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INDUSTRIAL MISSION TO THE SOUTHERN SUDAN\*. SI/SUD/77/802 \*

THE DEMOCRATIC REPUBLIC OF THE SUDAN.

Terminal report

Prepared for the Government of the Democratic Republic of the Sudan by the United Nations Industrial Development Organization, executing agency for the United Nations Development Programme

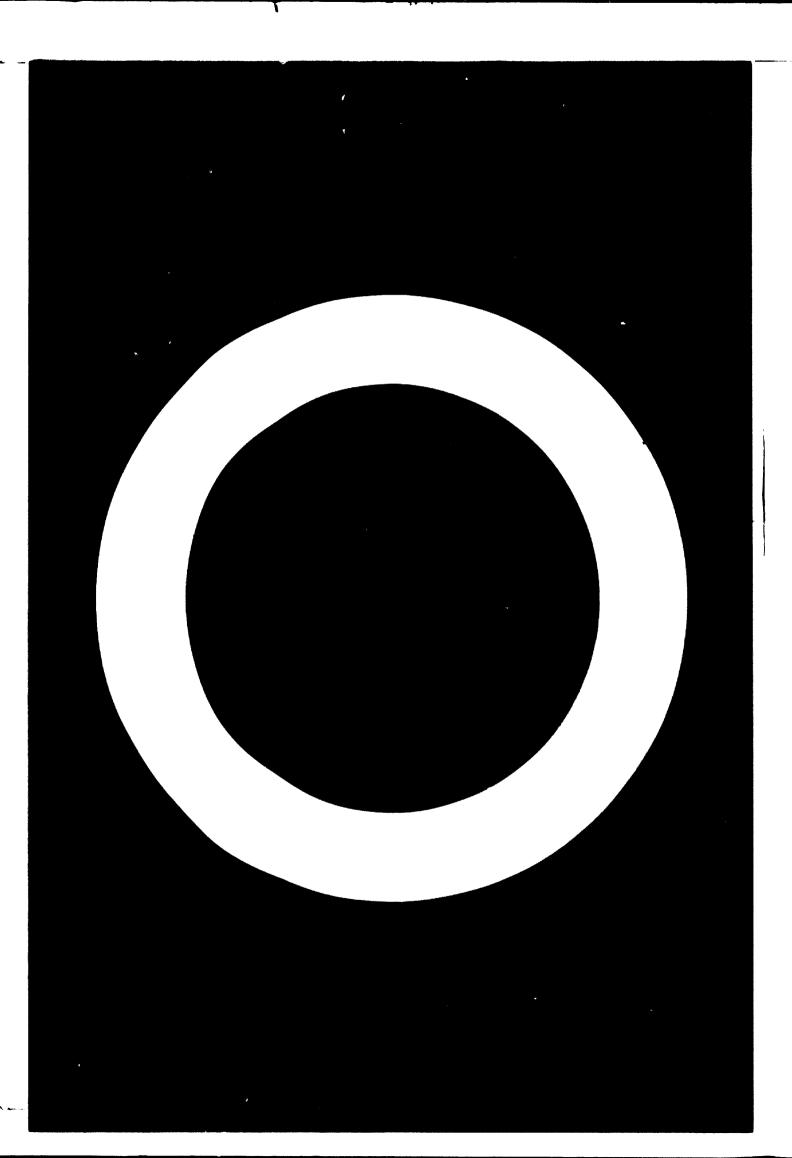
Based on the work of an Industrial Survey Mission consisting of Stanislaw R. Gajowski, industrial planner and team leader.

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#### ABSTRACT

The survey carried out under project SI/SUD/77/802, "Industrial Mission to the Southern Sudan" over a period of  $3\frac{1}{2}$  months covered existing industrial projects under Central and Regional Government Ministries or parastatal bodies in addition to those under implementation, in the pipeline or the private sector.

Oceanon constraints, in descending order of significance to the industry and its potential development, are:

- obsolete and broken down machinery and equipment which, under present circumstances, have little chance of replacement or repair, respectively,
- maintenance and repair workshops lack/spare parts, testing equipment, functional basic machinery and tools and properly trained skilled labour and managerial staff resulting in 50-75% of vehicles being off the road as well as poor and unreliable river and railway transport services,
- technical and managerial know-how in the various sectors of imbustry and encillary systems,
- under-staffed Covernment agencies with regard to technical and administrative as well as supporting personnel,
- inadequate occidenation and exchange of information and pertiment data among Covernment agencies and public bodies especially where matters of common interest are conserned resulting in loss of time, bottlenecks etc.
- very poor telecommunication services within the Region especially under present circumstances of unreliable transport systems.

Not of the existing industrial projects plus some under implementation have not been preceded by any feasibility studies, a fact which is partly responsible for some of the existing problems or those that may agree.

Due to the many constraints, described earlier, and which are not likely to be alleviated in the very near future, emphasis has been placed on the implementation of small scale units with respect to recommended new industrial projects utilizing mobile or stationary units, as the case may be. Such units are characterized by being labour-intensive with low capital investment and more suitable for cooperatives or the private sector. Assistance will be needed from both the Industrial Bank and the Cooperative Bank.

When capital and foreign financial components become available, first priority should be given to medium-scale industries by the Rogional Government until major constraints are relieved. Under present conditions of heavy dependency on Central Government contributions for the Development Budget, large scale development projects would be risky with unreliable resources, as well as an unnecessary financial burden.

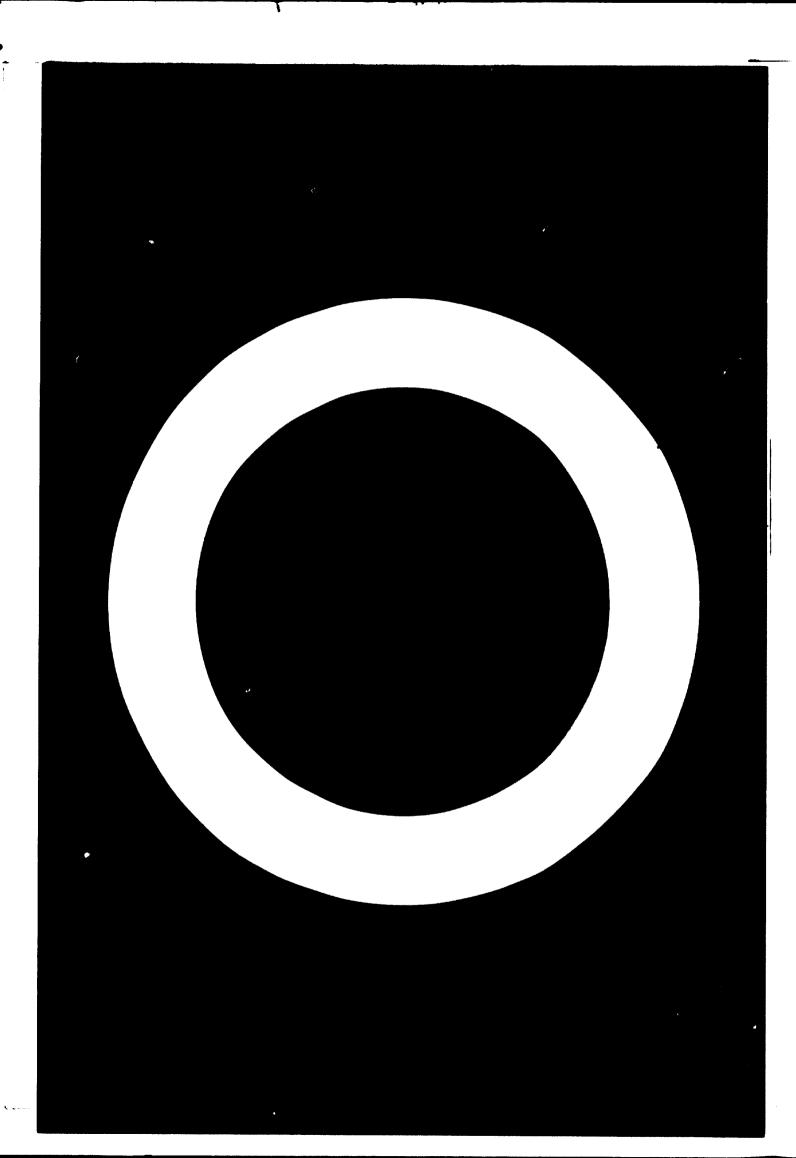
The establishment of an Industrial Development/Consulting Centre phould be considered as first priority. Among its functions would be: collection of statistical and economic data about existing industrial projects and those already under implementation: evaluation of feasibility studies of proposed projects as well as conducting own studies and ocordination among existing projects specially those with common or integrated interests: assisting the Regional Government in the planning of future projects as well as provide advice to private and ocoperative sectors (both technical and ecobomical): organize seminars and training programmes for the technical and managerial/administrative staff for upgrading their skills and provide uptodate information in their fields of expertises participate in the proparation of foreign technical assistance programmes from international agencies or from bilateral agroements as well as call on the assistance of exports serving in the country in the various fields of expertise wherever needed by establishing closer contacts with UNDP and the specialized agencies.

Up-grading of skilled labour in industry and maintenance works shope as well as retraining of technical, managerial and administrative staff should receive Government attention. Continuous change of the managerial staff does not lead to the stability of any enterprise.

Vocational and technical training should be expanded and strongthened, and programmes should be organised to meet the actual needs of industry, both existing and under implementation. This would require proper equipping of such institutions with uptodate tools and machinery commensurate with the actual needs of industry.

Higher education should also be directed toward Regional needs. At present there is critical shortage among engineers in the various engineering disciplines which will become more obvious when the large scale projects under implementation are ready for operation. Efforts should be directed towards establishing an engineering faculty in Juba University (medium to long range plan), meanwhile utilizing fellowships from friendly nations for the training of engineers in the disciplines asserting to priority needs.

Several potential short-, medium-, and long-term viable projects have been identified and proposed for feasibility studies.



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#### 1. Project Background

- 1.1 The Regional Government of the Southern Sudan through the Control Government of the Domocratic Republic of the Sudan requested, in 1977, the United Nations Development Programme (UNDP) and the United Nations Industrial Development Organization (UNIDO) to provide under the Special Industrial Service
  - (SIS) an Industrial Survey Mission in order to review the present economic situation, available resources and various development schemes in the Southern Region of the Sudan.
- 1.2 UNDP and UNIDO accepted this request in 1977 under the project number SI/SUD/77/802. In March 1978 the Regional Government cancelled the request. However, in June 1978, the request was renewed and this has resulted in the present project. Duration of the project was originally planned for three months. The Regional Government of the Southern Sudan designated the Regional Ministry of Commerce. Industry and Supply as a counterpart agency.
- 1.3 The nomination of three members of the Industrial Survey Mission : S.R. Gajowski, Industrial Planner, Team Leader; A.A. Rasheed, Agro-Industry Specialist; and D.N. Saraf, Small Scale Industry Specialist was finally approved by the Regional Government and UNIDO in June 1978. The Mission arrived on 15 August to Jube.

The Team was briefed at UNIDO, Vienna during the period 3 - 11 August 1978. The extended briefing at UNIDO was necessitated by the lack of flight connection to Juba via Khartoum. This period was utilized for discussions with the substantive sections of UNIDO on all basic aspects of the survey and for studying bibliographical sources related to the project.

During the briefing at UNIDO, Vienna it was mentioned that the duration of the assignment could be extended, if necessary, due to unforcesen travel delays and scope of the survey. The extension of the assignment of two members of the Mission, S.R. Gajowski and A.A. Rasheed was approved through 30 November 1978. The extension was necessary to complete the field studies. The third member of the Team, D.N. Saraf terminated his assignment on 24 October 1978 (the date of debriefing).

## 2 Purpose of the Project and Torms of Reference

- 2.1 <u>Purpose of the Project</u>: To review the present economic situation, available resources and various development schemes in the Southern Region of the Sudan and to provide the Regional Government with:
  - (a) A realistic assessment of the problems and prospects of industrial development in the Region; and
  - (b) Recommendations on :
    - (i) a short-term industrial development programme; and
    - (ii) a long-term industrial development strategy within the over-all framework of the country's Six Year Development Plan (1977/78 1982/83).
- 2.2 Terms of Reference: The Team, assigned to the Regional Government, would undertake the following tasks in close consultations and collaboration with the Regional Ministries concerned, particularly the Ministry of Finance and Economic Planning, Ministry of Agriculture, Animal Production, Forestry and Irrigation, and Ministry of Commerce, Industry and Supply:
  - roview the present economic structure, trends, available resources and problems and prospects of industrial development in the Region;
  - analyse existing data, studies and reports on the industrial sector as well as the industrial development schemes that exist in the Region;
  - assist in drawing up a short-term industrial development programmo, identifying viable projects, particularly in the small-scale and the agro-based industrial sectors, and advise on their preparation and implementation;
  - advise on formulation of long-term industrial develement strategy for the Region within the framework of the country's Six Year Plan;
  - examine existing institutions, procedures, trained manpower and other expabilities and services for

undertaking industrial development tasks and recommend measures for their development and improvement;

- consider the need for technical assistance for the industrial sector in the Region.

#### 3. Mork Programme

The work programme of the Mission rendered during the period of assignment from 3 August 1978 through 30 November 1978 is presented as Annex I attached to this report.

#### 4. Mothods and Procedures

- 4.1 Buring the extended briefing at UNIDO, Vienna the Team reviewed pertinent bibliographical materials and consulted with many experts and UNIDO staff on various aspects and scope of the survey.
- 4.2 The reviewing of the present economic situation, available resources and prospects for industrial development was based on studies of the Six-Year Development Plan of the Southern Region (1977/78 1982/83), financial budget (1978/79) of the Southern Region as well as other bibliographical sources available to the Mission.
- In order to get an overall picture of the economic situation, available resources and prospects for industrial development the Team consulted with many knowledgeable Government officials during numerous meetings and visits to the appropriate agencies. During these meetings general and specific problems related to industrial policies and strategy were discussed in detail as well as constraints for industrial development. The Team presented observations made during the field studies and submitted suggestions regarding short-term and long-term industrial development programmes.
- 4.4 The study of the existing industries in the Southern Region and potential for development of new industries was carried out through field trips to various areas of the Region covering the six Provinces. The programme of field trips was outlined

by the Ministry of Commerce, Industry and Supply and was fulfilled completely. Additional visits were also made by the Team, wherever necessary, to obtain a more complete picture of the present state of industry, its constraints and problems in both public and private sectors.

During the field trips visits were made to all identified industrial establishments in the areas as well as some typical traditional handioraft units. Data and information collected from these visits included: scope of production, numbers of employees, technical problems and constraints for proper and economical operation of the units and possibilities for their development. Observations during these visits were discussed with the managerial staff of the plants and representatives of local authorities. General observations from each field trip were discussed, at regular intervals, with the Director of Industry, Ministry of Commerce, Industry and Supply and other attending substantive Ministry officers. Juba town and surrounding arous, the field trips made by our and charter plane covered 19 urban and rural areas throughout the six Provinces. In the Juba urban area practically all industrial establishments employing more than ten workers were visited.

- 4.5 The Team also visited during the field trips some agricultural schemes which were expected to create opportunities for the development of agro-industries as well as other non-industrial projects which contribute to industrial development as infrastructural facilities. All large scale projects under construction in the Region were included in the programme of visits and studies.
- 4.6 Since no statistical data regarding industrial activities were available, information and figures collected during the Team's visits to industrial establishments were the only sources for evaluation of the existing industrial potential and identification of prospects for their development. The collected data were reviewed and compared with figures included in some reports and studies whenever available for specific establishments. For various reasons including the relatively short period of field

studios covering the entire Southern Region and short period of the Hissian's resimment as well as absence of standardised records in all visited establishments, data collected are not fully comparable, definitive and complete.

4.7 The study of the infra-structure facilities which are essential for industrial development was carried out on the basis of available reports and bibliographical sources and through observations made during the field tours. Some information and data regarding the plans for the improvement of infrastructure facilities were obtained from appropriate Covernment agencies in Juba and in Kharteum.

#### 5. Findings (Results and Conclusions)

#### 5.1 Cooperation with the Regional Government

Considerable assistance was provided by the Regional Government of the Southern Sudan to the Mission. Read transport facilities were made available for field tours to some Provincial areas and at destinations reached by charter plane. When a medifficulties areas in provision of read transport facilities for the schoduled trips due to shortage of fuel or breakdown of ears, all efforts were made by the concerned Ministry to provide alternative means of transport as soon as it was possible.

The Ministry of Commorce, Industry and Supply, Directors and responsible officers of other Ministries and various Government agencies and Corporations gave the Team many opportunities to discuss various aspects of the Mission assignments and to present suggestions on specific matters after the identification of the problems. The Mission also had the opportunity to discuss and comparations and community with Contral Government agencies and Corporations matters related to projects in the Southern Region which are under the auspices of the Contral Government organisations.

#### 5-2 Counterparts

Two counterparts were assigned to the Mission: Mr. Jacob A. Apoch Inspector, Ministry of Commerce, Industry and Supply and Mr. Taban Meni, Tochmological Manager, Mongalla agro-Industries Complex, Regional Ministry of Agriculture. Both counterparts accompanied the Team on all field trips to the Provincial areas and in Juba area, made all necessary arrangements including transportation and accommodation facilities, contacts with responsible authorities as well as private companies. They attended all meetings with the Team and participated in all discussions with Government officials and with Company executives, both in the public and private sectors. They provided the Team with all available reports and data related to the industrial survey and they became acquainted with the methods and procedures of the survey carried out by the Mission.

#### 5-3 Distionship with other UN Projects

Buring the field trips in the Southern Region, studies in Juba and visit to Khartoum the Team had the opportunity to meet with projects managers and UN experts associated with the following projects which are directly or indirectly related to the present Industrial Survey:

- Lend Devolopment Project (Lyeil), SUD/73/001
- Institute for Agricultural Technicians (Tambie), SUD/72/035
- Multi-Service Training Centre (Juba), SUD/74/022 and SUD/78/014
- Strongthoning of Cooperative Department (Juba), SUD/74/037 and SUD/77/010
- Regional Dairy and Poultry Project, MAPAO, (Bolinyan), SUD/76/004
- Strengthening the Organization for Economic Policy Naking and Planning in the Southern Region, SUD/78/012
- Financial Accountancy Training Project, (Juba) SUD/78/06
- Strengthoning of Administration and Financial Management at Provincial and Local levels (Jubn) SUD/78/011
- Cooperative Education and Training SUD/74/027 (Cooperative Eanking)
- Regional Fisheries Training Contro (Malakal), TP/SED/19/SES

# - Mucational Planning Advisor (Juba), SUD/73/026

In Khartoum, the Team met with most IERD group of the Pleaning Assistance and Training Project (SUD/17/002), Ministry of Mational Planning and UNIDO expert for project SI/SUD/77/803, Assistance to the Leather Industry Sector. The Team had also a very constructive and informative meeting with the project manager (SUD/73/041), Improvement of the Efficiency of the Public Sector Industries. During the meetings with all abovementioned project personnel problems related to present and potential industrial development in the Southern Region were discussed in detail with valuable exchange of views.

The nemes of persons contacted are listed in Annex II.

# 5.4 Pinonoial Aspeats of the Project

In the original project budget the sum 31,500 was allocated for duty travel. Due to transport difficulties, interruptions of substaled air flights, weather conditions and inaccessibility of cortain areas proposed by the Government for field studies, the Team requested additional funds in the amount of \$4,100 to accomplish all field trips with 1 the poriod specified. request was approved by UNDP/UNIDO which allowed the completion of the field studies. However, due to the untimely closure of Juba airport, the termination of the assignment of one member of the Team and difficulties in chartering of a plane for completion of field studies it was doomed necessary to extend the assignment, for the two remaining members of the Team, for on additional one month period. Approval of UNDP/UNIDO for the extension necessitated the review of the project budget while it allowed the Team added time to complete the assignment according to the terms of reference.

# 6. Policies and Other Courses of Letion for Industrial

The purpose of this chapter is to review Regional resources as well as financial and other institutions and to propose comprehensive industrial policy measures and other courses of

action needed for successful implementation of the industrial development programme in the Region within the framework of the Regional Six Year Development Plan (1977/78 - 1982/83).

## 6.1 Utilisation of Human Resources

The rapid growth of the population in the Southern Region and, in particular, in main urban centres, as a result of natural growth of population and immigration from the rural areas creates the need for provision of new jobs. According to the census of 1973, the percentage of unemployed adult population (persons ever. 15 years of ago) amounted to 17% among males and 2% among females, of the economically active population. About 132,000 adults were unemployed and looking for work.

Preliminary urban studies carried out in 1976, showed that in the main provincial towns the percentage of uncaployed and not accommisally active of the total population over 15 years of age was as follows:

	Unamployed	Not Economically Active
Juba	3.6%	46.8%
Mur	7.3%	44 <b>.0</b> %
Rumbok	8. <i>6</i> %	48.2%
Yambio	8.5%	50.0%

Therefore, in the policy and strategy of industrialization, as the first principle, it is necessary to seek all opportunities to erente new jobs for unskilled and semi-skilled people. This can be directed by:

- promotion of industries using unskilled and semiskilled labour both in the public and private sectors with the extension of in-plant training.
- disporsal of industry and its location in provincial areas of the Region.
- implementation of labour-intensive technology in the new established units if it is justified from the economic point of view and technological requirements.
- development of small-scale and modium scale industries and promotion of handicrafts and traditional industries

#### by all moons available.

In the strategy of industrial development, as outlined in the Regional Six Year Development Plan the Government is cognisent of the fact that implementation of policies for providing new jobs will require the training of people at all levels in the various industrial skills. The workers will need trained supervisors and managerial staff. Therefore, the training of cadros becomes the second important principle of industrial policies.

# 6-2 Toobnical and Managarial Training

In any industrial establishment both management and labour should be properly trained for the efficient functioning of the enterprise. This can be accomplished by a proper in-plant training and vocational training as well as training in technical schools. The Government has taken major steps to extend technical and vocational training programmes by establishment of several training centres and development of technical education in main provincial terms, with the ecoporation and assistance of various inter-mational agencies.

Mowover, it is felt that the programme of training should be geared to present any future needs of existing industrial establishments and those proposed for implementation. This applies to the type of training and number of trainees as well as the provision of modern and suitable training equipment. Therefore, closer cooperation between training institutions and industrial planning agencies as well as established industries is essential. In other words, technical and vocational training centres should eater to the actual needs of industry.

Along with the training of skilled labour, there should be a corresponding training programme for the managerial and supervisory staff. Continuous upgrading of skilled labour and improvement of managerial practice should be a standing policy of the Regional Government training programme.

## 6.3 Pinencial Policion

The approved Regional budget for fiscal year 1977/78 amounted to L8d34,828,540 out of which:

- Rogional revenues mounted to 18d14.028,540
- Contral Covernment contribution amounted to LSd20,800,000

The collection of Regional revenues (Tax and non-Tax) was, up to May 1978, only LSd6,193,861 (44.0%) out of the above-mentioned assumts

#### Bevelopment Budget

Pinancial allocations in the Regional Six Year Development Plan (1977/78 - 1982/83), have been approved for all sectors of the economy at L8d231,310,000. For the first financial year of the Plan (1977/78) the sum of L8d22,707,463 in local currency and L8d9,782,557 in foreign currency were allocated. For the financial year, 1978/79, a revised development budget of L8d22,500,000 was approved instead of the sum of L8d39,451,504 in the original allocations for the Regional Development Plan.

In the Regional Cim Year Development Plan it was presumed that out of L8d39.5 million allocated, the Control Government subvention would amount to L0d30.0 million along with the sun of L8d3,811,904 to be received and appealed contribution for apocific projects. In the revised proposal the budgetary resources from the Control Government would enough to L6d20 million and the amount of L8d3.5 million as a supplye from the Regional Government. According to the information obtained from the Ministry of Finance and Bechomic Planning the development tudget for the financial year 1978/79 will be reduced to about L8d15 million. Up to November 1978 slightly own L3 one million has been received. Under the circumstances, where there is substantial dependency on external resources for development programmes, it is felt that Regional Government industrial policy should be directed towards:

- giving priority in funding to existing viable projects

- giving priority for funding of now projects to small -, and modium-scale industrial projects especially those with firm foreign financial assistance.
- careful evaluation of large-scale projects, even those of significant importance to the coonomy but which could become a financial burden when undependable financial resources may result in delay of implementation thus leading to unnecessary increase in capital investment and in interest on loans.

Special attention should be given to facilitate industrial development plans by encouraging entrepreneurs in the private sector to utilize their financial resources for the establishment of small-scale and medium-scale industrial enterprises. This can be achieved through appropriate channels for mobilizing capital outside the industrial sector to use it for industrial development (example, from trade). For this reason there is a need also to provide for the private sector an appropriate set of financial facilities. It requires also to provide adequate capital in the form of risk capital, long-term and medium-term leans, technical assistance as well as officient administrative assistance with regard to licensing, provision of land for industrial establishments oto.

The establishment of a branch of the Industrial Bank in Juba to facilitate industrial development in the private sector should be treated as an integral part of the Regional industrial policy.

#### 6.4 Industrial Administrative Machinery

The industrial sector in the Southern Region is either public or private with no industrial units organised as cooperatives. The major part of industries is in the Public sector mostly in the form of medium and large scale units. Industrial establishments in this sector are either under the supervision of the Contral Covernment Corporations or under various Regional Ministries as well as the Regional Development Corporation (RDC).

The private sector operates small scale

(traditional or somi-mechanised) units such as bakeries, grinding mills, clothing factories. The only mode m-scale, mechanised establishments are the Tebacco Processing and Cigarettes factory (Juba) and the Modern Furniture Workshop (Wau).

The Regional Ministry of Agriculture, Animal Production, Forestry and Irrigation operatos the largest number of industrial establishmonts in the public sector with the greatest potential. These include all existing sawmills, some with carporary workshops and a large-scale Industrial Complex in Neara. In addition, the Ministry has under implementation on Agro-Industry Complex in Mongalla. Monwhile, the RDC operates several small-units such as traditional brick kilns, an oil mill while several other, smalle, or medium-scale projects are in the pipeline. The Ministry of Commerce. Industry and Supply has in the pipeline several industrial projects such as coment factory, foundry and mechanical workshop, agricultural implements manufacturing plant, plastic and stool pipes factory, and bicycle assembly factory. For some of these projects feasibility studies have already been prepared or are being carried out. The Ministry of Communications, Transport and Ronds operates most of the workshops for maintenance and ropair of wehicles although some such units are als operated by othe ministries and agencies.

Central Government corporations operate one existing large-scale establishment (Fruit Cenning Factory in Nau) as well as three other large scale industrial projects (Tonj Kanaf, Mhile Nile Browery in Nau and Helut Sugar factory) under implementation. A fourth industrial establishment, Mengalla Seaving Nill is almost ready for operation.

The licensing for private establishments is the responsibility of the Ministry of Commerce. Industry and Supply.

Handicrafts are not organised and de not require licences for their operation.

Under the present administrative dispersal of industrial activities and new industrial projects among the various

Covarment agencies the following suggestions are presented:

- ministries and Government agencies is essential for coordination of activities and industrial development planning. Such coordination should be carried out on a continuous basis so that all participants would be uptodate on all activities. This type of cooperation is specifically needed in the field of supply of raw material, utilisation of by-products, provision of maintenance and repair work services, manufacturing of spase parts, technical training of workers and utilisation of ancillary facilities such as power stations, water supply, etc.
- All necessary and portinent information leading to
  the techno-economic cooperation between industries
  supervised by the various ministries should be
  channelled through the coordination body Himistry of
  Finance and Reenemic Planning. For this reason it is
  suggested to establish in this Himistry a special
  coordination department for industrial establishments
  and now industrial projects.
- For all practical reasons the Regional Coverment should negatiate with the Contral Coverment to take charge of existing and future industrial projects established in the Southern Region and which are under the supervision of the Contral Government. Such a move would help to coordinate such projects with local infra-structure facilities and other existing Regional projects in the area.

#### 6.5 Industrial Planning and Statistics

In the Six Year Development Plan and Annual Development Plans industrial planning appears primarily as finencial allocations. It is felt that among the main reasons why industrial planning is not carried out in the terms of other technical and economic factors such as planned production, raw material demand,

labour time and machinery utilization, supply of raw material is lack of accurate and uptodate statistics on the activities of industrial cotablishments and well propared feasibility studies for new projects. For this reason the establishment of a system for gathering technomeconomic statistical data on a regular basis is assential for economic analysis of industrial activities and industrial devel phent planning.

Taking into account present transport and communication difficulties, collection of statistical data from the existing establishments and projects under implementation should be started with simplified statistical forms which could provide only essential data to begin with: quantity of production, added value of production, revenue, cost of production, number of employees, number of working days during cortain periods, utilization of machinery, production constraints. This data should be collected every six months from all industrial ostablishments through their respective ministries and with the assistance of provincial commissioner's offices. Financial processing and tabulation of this data should be carried out by the Statistics Office of the Hinistry of Finance and Remaining and analysed by respective substantivo dopartments. This data should be used as a basis for future realistic industrial planning including industrial rehabilitation.

#### 6.6 Optimal Size of Industrial Projects

In the development planning and projection of new industrial projects special attention should be given to the choice of type and the size of industrial projects. Under the present infrastructural conditions especially in the field of transportation, fuel supply, dispersal of labour resources, training capabilities, availability of financial resources, more attention should be given to shall and medium scale projects which appear more viable than large scale projects.

#### 7 Recommendations

Pollowing the study and review of both Regional and National

Six Your Development Plan (1977/78 - 1982/83), Torus findings from field studies throughout the Southern Region, consultations with Government officials, Corporation representatives, entropreneurs, UI experts and others from bilateral agreements involved in industrial and industry- related projects recommendations are presented, horewith, by the Mission in order:

- to relieve constraints affecting operational activities and occnomics of the existing industries:
- to put into offoot principles propounded as strategy for industrial development;
- to implement, successfully, short-term and longterm development industrial programmes;
- to integrate certain industrial projects together and/or, along with other sectors of the Regional and country economy wherever applicable.

# 7.1 Institutional

# 7.1.1 In Industrial Dovolorment and Consulting Control

Consideration should be given by the Regional Government to establish, in the Southern Region, an Industrial Development and Consulting Contro with the following objectives and terms of reference:

- assist the Regional Government in the proparation and evaluation of industrial development plans;
- undertake industrial surveys for industries based on local natural resources as well as industries to substitute imports of produsts which could be manufactured locally on an economic scale of production;
- identify now industrial projects for implementation by either public or private sectors or jointly by both sectors; proper project proposals; assist in the proparation of pro-feasibility and feasibility studios;

- provide technical, managerial and seconomic consulting services to the staff of the existing establishments and newly implemented projects both in the public and private sectors;
- provide technical assistance for industrial cooporatives to be set up by the responsible Regional Government agency;
- conduct short-term courses and seminars for technical and managerial staff of industrial establishments in the public, ecoperative and private sectors, on a regular basis, in order to bring to their attention the latest technical and organizational development information and to upgrade their skills.
- when the Centre is engaged in conducting industrial studies for specific projects it should keep in view other ancillary, non-industrial, projects without which the original project under consideration could not function successfully (housing, public services, trade centres, transport, etc.)

In this respect, the Regional Government may request the URDP to provide four experts (total of 144 mon/month) to be augmented by short-term consultants and followships to support and assist the Centre in its early stages of activities.

#### 7.1.2 Documentation and Statistical Centre

Boomuse of difficulties encountered in obtaining accurate
statistical data and pertinent information regarding specific
and general subjects related to the economy of the Region as
well as implemented projects and development prospects it is
suggested that consideration be given by the Regional
Government for establishing a centre for documentation,
information and statistics. This Centre should, preferably,
be an independent body responsible to, and supervised by the
Council of Ministers of the Higher Executive Council or
associated with the Regional Ministry of Finance and Economics
Planning. The scope of activities of this Centre should include:

- subscribe to specific publications of particular significance to the development of the Region;
- programatics of appropriate statistical data forms for the collection of basic statistical material from all sectors of the economy through the respective ministries and Government agencies;
- tabulation of collected data, analysis of statistical information and proparation of yearly statistical reports in the first phase. In the second phase of Centre development quarterly reports could be prepared and made available for distribution;
- participate in various consus in cooperation with the Contral Statistics Department in Khartoum;
- initiate specific surveys and studies required for particular development projects;
- circulate to all Government agencies regular monthly reports containing portinent information with necessary statistical data from uptodate documentation;

The Centre should be aware of all past and present development projects implemented, in the Region, by UN Agencies or through bilateral agreements including assistance by voluntary organisations. The Centre should participate in the preparation of the country programme for technical assistance.

The Regional Government may request the United Nations Dovelepment Programme to provide two experts (24 man/month), one documentation expert and one in statistical data processing to assist in the organisation of the Centre and conducting its activities during the initial stage.

# 7-1-3 A Bronch of the Industrial Bank of Sudan in Jube

In order to promote the development of small-scale and mediumscale industries it is suggested to establish, in Juba, a branch of the Industrial Benk of Sudan. This would facilitate and support through loans for potential entreprendurs. The bank also would provide technical assistance in the field of preparation of feasibility studies for new projects in the private sector. According to information provided by the Deputy Director of the Industrial Bank of Sudam, in Khartons, a branch could be established upon request of the Regional Government.

# 7-1-4 Regional Cooperative Bonk

Rogarding the establishment of a Regional Gooperative Bank in Juba with which an UN Export (Ocoperative Banking Consultant, SUD/74/027) is assisting the Regional Government, the Mission strongly supports such a project and suggests the establishment of another two provincial branches of this bank in Wau and Malakale Attention should be given in the project sheet to the activities of this bank in the field of financial support and premotion of Industrial Gooperatives in the Southern Region. At present, no industrial cooperatives exist in the Region.

# 7.2 Ligaraing Procedure and Implementation

The Dovolopment and Encouragement of Industrial Investment Act, 1974 and other following regulations creats suitable opportunities for industrial development in the private sector, cooperatives and joint public/private investments. During the period 1969-1978,37 licences were issued by the respective Government agency for the establishment of various industrial enterprises in the major terms of the Southern Region. Another 16 applications are pending approval. However, only 10 units out of the 37 were still operating in 1977/78. Even enong those 10 functioning units a few have slowed down production because of continuous shortage of remematerials, interruption of power supply and shortage of fuel. Some entrepreneurs informed the Team during interviews that they seriously consider going out of business, due to the above-mentioned reasons.

Serious consideration should be given by the Ministry of Comerce, Industry and Supply to the reasons for the failure of some private projects as well as to factors loading to the unsuccessful implementation of projects for which licences had been issued.

Every effort should be made by the Ministry to evercome constraints and to keep active projects viable especially when they are essential for the industrial development of the Region and contribute to the provision of products which, otherwise, would be imported. This situation calls for change in the licence—issuing policy and creation of better conditions and positive atmosphere to encourage development of small scale industry in the Region.

# 7.3 Investment Procedures

Some projects visited by the Mission whether established prior to the drawing of the Six Year Development Plan, or those to be implemented during the Plan period were, apparently, not proceed by any pre-feasibility or feasibility studies. It is folt that some of their present unsuccessful operation may be partly due to this fact. Therefore, it is recommended that no industrial projects, in particular, large-scale once, financed partly from foreign leans should be implemented without properly conducted feasibility studies, which should be a standing rule for all investment procedures. Failure to adhere to such procedure may result in tying up capital which could be used more efficiently in other projects which would show an immediate return.

# 7-4 Coordination of Large-scale Industrial Projects with Non-Industrial Once

During the intensive field studies the Mission come across several situations where it was felt that some form of coordination between activities of certain projects could be co-beneficial. Some wasted by-products (ex. broken rice and rice brom in Aweil; cottonseed cake in Msara) could be utilised in other non-industrial, agricultural projects (Poultry and Dairy cettle projects) suffering at times from shortage of food. It is, therefore, suggested to conduct a brief survey to identify possibilities of utilisation of such by-products wherever needed.

7.5 Urben Development Plans for Specific Industrial Projects
Three large-scale industrial projects, at present under implementation, were visited by the Mission: Holut Sugar Project; Tonj Konaf Project;

and Wood Morking Factory, Agro-Industry Complex, Ginnery and Meaving Mill at Mongalla. All these projects involve large numbors of employeen (factory ankers and/or from labour). which will create new communities requiring all essential and basic amonities such as housing, schools, disponsaries, public services and utilities, markets and trade centres among other things. Rough estimates of the size of these communities range between 5000 and 20,000 persons including femily members. It is, therefore, recommended to carry out, urgently, urban studies and to propers urban master plans for each community in order to forestall haphasard sottlements and create suitable conditions for the recruitment of staff and labour which would reflect in the efficient operation of the project. In this respect the Regional Government may request United Nations Development Programme to provide technical assistance in the field of town and country planning to cooperate with, and coordinate the activities of the respective ministries. This can be accomplished by provision of an expert in town planning to survey those projects and make recommendations on the scope of additional technical assistance required.

# 7.6 Technical/Monagorial Personnel and Skilled Labour

The Mission realized that most Government departments, corporations and industrial ediphic limits and either a landleffed or lack properly trained managerial, technical and skilled labour. This creates situations where the technical staff is semetimes everleaded with administrative responsibilities which leaves little time for technical activities. In many Government agencies and industrial establishments there are many vacant posts which need to be filled by well trained technical and managerial personnel. According to the report by Mills (1977), percentage of vacant posts that require filling amounts to 20 to 50%.

The same applies to the shortage of skilled labour in the various establishments.

The Regional Government is carrying out an ambitious programme for the training of skilled labour at various levels with the assistance of UN Agencies and other voluntary and bilateral organisations (M.S.T.C., Man May Vecational Training Contro, Malakal Agriculture Machinery Training Centre, and In-plant Vecational Training) as well as other deveragement technical schools. The Regional Government also sends traineds for technical training in the Northern Region.

In addition, funds through SIDA-Funds-in-Trust programme provides for fellowship training in various disciplines. However, based on observations from the Hissian's field studies, it is felt that the immediate demand for trained personnel in all entageries is more than the present capacities of the training centres. With no accurate data and information about the exact needs for skilled lab ur and technical personnel and sources of their supply, a comprehensive survey should be employed for primary importance. The assistance of UNDP/

ILO expert, for LeR. Hills (at present with Juba University) and Mr. K.C.

Cherlyon for advisor

Therefore, it is recommended to make all efforts to:

- increase the number of Engineering College's graduates by recruiting more students for studies at higher technical colleges and universities in Kharteum or wherever fellowships can be obtained:
- establish an engineering faculty at Juba University as a lang-term project with requested assistance from ASC, USAID, UNESCO and any other willing regardantions:
- place mere emphasis on up-grading engineering and technical skills of college and technical school graduates through in-plant training making use of in-the-field international exports serving in the Region.
- intensify the programme of training at the technical schools with special reference to operation of modern machine tools and equipment similar to those to be installed in the industrial projects under implementation. The provision of such equipment for training sould be requested from voluntary excension and through aid programmes.
- provide incentives for skilled labour and technical staff to remain with the organisations whose they are employed so that production is not interrupted by constant change among staff.

The Regional Government may request assistance of UNDP/ILO/UNIDO to upgrade and expand present technical training institutions and

provision of suitable training equipment.

#### 7.7 Inventory of Natural Transpos

# 7.7.1 Minoral Doposits

Some preliminary surveys on mineral deposits have been carried out in the Southern Region and the presence of some valuable minerals has been reported. In order to evaluate their economic value intensification of geological surveys is needed. The main constraints on progress in this field are: limited budget, inadequate staff and present capabilities of the Geological Department of the Ministry of Commerce, Industry and Supply to carry out studies on a wider scale.

The Regional Government may request assistance from United Nations Resources and Transport Division, New York through UNDP to provide technical assistance for strongthening the Regional Goological Dept., and for advice on planning of strategy and priorities according to available facilities and these which could be provided by external assistance. As immediate recommendation it is suggested to identify resources of building materials deposits in areas other than Kapoeta (lime) and Luli (clay), for development of building materials industry which is in urgent need for all construction projects which are delayed because of shortage of imported coment.

# 7-7-2 Porestry Resources and Afforestation Progression

As has been shown in the addendum to this report (4.4.1 and 4.4.3), much already is being done in inventory of forest resources (Emateng Central Mountain area and Yei area), however it is mostly confined to some areas of Emstern Equatoria Province. All offerts should be made by the Regional Covernment to intensify forest inventory in other forest areas and to extend afforestation activities.

It is suggested to establish fire wood plantations near urbancentres in order to protect existing forest resources from excessive exploitation and to provide in a controlled way fire wood for households and traditional industries.

The Regional Government may request technical assistance from United Nations Specialised Agencies and from other countries through bilateral agreements to determine existing wood resources, outline plans for long-term afforestation programmed in all areas, assess the future demand for hard and soft wood needed for construction, railway and wood processing industries.

## 7.7.3 Fisheries Resources

The strategy of the Regional Government is to increase fish supply to improve nutrition. Several projects are at present directed towards this aim. Several reports have indicated the rich potential of fish resources in the Southern Region with conflicting data regarding annual catches. Since the Regional Government plans to increase the annual eatch progressively by 2500 tens the following suggestions are presented:

- collection of accurate data throughout the year regarding fish landing, fish species, quantities processed, marketing outlets, etc. This can be carried out an previncial basis by fisheries officers, graduates of the Malakal Fisheries. Training Institute. The Fisheries Department in comperation with the Agricultural Statistics Office should propare simple statistical forms for tabulation of data collected by fisheries officers. Such data should be forwarded to the Ministry at regular intervals for analysis and evaluation of information collected.
- until modurate data concerning fish landings and made available, plans for progressive increase in fish catches should be approached with caution depending on accurate market surveys for fresh fish consumption and fish processing facilities.

  Production exceeding actual domand for fresh fish or that for processing would result in the wasteful speilege of an extremely perishable product.

## 7.8 Proper :

At present there are only two main sources of energy stilled.

in the Southern Region: imported oil products and wood as fire wood and charcoal. No other a urous of energy are used on a large scale apart from water energy which powers the Kateri sewmill. Constant shortages of all supply to the Southern Region mainly due to transport difficulties and limited foreign currency reserves

soriously affect the Region's economy. Many of the visited factories had not been operating for long periods. Public services and transport operations are often interrupted. Fire wood is used mostly in households, in certain traditional industries (bakeries, brick kilms) and in a fur cases for operating locomobile steam engines.

Discovery of oil resources in Bentiu, Upper Nile Province, which could relieve the energy crisis in the Southern Region should be treated as a long term prospect for energy supply.

As short-term and medium-term strategies to allowinte difficulties arising from oil supply shortages the following suggestions for consideration are presented:

- ostablishment of an oil-supply coordination office in Port Sudan to organise regular delivery and shipment of fuel oil to the Southern Region with the following supporting facilities:
  - (a) construction of oil storage dumps in strategie locations along the river route to Juba,
  - (b) ostablishment of a Regional Oil Tanker floot, specifically for the transport of oil from the Morth on a regular schodule. For the present, ferrocoment beats, which require approximately 3 months to build, can be specially designed and constructed for that purpose;
- necturate statistics regarding actual consumption and demand for fuel oil needed for the operation of machinery and equipment both in public and private sectors throughout the entire Region should be collected regularly. This can be accomplished through the Commissioner's offices and District offices. In addition, fuel requirements for the new, large scale projects under implementation should be included in the above survey. Such information are essential for establishing fuel requirements and distribution policies.

With regard to fire wood utilisation, a programme for the establishment of fire wood plantations should be implemented nearby urban control in order to reduce unco-memical exploitation of good quality wood

which can be used for industrial processing.

Utilisation of other sources of energy such as bio-gas, wind and water power, even on a small scale, should be considered wherever applicable. The Regional Government may request United Nations Specialized Agencies (through UNDF) to conduct flusibility studies in this field.

#### 7.9 Transport

Prosont transport conditions and future development plans have been described in detail in the addendum (Infra-structure: 3.2). Recommendations regarding specific aspects of transport will be presented herewith:

#### 7.9.1 River Transport

The river transport should be considered, for a long time to come, as the main transport means between the Southern Region and the North, specially for bulky freight. A comprehensive programme for development of river transport is prepared by the Central Government, River Transport Corporation and by the Regional Government. It is described in Annex I (Chapter 3.2.2).

As short-term and medium-term suggestions to the development programme of river transport, the following proposals are made in order to relieve the present constraints affecting the Regional commonly; in particular with regard to supply of some basic commodities (food, fuel and raw material):

- 1- consideration should be given to the establishment of a Regional river fleet for transport of strategic commedities utilising the present beat-building facilities at the Forre-coment Boat Yard in Juba. This yard builds, at present 45° ferre-coment boats and is capable of building 70° long ferre-coment or steel boats.
- 2- improvement of port facilities in the Southern Region including storage, handling and maintenance are needed so that present short-ages of fuel and raw material for the large scale projects, already under implementation, and for the existing industrial establishment could be everence.

#### 7.9.2 Air Transport

Improvement of read, rail and river transport facilities are usually medium to long-term projects. For this reason, consideration should be given to the increase of air cargo espacity of the present air service fleet for non-bulky, valuable goods. As an alternative, Sudanair may pensider the need of converting one Folker 27 into a cargo plans oven on temporary basis.

#### 7.10 Industrial Suctors

## 7.10.1 Food Processing

# 7.10.1.1 Fruit and Verotable Canning

- a) Regarding New Fruit Conning Factory, a rehabilitation programme for this factory should be considered, based on a comprehensive feasibility study to be carried out with the assistance of Food Research Contro, Agriculture Assearch Corporation and Industrial Research and Consulting Corporation and UI experts requested for this project. In carrying out such a study it should be kept in mind all reports and studies made proviously for this factory. In addition the following points should be considered:
  - 1) Establishment of a farm, suitably located, for the production of all necessary raw materials to keep the factory supplied for continuous operation. In addition, efforts should be made to contract for raw materials with local farmers utilizing various incentives.
  - 2) The assistance of the PDU sub-centre in New as well as of UNDP/FAD experts on project SUD/77/017 (Seil & Grop Investigation Project Bahr of Glazal) could be called upon to assist in their areas of expertise.
  - 3) Defiritishment of the machinery and equipment in the factory or their replacement if spare parts cannot be manufactured in the country or made available from abroad. Nechanical expertise in this field is needed.
  - 4) Training of the managerial and technical staff and reorganisation of the factory according to the suggestions made by the manager of project No. 300/74/041 ((Public Sector Corporations).

b) Regarding the project promotal for the estallishment of a new fruit processing plant in Mostern Equatoria Province, for which a feasibility stouly of the factory, preferably a small-, or medium-scale unit, to be commonsurate with the netual availability of the products to be common and existing infra-structure conditions in the selected location.

# 7.10.1.2 Ediblo Oil Inlustry

- a) After careful review of the ODE report (1978), regarding the rehabilitation of the oil mill as part of a rehabilitation programme for the entire Complex, the Mission supports the ODE proposal. It is felt that rehabilitation of the all mill charactly be accomplished as an integral part of the entire Complex. Since the rehabilitation programme for the Azara Industrial Complex by ODE is almost assured, according to information provided by Government Authorities, it is suggested that UNDP review PAO project de. TCI/8/S UD/03/T (assistance to the Mzara Industrial Complex in Oil Seed Processing.).
- b) Recommendations regarding the Yirol Oil Mill based on the Team's visit to this factory during Hovember 1978 comprise two espects:
  - 1- A feasibility study for the rehabilitation of this mill, or its relevation, is being carried at by the Engineering and Transport International Coelide, Kharteum for the degional Government. Relocation of the oil mill would take place only in the event that raw material supply is proved inadequate for the economical operation of the mill. The Hissien supports the carrying out of a feasibility study regarding this mill.
  - Based on information provided by the managerial staff of the Mill the Team recommends that the responsible authority should investigate the possibility of successful operation of the Mill if some repairs of the equipment can be carried out locally and operational funds for supply of raw material are made available. According to the above source, lack of operational funds is the primary constraint and that the raw material is available.

- e) As a long term project, the establishment of an oil mill in Mongalla, associated with the existing ginnery, should be seriously considered. This is due to high cost of cotton—seed transport to Naara as well as transport difficulties (tauxia and fuel).
- d) Consideration may be given to the introduction of small scale oil mills in areas of oil seed production but in modest quantities to serve rural and small urban centres which lack oil mills and suffer from edible oil shortages.

### 7.10.1.3 Hoat and Dairy Products Industry

The Team supports the Regional Government's request to carry out a comprehensive feasibility study for the Agro-Industry Complex at Mongalla by a Dutch Consulting Company. It is recommended that special emphasis be given in this study to a realistic assessment of the proposed beef cattle and poultry projects in relation with the projected capacity of the slaughterhouse. All efforts should be made to complete this feasibility study as early as possible and make use of equipment which was delivered to the original site of construction in 1976.

### 7.10.1.4 Pishery Industry

- a) With regard to fish processing under present conditions in the Southern Region, where there is a lack of accurate data about fish species suitable for processing and seasonal or yearly eatch, it is recommended to concentrate on the improvement of salting and sun-drying of fish along with the development of new markets. for this product.
- b) Regarding the Agro-Complex in Hongalla it is recommended to implement the proposed Ice Making Plant for fish chilling and to consider this plant as of essential priority. It is also necessary to establish proper marketing outlets, (retail shops fitted with freezing and cold storage facilities), before considering the processing of fish by freezing as planned for the Agro-Complex at Mongalla.

c) It is recommended to extend the entirities of the Inlakel Regional Training Centre to Juba area with its best-building, fish net making, fish processing and organization of fisheries cooperatives activities.

# 7.10.1.5 Coroal Procussing and Bakerius

a) It is recommended to establish small scale grain mills in various areas of the Southern Region to serve rural and semi-urban communities. Such units would be more viable under the present conditions when the production of various grains is mostly on subsistence level, except Reak area where agriculture is mechanized and grain production is carried out on a commercial basis. Medium-scale units are femalial only in the main urban centres and should be considered along with priper storage facilities (siles). It is also recommended to unify type of machinery and equipment used throughout the degion to facilitate repair and spare parts supply.

It is recommended to establish, in the Southern Region, a wheat milling industry starting with Juba along with the Siles Project negotiated with a Prench Company. Wheat is empire to handle than flour and the by-products from wheat milling can be utilized along with other by-products (cottonseed cake) for the proposed poultry, dairy and cattle projects. The establishment of wheat milling industry in the Region will exercise the present inefficient operation of most bakeries resulting from delays of wheat flour deliveries mainly due to transport difficulties.

b) Sorious consideration should be given to the development of bakery industry in the Southern degion in order to improve the supply and quality of bread which is the basic feedstuff in the urban areas. It is recommended to emsider the introduction of standard model bakeries of different sizes and type of fuel used in order to assist potential investors in selecting the appropriate and most economical units according to local conditions.

It should also to kept in mind now potential desend for bread in the main towns of the Region and contros where large scale projects are under implementation shore now communities will be established.

# 7.10.1.6 Alooh lie and Hon-alooh lie Boverages

- a) It is recommended that all efforts should be made to complete, and get into operation, the White Hile Browery at Hom, where a large sum has been invested. The speedy completion of the browery will reduce large annual leases being incurred since 1976 (in stored malt, depreciation of capital investments, interest, etc.). Consideration should be given to the utilisation of stored malt as cattle food rather than its complete loss as unfit for beer manufacture.
- b) Since no nort-drink beverages are produced on an industrial scale in the Region, the deverages should encourage entropronours who have applied for licenses to establish small scale units by all possible means. However, establishment of such industries should be supervised from the hygienic point of views.

### 7.10.1.7 Coffee. Ton and Tobacco Procussing

- a) Since there appears to be good potential for coffee and toa growing in the Southern Region it is suggested to encourage local processing of both products through suitable presentional policies and incentives in the cooperative and private sectors.
- b) There exists in the Southern Region suitable conditions for expression of tebacce growing and its processing. The tebacce industry has good prospects for its levelopment and may contribute substantially to the country and regional economy and reduce foreign currency expenditure for imported manufactured tebacce products.

It is recommended to help alleviate the present constraints which affect the production and full utilisation of the.

omisting capacity of Hagger Tobacco and Cigarotte Factory in Juba.

As a long-torm recommendation, consideration should be given to the development of this industry in the Southern Region to cover, partly, the country's demand for tobacco products and for expert of these products outside the country.

# 7.10.1.8 Sugar Industry

As montioned under point 7.5 of this chapter, serious consideration should be given to the establishment of all infra-structure facilities at the Helut Sugar project to guarantee the success of this large-scale project and full utilisation of its projected capacity.

# 7-10-2 Textile and Clothing Industries 7-10-2-1 Textile Industry

- a) After roviewing the rehabilitation project submitted by ODM (1978) for the Equatoria Province Agricultural Production Corporation (EPAPC) the Mission fully supports the rehabilitation programme of the spinning and weaving mills at the Maara Industrial Complex which is closely integrated with the reactivation of the cotton-growing programme as part of the EPAPC agricultural development. This comprehensive and integrated plan may assure the success of the first and only Agro-Industrial Complex in the Southern Region which proved to be successful when first established in 1950.
- b) Regarding the Mongalla Meaving Mill, and according to the Tuam's knowledge, no feasibility study has been carried out for this project. The factory is almost completed and should start its operation very soon. The plan is to provide this mill with cotton yarn from Hag Abdallah spinning when completed, ever a distance of about 1700 kms (by rail and river). All efforts should be made by the Central and Regional Governments to supply the mill regularly with raw materials (yarn and starch) and fuel to utilize fully the installed capacity of the mill by organization of transport and provision of

adequate storage facilities.

As long term recommendation, it is suggested to carry out a feasibility study for the incorporation of a spinning mill in Mongalla as an integral part of the existing giamery and the newly built weaving mill. The establishment of such an integrated complex may be an industrant for expansion of cettengraving in the destern Equatoria Province and may assure the economy of cloth production in the Region. This may require the reliabilitation of the existing giamery and its storage capabilities.

o) Irrespective of the above-mentioned proposal, the existing Mongalla gimnery needs immediate attention to meet the on-coming season by relieving present constraints civil repair work in the engine room and previous of trucks to vacate stored seeds and bales of lint some of which had been stored since last year.

# 7.10.2.2 Hon-Cotton Fibors Industry

The Tasj Kanaf Project, which is under implementation, will introduce this industry to the Southern Region. All efforts should be made by the Central and Regional Governments to complete this project by alleviating all constraints resulting in unnecessary lelays for project completion. The problems are described in the addendum, chapter 4.2.2.1. Consideration should also be given to the prevision of all necessary infra-structure facilities needed for the efficient operation of the factory and the plantation. It is also suggested to earry out a femalbility study for the utilization of kanaf by-products (cortex) for chipboard manufacturing.

### 7.10.2.3 Clothing Industry

Clothing manufacturing is one industry which should have good prospects for development in the Southern Region due to low capital investment requirements and being labour intensive.

However, out of the four existing factories in Juba, two are only operating intermittently and appear ready to close down due

to many constraints, mainly in the area of raw material transport and irrugular power supply.

It is suggested to investigate the present constraints which threaten the closure of the remaining operating factories and to help in the rehabilitation of all units. It is also suggested to organize and promote clothing cooperatives (as small-scale and handicraft units) in provincial towns of the degion to meet local demand for clothing and to reduce their import.

# 7.10.3 Leather Industry

- a) As a short-term recommendation it is suggested to organise a cooperative among the leather-terming trainous from the NTC project in Juba (number S U)/74/022). The assistance of UNDP/ NLO expert project number (SUD/77/010) and (SUD/74/037), may be called upon to propage a feasibility study for such ecoperatives and to assist in initial stage of its organisation.
- b) he a long-term recommendation, it is suggested to carry out a feasibility study for the establishment of a medium-size tannory in Hongalla following the establishment of the slaughter-house (Agro-Industry Complex) from which about 6000 hides and 3000 skins will be available at the initial stage of production where semi-muchanized tanning should be adequate. The assistance of HIDP/U/HDO experts on the proposed Central/ could be called upon for the propagation of the necessary feasibility study.

Further expansion of such a tennory accompanied by full mechanisation of the technological processes can become feasible when the slaughter-house operates at its full installed capacity (60,000 heads of cattle annually), the supply of hides and skins from rural areas becomes well expanised and tennery operators gain experience in industrial tanning technology.

# 7-10-4 Hood Processing Industry

There is good potential for development of wood processing industry in the Southern Region on the basis of existing forest resources.

- a) Base, on PAO Roman, 1978 (I . DP/LUD/76/020), it is recommended to carry out studies to outline desand for timber over a long period of time for all sectors of the economy; wood processing industry, construction industry, railway, etc., and to determine the most commonical use of wood and its processing.
- b) The existing sample industry should be carefully evaluated in all aspects namely; utilization of their existing capacities, marketing of minber, transport conditions and fuel supply, technical state of equipment and the need for their refurbishment, availability of spare parts and the possibility of their manufacturing including reconditioning of band and circular same, econdination of the operational activities of samples and their integration with weedwork workshops. Organization and management espects should be also included and coordinated through a central body.

To most the projected demand for sawn wood implementation of mobile sammills, proposed in the above-mentioned PAO deport, is strongly supported.

- ossing industry suched as givens to the full utilisation of the installed capacities in the existing furniture and compentry factories and the rehabilitation of these that need it in addition to organizational improvement.
- d) It is suggested to include in the feasibility study, to be carried out for the Agre-Industry Complex at Mongalla, the wood workshop which is under construction and is expected to be completed in 1979. This study should include, in particular, the following aspects: sources of regular timber supply for its installed capacity (20 m³/day over a period of 270-290 working days/year), economical use of timber; coordination of the production programme with those to be carried out in the emission framiture factory in Juba, to complements, with each other; as the products and technical cooperation between all factories in Juba areas.

- o) Regarding the Remarkan offer for the establishment of a wood working complex in Juba, a pro-feasibility study should be carried out in order to determine the kind of products to be manufactured in this complex, taking into account the existing furniture feateries in Juba and the wood workshop in Rengalla as well as the existing sammilling potential in the degion. Special attention should be given to the manufacturing of various types of bearls and vencer which could substitute timber and are made for the furniture industry in Juba area. Specific suggestions regarding the woodwork complex in Juba are made in the addendum, chapter 4.4.3.2.
- f) Suitable promotional policies should by implemented for the development of small-scale compantry units in various areas of the degion to over local demand and to avoid unconcarious transport ever long distances.

# 7.10.5 Chomical Industries

a) Plantic Products: A project for manufacturing of plantic pipes and study pipes ! as been included in the Regional Six Year Development Flan. A feasibility study for this project is being carried but by Engineering and Pransport International Company Ltd, Khurteum. Since the study is not finalized and no conclusions were ranched no specific recommendations can be presented. However, it is felt that plantic pipes for construction and industrial use are needed in the Region and can replace to some extent imported study pipes. If such a project proves to be accommissed and feasible for implementation in the Region it is recommended to start with a medium-scale unit.

The establishment of a small—, or medium-scale plant for the manufacture of plastic household items should be considered in the Southern Region. A formibility stuly for this project should be carried out taking into consideration such products as containers, verious household products such as plates, cups, etc.

b) Insecticide Products: Hemufacturia; of incloticites for house-hold and agricultural purposes, based on dilution of rooty-made concentrates should be empidered as essential in the Southern Region. This type of production requires law capital investment, can be carried out in small-scale units and can meet the increasing lemand for insecticides for expicultural and animal schemes as well as for households. Diluted insecticides for households should be less expensive than inserted insect aprays.

The manufacture of diluted insecticides should be integrated with the manufacture of spray equipment for field use and simple spray-ams for households. It is suggested to carry out a feasibility study for establishing of small-scale units in main terms of the Region.

# 7.10.6 Duilding Materials Industry

This industry is the least developed in the Southern Asgion. The short-ago of building materials in the Region is one of the main constraints for development of the construction industry. Locally made bricks in traditional units are of low quality while stones are used melestly mainly for low bearing construction. All large-, and medium-scale construction projects are mainly based on imported steel bars, corrugated steel or aluminium shoets for walling and reofing and concrete. The following recommendations are presented to the development programme of building materials industry:

a) First priority should be given to the establishment, in Juba area, of an industrial, nedium-scale coranic products manufacturing unit willizing more alvanced technology than intermediate technology. But alvanced technology can only be implemented for the production of good quality coranic materials needed for the construction of industrial buildings, roads, bridges, drainage pipes, flooring tiles, etc. The lowest economical capacity of such units is at about 7-10 million brick equivalent. A feasibility study for this kind

of factory has been propared by a foreign company and submitted to the degional Government. However, such a flotory was recommended as a second phase proceded by a unit utilizing intermediate technolog. The Histon susperts the in Amentation of this project atarting with phase 2. In once this project oalmot be implemented became of financial countraints, it is recommended to establish, as an alternative, a medium-scale unit utilizing intermediate technology on the same proposed site where med quality clay exists. In this e see the services of exports from Intermediate Technology Development Group can be called upon for against acc in the implementation of the project. One such expert is already attached to the Quaba Brick and Tile Mactory near Jula. In addition, development of small-scale bricksching units using traditional kilns should be premoted in various previncial areas of the Region to cover local demand for prioks.

- b) The outubliablent of small—, and modium—scale units for manufacturing of meanic tiles is also recommended. Introduction of these products should seeme excessive as of coment for flooring in all types of buildings and is proferable for implementation in the Southern degion from the hygienic point of view and especially since stones for crashing are available.
- o) Implementation of the line production project which is included in the Regional Six Year Development Flore is supported as first priority investment. Development of line production our allowate construction constraints due to the coment shorteges. A feasibility study for the establishment of 2-3 medium-sized units in Kapoeta, biris and Leinys should be carried out immediately to set up this unemally needed industry.
- d) The proposed project for the coment factory to be established in Reports is supported in principle. However, the feasibility study submitted to the degional Government should be carefully

evaluated expecially from the standpoint of the estimated demand for essent in the Region and the economic size of the factory. This project should also be evaluated in this context with the entire development programme of building materials industry in the Southern Region.

Tochnical assistance may be requested by the Regional Government from UN Specialized Appacias for the level ement of building materials industry in the Southern Adgion.

## 7.10.7 Maintonance and Repair Hork Industry

There is a great need for the rehabilitation and development of maintenance and repair work shops in the Region.

- a) Regarding the existing mechanical workshops which are associated with industrial establishments (Loka mechanical workshop, Nau Fruit Canning Factory mechanical department, mechanical workshop at Nau Sammill, etc.), it is suggested to utilise fully their installed machinery and equipment by serving repair work for other industrial units and public utilities, leaking in such workshops while urgently needing assistance. This suggestion applies to new industrial projects with well equipped mechanical work departments. Coordination of such activities should be carried out by the Ministry of Commerce, Industry and Supply in cooperation with other ministries concerned.
- b) Under the circumstances, the Mission strongly supports the establishment of a family and general maintenance in Jubs for which a femiliality study has already been proposed by the Angineering and Transport International Company Ltd of Khartoum (1973). This project should be treated as first priority investment. The Government may request UNDA/UNIDO to evaluate this study as well as subsequent assistance if proved feasible. Meanwhile the Government may consider submitting a request to UNDA/UNIDO for provision of two mobile workshops which would be suitable for emergency repair.

- e) A sprious and critical situation exists in almost all existing vehicle maintenance and repair workshops in the public sectors
   9 in Jub. and 7 in provincial towns. The major constraints
   are:
  - lack of spare parts for ever 30 addes of volicies from lieuvy trucks to small passenger cars.
  - lack of modern testing equipment and tools
  - lack of basic modline tools in most workslops
  - shortage of trained mechanics and electrici ms
  - lack of managerial and administrative coordination between the maintenance workshops and their respective ministries.

This situation resulted in about 50% of validous being off the read, some for extended periods of time. The one exception is the volido maintenance workshop which specializes in the repair of STEYER validoes, however, shortage of spare parts is also a major constraint.

As a first stop to allowinte this critical situation, it is recommended to carry out a comprehensive inventory of stock supplies in all existing workshops and to categorize all immediate needs for spare parts for the various makes of vehicles. On the basis of this inventory, it would be possible to determine which spare parts could be manufactured locally in the reasonably equipped machine workshops as well as in the workshops in the forthern Region, or those to be imported.

The Government may request UI Specialized Agency for technical assistance in the preparation of a reliabilitation programme for the maintenance and repair workshops in the Aegien. Special attention should be given to the reduction of the number of earmaker to facilitate maintenance and repair.

### 7.10.3 Other Industries

## 7.10.8.1 Forro-Count Boot Builling

The existing best yeard in Juda for the construction of forces ensent bests in a viable project and with the experience gained there are perly proposed for development of this industry in the Southern degion. It is an equated to evaluate this project along with the proposal admitted by the project manager for expansion of the best building yard and the introduction of new models of force-conent bests as well as the construction of stead bests for conserved transport of bully commulation. Extension of best building in the Southern degion should help everyone some if the construction which effect river transport in the degion.

# 7.10.8.2 Preditional Industries/Handierafts

Traditional industries are relatively well developed in all provinces of the Southern Region and play a significant role in the Regional economy. They employ more than 20,000 persons (MEFIT, 1978) and produce various kinds of goods commonly used in rural areas and to some extent in urban areas, such assespears, pipes, weeden products, leather products, musical instruments, garments, etc. Most of these activities can be classified as substantive and are carried out intermittently. There are no organized marketing outlets for traditional products which have an artistic or semi-artistic value and can be sold as souvenirs to tourists.

Apart from tailering in towns which use non-electrical sewing machines (mostly obsolute), no other modern specialized activities were identified by the Team during the field trips.

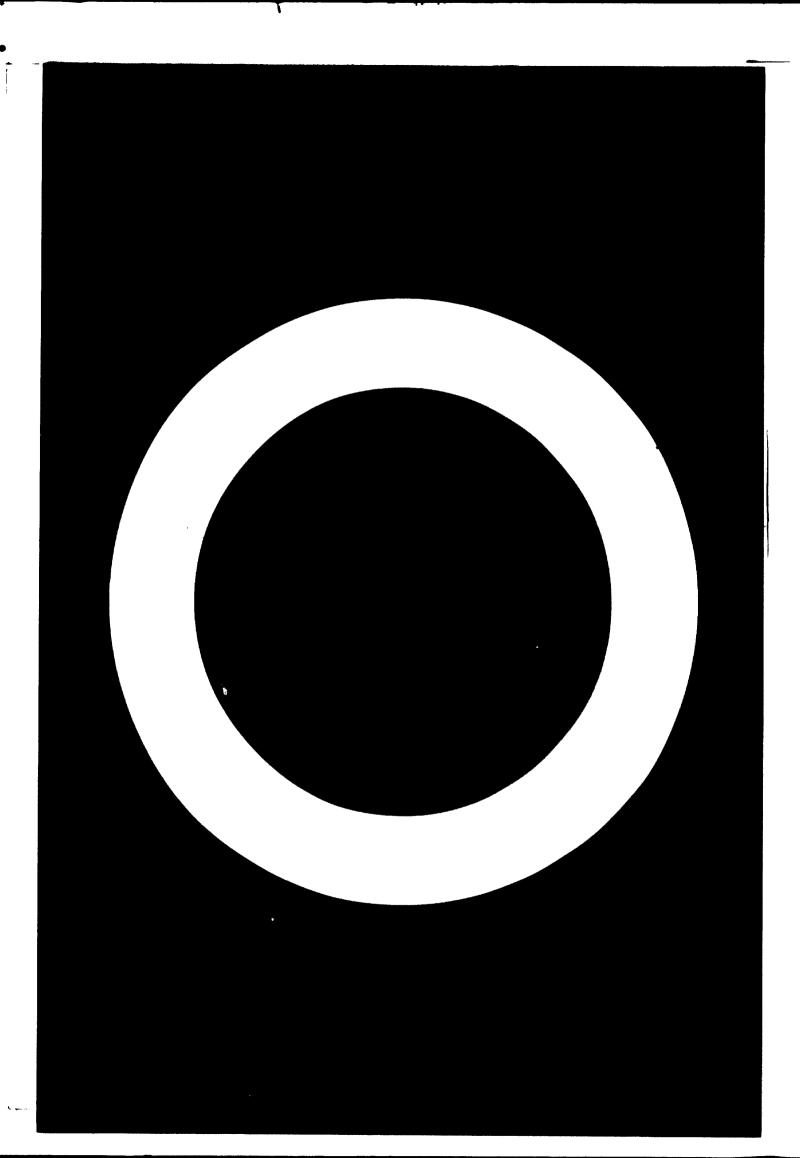
The survey carried out by MEFIT did not indicate such modern handicraft activities as repair of electrical household utensils, radio and T.V. repair, etc.

To create better opportunities for traditional industries and handicraft development as well as introduction of modern

### techniques the following recommendations are made:

- Sotting up of a rural industries demonstration contrein Juba to demonstrate various techniques as developed elsewhere and which could be suitably adopted in the Southern Region, the equipment being such as can be made locally. This centre would train trainers demonstrators for further dissemination of know lodge found useful and practical.
- Organisation of marketing outlets for artistic and semi-artistic traditional industries products to be sold to tourists in Juba and in Khartoum. It is proposed to include in the scope of activities of the Equatoria Trading Corporation, Juba, the organisation of these marketing outlets.
- Provision of handicraft instructors to train prisoners, as some prisoners represent good source of skilled work-manship. Training needs to be diversified and intensified in these institutions.
- Assignment in the Ministry of Commorce, Industry and Supply of a handicraft development officer who would be responsible for promotion of traditional industries and handicrafts.

The Regional Government may request UNDP/UNIDO/ILO to provide technical assistances two experts are proposed for a period of 12 menths each to advise on development and promotion of traditional industries and establishment of modern handierafts workshops in Juba and provincial capitals.



Annon I

# MORY PROGRAMME OF THE MISSION

No	Activity	Period
1	Briefing and studying background material at the UNIDO Headquarters, Vienna	3 August 1978 11 August
2	Pield studies in Juba area and some provincial areas. Preparation of the preliminary report.	15 August 31 August
3	Field studies in Juba and some provincial areas Preparation of a progress report.	2 September 20 September
4	Visit to UNIP in Khartoum, briefing with the Resident Representative, discussions with the relevant ministries and corporations on basic aspects of industrial development in the Southern Region, collecting data on specific large-scale projects to be implemented	22 September
	in the Southern Region	6 October
5	Pield studies in Jube, discussions with respective Regional ministries, RDC and project representatives on results of visits in Ehartoum regarding Central Covernment projects in the Southern Region. Evaluation of material from field studies and discussions on some basic conclusions of the survey with the counterpart ministry.	7 October
	During the same period, the Small-Scale Industry Specialist prepared his report on findings re-	
	garding small-scale industries and handierafts for submission before departure on 18 October	17 Covober.

No_	Activity	Period
6	Continuation of field studies in Juba and visits to respective ministries and Covorment agencies and UN experts in the field for further discussions on newly identified visale projects.	13 October
	Filed studios in the Upper Mile Province	2 November
7	Preparation of the final report and recommendations, discussions on results and conclusions from findings, advising on short-term and long-term development programmes and on specific industrial projects which require urgent coordination. Final briefing with H.M. the Minister of Commerce, Industry and Supply accompanied by the Directors and technical staff of the Ministry. Also, final briefing with the Director of Agriculture and his technical staff.  Debriefing with the Deputy Resident Representative	3 November
	UMP, Juba	18 Novembor
8	Departure to Martous and preparation for the typing of the terminal report and its reproduction.	20 November
	Debriefing with the Rosident Representative of	
	UNDP	27 November
9	Departure to Vienna for debriofing at UNIDO Mondquarters	23 November

**-** 4, 1 **-**

### Annex II

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### Annex III

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### REPORTS AND DOCUMENTS CONSULTED BY THE MISSION

# concerning industry IN THE SOUTHERN REGION

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#### Annex IV

### A CHOIOWILED COMMENTS

It is indeed a pleasure for the Mission to express sincere gratitude to the Government of the passoratio Republic of the Sudan and the Regional Government of the Southern Region for the assistance and cooperation extended by their representatives who were concerned with the work of the Industrial Survey Mission to the Southern Region.

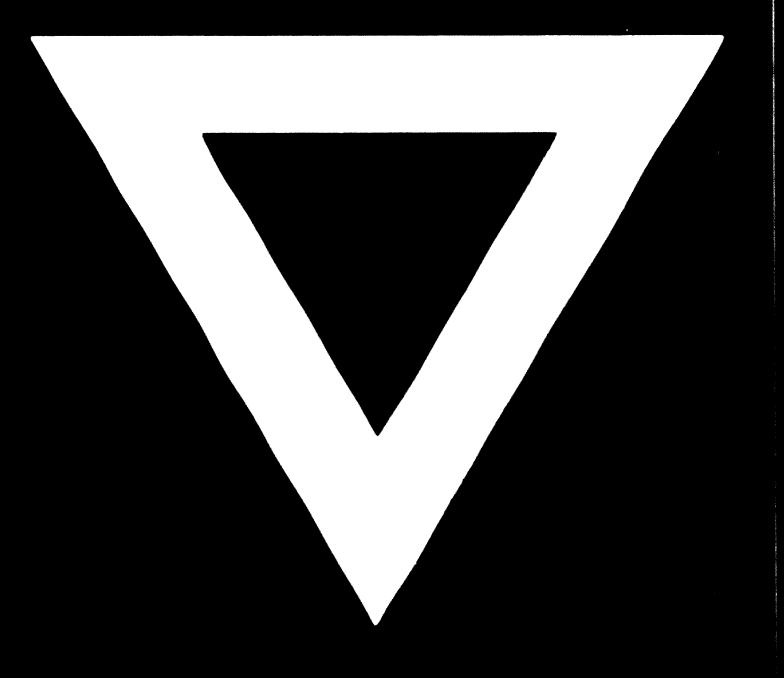
The Mission acknowledge with thanks the assistance of the UNDP Resident Representative and UNDP staff, Khartoum, rendered during the assignment. Grateful acknowledgement is also made to the Deputy Resident Representative and his staff, UNDP Sub-Office, Juba for their daily assistance, cooperation and support throughout the Mission's stay in Juba.

Special thanks are expressed to the representatives of the counterpart agency, Regional Ministry of Commerce, Industry and Supply for their close cooperation. The Mission would like to thank personally, the Director of Industry for his ever-ready support.

The Mission is grateful for the advice and guidance rendered by the UNIDO Field Adviser, Cairo, during their meeting in Khartoum.

Thanks are also due to UN experts in the field, representing UN Specialized Agencies, World Bank and other International Agencies with what the Mission had the opportunity to exchange views on specific aspects of various projects in the country.

Last but not least, the Mission would like to extend its thanks to the Mission's counter-parts for their close cooperation and assistance during the field studies. C-6



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