIDFA mission and the Singapore authorities concerned, which visited Singapore on 25 and 27 October 1979. Besides this Report, the Mission followed up the following activities which were previously under correspondence:

- Exploration of a new proposal for training in pharmaceutical manufacturing;
- Contribution to the Industrial Development Fund;
- A survey to assess potential and existing possibilities of exporting technology in various forms from selected developing countries to the other developing countries;

<sup>20/</sup> Reference PRO 300/ID-SING, dated 15 October 1979.

<sup>21/</sup> Reference SING/MS/SIDFA/79/2, dated 9 November 1979, "Mission Report to Singapore".

- Ship/boat-building, ship repair and port development;
- Co-operation with the trade unions;
- Assistance to sick companies.

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