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POSSIBILITIES OF REDUCTION OF INVESTMENT IN FERTILIZER PROJECTS IN DEVELOPING COUNTRIES *

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1.0 PREAMBLE

1.1 During Seventies the international economical cituation and prices of commodities have undergone conciderable change.

This has also affected the international fertilizer scene. The economics of fertilizer industry - the prices of equipment and material on one hand and input - output prices on the other hand - have reached levels which were unimaginable a decade earlier. If few examples will highlight the situation. Table 1 gives the prices of some of the equipment for 600 tpd gas based ammonia plants in 1968 and 1978. Both the plants are at the same location and use the gas from the same field and are under one management.

Table - 1

	Equipment ordered in 1968	Equipment quoted in 1978
	\$ x 10 ⁶	\$x10. ⁶
1. Synthesis gas compressor and turbins	1.2	6.9
2.Air compressor and turbine	0.5	2.9
3. Boiler feed water pump and turbine	0.2	0.7
4. Ammonia refregeration unit	0.5	2.3
5.Cold exchanger	0.1	0.3

The prices of other equipment of the two plants show cimilar trend.

1.2 - Table 2 chars the cost of similar equipment for two coal based amonia plants. The plants are of identical design though located at two different places. The capacities of plants are 900 tpd amonia. The equipment for the earlier plant had been ordered be seen 1971 and 1972 whenever for the second plant the quotations have been recoived in 1978.

Table - 3

	Equipment ordered in 1971 & 72	Equipment quoted in 1978
	£ x 10 ⁶	\$ x 10 ⁶
1.Synthesic gat compressor & surbine	2.0	5.6
2.Refregaration commension & turbine	1.0	3.5
3. Shift com/or or	∪.2	0.4
4. Satura tormentar beater	0.3	0.7
5.00, Absorber	0.2	0.5
6.00, flesh tower	0.1	0.4
7.H ₂ S absorber	0.1	0.3
8.Kopper Weinek we after	0.1	0.2

In paranthesis it may be mentioned that in the example the supplier of equipment for both the plants is same.

1.3 Eales is another example - this is for 900 tpd amonia plants haved on fuel oil. The plant, ero of identical design though located at different places. Both the projects are produced under international competative bidding. The purchase orders for one was placed in 1973 where as those for the other were placed in 1974-75.

Table - 1

	Foulment ordered 1		
	1972-73 \$ x 10 ⁶	1974-75 \$ x 10 ⁶	
1. Synthesis compressor and turbine	2.8	3.2	
2. Nitrogen compressor à turbine	1.0	1.4	
3. Ozygen compressor & turbine	1.4	2.3	
4. Air esparatio, and nitrogen wash units.	2.7	4.8	
5. Vien reactor	0.4	0.6	
6. Amonia & carbamate pumps	0.7	1.1	
7. CO ₂ compressor	0.6	0.8	
8. Ammonia converter	0.4	0.7	

1.4.1 A decade back the inflation rate used to have a predicatable course. However, from 1973 onwards not only the inflation has been high but it had become difficult to forecast the rate of inflation. In various countries it has followed an eratic course.

Table 4 gives the rate of inflation for some of the developed countries from which normally developing countries import their equipment.

Table - 4

(Base 1970 m 100)

	U.K.	France	Italy	Japan	USA	FRG
1968	پ 5	77	76	7 7	y1	84
1965	93	87	91	91	97	94
1970	100	100	10 0	100	10 0	100
1971	120	115	116	115	106	114
1972	129	131	135	153	110	125
1973	140	15 5	167	157	116	138
1974	177	183	214	196	134	160
1975	225	205	265	229	170	172
1976	265	227	315	258	185	177

(Source: Process Plant and Equipment Cost Satimate by C.P.Kheer da)

1.4.2 In the developing countries also the inflation rate has followed the same pattern though not enough published data is available for many of the developing countries. Table 5 gives the inflation rate for Saudi Arabia and India.

Table - 5

	Inflat	Inflation factor						
044	1970	1971	1972	1973	1974	1975	1976	
Saudia Arabia Civil material	_		400	44-		_		
eost(1970=100)	•	•	107	145	235	(50)	310	
Construction sost (1966-100)	130	135	150	165	200	240	MA	
India				į.				
(1970-100)	100	106	114	122	157	180	178	

(Source:Process Plant and equi ment cost estimates by O.P. Kharbanda)

- 1.5 In this present inflationary economy the developing countries have been caught in vice. Not only the investment ecots have gone up; the prices of rew-materials, fueld and utilities have also kept step with this inflation. This situation has particularly his the fertilizer industry in developing countries and hence boosted up the production costs of fertilizers.
- 1.6 This naturally entails a considerable drain on any states' available fund growth of economy. Also high investment discourages the private entrepreneur from investing in the fertilizer production sector. Hence it has become necessary, especially for developing countries, to find ways and mans to reduce investment in fertilizer projects. It is necessary to isolate and analyse various cost centers that comprise a fertilizer project inventment. The magnitude of their increases and reasons for these have to be investigated. Based on these investigations, methods of the possible reduction in investment have to be found out.
- 2.0 <u>CAUS (IJSTORY</u>
- 2.1 This paper tries to investigate the capital structure of some of the nitrogenous fertilizer phants which have been recently entriesized or under advanced state of construction in India. It takes to include various cost centers and investigate their effect on the total investment. It also tries to investigate why some of these costs are high and whether

these can be reduced in future projects. Though the case histories analysed pertain to nitrogenous fertilizer industry, the conclusions drawn from this analysis will be relevant for phosphatic fertilizer industry also. And though these are specific to India, it is expected the Indian experience will find parallels in other developing countries.

- 2.2 For detailed analysis of investment a 900 tpd ammonia plant and the corresponding 1500 tpd ures plant have been taken as representative modern nitrogenous fertilizer project. Three feeds tooks have been considered naphtha, fuel oil and coal. The gas based sample has not been given as there is not much difference in technology between a naphtha based ammonia plant and a natural/associated gas based ammonia plant; the latter is somewhat cheaper by 5 7%.
- 2.3 Some of the pertinent background information for the three projects under consideration are given below:

 a- The post based plant is under commissioning, the fuel oil based plant is about to be commissioned while the
- be The Rajor orders for coal based plant was placed during 71-72, for fuel oil based plant in 1974-75 and that for naphtha in 1976-77.

maphthe based plant is in the midst of construction.

for gasification, Rostisol process for CO₂ removal and nitrogen wash for final purification. The fuel oil project uses Shell gasification for gasification, Rectisol process for CO₂ removal and nitrogen wash for final purification.

Maphtha based project uses Kellogs naphtha reformation.

Benfield CO2 removal and methanation for final purification.

- The three projects use three different proprietory uses processes. The are abendard, but improved, total recycle processes while the baird is strapping process.
- in the rod analysts presented in the paper differences
 due to adoption of different paramietory processes will not
 matter much. Our analysis shows that investmentwise there is
 not much radical differences among various proprietory processes be it amazais or area for similar feedulock and similar process
 sequences.
- for the three projects. The coal based project is financed by two suppliers, a edit, several government to government credists and free foreign exchange. The fuel oil based plant is financed by a government to government to government is financed. The naphtha based is linuaged by IDA credit.
- component than the applies based plants. This difference is due to me to define noting.
- be sed what is engineered by non-indigenous engineering contractors the feel oil has d plant by a combination of an Indian and a non-indigenous engineering contractor. The coal based plant is engineered by an Indian contractor with limited help from licensers of the various processes.
- The naphthe based plant is all in single stream. The fuel oil based plant is committedly in single stream except for the generalizers. The deal based many is plant is consultably single stream except for gusifiers, come of the towers are also in two streams the to transportation limital tions. The area plant for

this project is in two streams.

All are grass-root projects.

The inventments for the three projects considered is given at Tables 6, 7 and 8. The exchange rate argumed is Rs.8.5 = 1 US \$.

Table 6 Maps.tha Pased Project

x 10⁶ Total % of total foreign Local OPPING OF Currency

		ALT PARTY	CHERRY	-	Tax of them?
1.	Ammonia and Urea Plants Equipment	40.8	17.3	58.1	29
2.	Off-sites and Infra-etructure Equipment	28.5	15.1	43.6	23
3.	Spare	6.9	2.4	9.2	5
4.	Civil Construction including Township	~	19.9	19.9	10
5.	Breeticu including Sepervision	8.5	8.2	16.7	•
6.	Licence, Ragamering and Processes t	12.2	1.3	13.5	7
7.	Project Management	0.9	7.3	8.2	4
8.	Working Capital	-100	4.0	4.0	2
9.	Miscellance vs	2.0	1.8	3.0	2
10.	Financing Charges	15.6	4.8	20.4	10
	Total	115.3	82.1	197-4	100

Note : a) Off-sites include an implant power generation unit and a 10,000 tennes atmospheric Asmenia sterage.

b) Financing charges high due to high lean content and interest on them due to IDA financing.

Table 7

Fred 011 Based Project

8 x 10 6

	• • • • • • • • • • • • • • • • • • •				
		Poreign Currency	Local Currency	Total	% of total largestage t
1.	Ammonia and Urea Plants Equipment	38.6	66.1	104.7	51
2.	Off-sites and Infra-structure Equipment	3.8	36.9	40.7	20
3.	Spares	3.6	1.9	5 •5	3
4.	Civil Construction including Township	-	17.9	17.9	9
5.	Erection including Supervision	0.7	4.7	5.4	3
6.	Licence, Engineering and Producement	9.3	5•9	15.2	7
7.	Project Hanagement	0.1	2,2	2.5	1
٥.	Working Capital	•	2.5	2.5	1
9.	Miscellaneoue	0.6	1.8	2.4	1
10.	Financing Charges	•	7•9	7.9	4
	Potal	56.7	147.8	204.5	100

Note a The equipment cost includes erection charges for compressors, steam generation, coal & ash handling & come eff-sites under supply our erection contract.

1

Sable 6

Coal Based Project

		\$ x 10 ⁶ Foreign Currency	Local Carrenay	Total	# of total
1.	Ammenia and Urea Plants Equipment	33.2	49.8	83.0	41
2.	Off-sites and Infra-structure	0.9	22.6	23.5	12
3.	Spares	4.2	6.3	10.5	5
4.	Civil Construction including Township	0.5	22.7	25.2	11
5.	Erection including Supervision	3.6	11.0	14.6	•
6.	Licence, Magineering and Procurement	2.2	5.9	8.1	4
7.	Project Management	•	12.5	12.5	6
8.	Working Capital	•	3.4	3.4	2
9.	Miscellaneous	0.2	0.7	0.9	•
10.	Financing Charges	4.4	10.1	22.5	11
	Total	49.2	153.0	202.2	100

Note : Financing charges are high due to prelenged time schedule.

2.4.2 Tables 9, 10 and 11 give the estimates on current cost basis (mid 1978) for the three similar projects. It also assumes similar scope and similar foreign exchange financing. Implant power generation and atmospheric amsonia storage have not been included.

Table 2 Santile Read Float

		\$:			
		Poseign Carrener	Local Currency	90 MJ	s of total
1.	Annonia and Trea Plants Equipment	33.0	63.6	96.6	42
2.	Off-sites and Infra-structure Byuipment	C.2	41.6	43.0	18
3.	Spares	2.7	10.6	13.5	6
4.	Civil Construction including Township	•	16.6	16.6	7
5.	Breetica including Supervision	3.2	13.3	16.5	7
6.	Licence, Ingineering and Procurement	7-3	9.4	16.7	7
7.	Project Management	•	4-5	4.5	•
8.	Working Capital	•	5.3	5.3	8
9.	Missellaneous	1.7	7.8	9.5	4
10.	Finencing Charges	•	10.5	10.5	5
	To tal	49.1	183.4	232.5	100

Pable 10

Paol 041 Based Plant

		4	c
•	-	10	•

		8 x	10		
		Pereign Currency	Currency	Total	s of total
1.	Ammonia and Ursa Plumts Equipment	38. 0	77.0	115.0	43
2.	Off-sites and Infra-structure Equipment	1.5	43.2	44.7	17
3.	Spares	5. 2	10.6	13.8	5
4.	Civil Construction including Township	-	18.6	18.6	7
5.	Breetien including Supervision	3.2	13.6	17.0	6
6.	Licence, Engineering and Procurement	7.2	10.4	17.6	7
7.	Project Hameyenent	•	7.0	7.0	3
4.	Working Capital	•	5.6	5.6	2
9.	Missellaneous	1.9	6.8	10.7	4
10.	Financing Charges	•	15.5	15.5	6
	Total	55.0	210.5	265.5	100

Pable 11

Gal Based Float

8 x 10⁶

• 1 10					
		Foreign Carrenar	iocal incomer	Potal	% of total
1.	Annonia and Urea Plants Equipment	40.7	91.2	131.9	42
2.	Off-sites and Infra-structure Equipment	1.3	60.2	61.5	19
3.	Spares	4.2	14-1	18.3	6
4.	Civil Works including Township	•	22.7	22.7	7
5.	Breation including Supervision	3.5	16.7	20.0	6
6.	License, Engineering and Procurement	6.5	13.0	19.5	6
7.	Project Management	•	6.0	6.8	2
8.	Working Capital	•	5-4	5-4	2
9.	Miscellaneous	2.0	10.9	12.9	4
10	· Pinanoing Charges	-	17.0	17.0	6
	Total	58.0	258.0	316.0	100

- 2.4.3 It may be mentioned that in all the above tables (6 to 11) indigenous currency of equipment and spares includes the duties and taxes for the corresponding items. Also the foreign exchange currency includes cosan transport while the indigenous currency includes inland handling and transport.
- 2.5 The above tables (6, 7 & 8) indicate that the main plant equipment at site ie 29% to 51% of the total investment. Offsite & infrastructure equipment are 12% to 23%. These two cost centere with eparce constitute meanly two third (67% to 76%) of the total investment. On mid 1978 price basis (Tables 9, 10 & 11), the respective figures are 42 to 43%, 17 to 19% and 65 to 67%. The main reasons of minor variations between two sets of figures are differences in time-scale and rethods of financing on the earlier est of figures.
- 2.6 However, it is clear that equipment and spares constitute about two third of the project cost.

A serious investigation have to be made in these areas for possible coet reductions.

3.0 DESIGN PHTLCSOPHY

- 3.1 Equipment for the main plant and the corresponding spares inventory form a substantial portion of the total investment.

 There are several probable areas where possible reductions in investment may be investigated.
- 5.2 The fertilizer plant operations in developing countries in their anxiety to have the benefits of latest technology insist that plants should be based on the label process. Engineering

ergunies tione also ensourage this trend. Higher level technology with higher efficiencies are schieved at higher investments. In a developed sountry this is an acceptable feature because of the high sost of man-power and greater stress on entisient operations. However, in many of the developing countries the manpower is not a skilled as the new technology demands. It will require time and practice to develop that skill. Hence, these countries f 11 between two stools. They pay the penulty of high price of high level recimology and do not achieve the high efficiency required. On both sounts the cost of production goes up. Another modern development which pushes the investment 3.3 is the high level of instrumentation and automatication. Barlier instrumentation used to be 7 - 10% of equipment cost. Hew it goes as high as 15 - 17%. Whether such high level of instrumentation is necessary is a meet point. The claim is that to operate the complicated equipment and to gehieve high efficiency this is necessary. But experience in many Indian plants show that often many of the instruments do not function due to differtive maintenance; even then the plants operate without much trouble. Engineering organisations enould excefully review whether all the instruments they provide in a plant is absolutely necessary or they are just frills and have been provided only for marginal improvements. another modern trend has been provision of data loggers 3.4 and computers for process plant control and TV conitoring of certain areas of the plant. Use of data loggers and computers increase the instrumentation cost excessively. Data loggers and computers may have their use in developed countries due to high

ecet of manpower. Even in these countries, discussions with plant operators indicate that several operators consider its help for plant operation as rather marginal. Similarly is the case for TV monitoring. It may reduce the number of operators but does not increase the efficiency or smooth running of the plant.

- substitution and without resort to exotic and complicated equipment and without much sucrifice of efficiency have to be developed. However, it is a most point that in the present atmosphere of high competition and high cost, whether any enganeering organisation can be persuaded to divert energy in this direction.
- 3.6 Pertilizer plant operators in their anxiety to play eafe during operation of plant over a long period concline ask for extra eapasity in some of the critical equipment - in compressors, pumps, reactors, steam generation plants, DM plants etc. There is no objection to this requirement if it can be schieved at marginal cost. However, these play-safe devices build up and the ultimate result is that the project coet goes up. Whether the desired effect of having higher average production is achieved with these built in capacities in certain sections ie a debatable point. Because the pipelines and exchanger eurfaces are not designed for higher load, the extra production schieved may not be upto expectation. In the coul based project under consideration the extra cap city provisions may make upto 5, of the equipment cost. advisability of provision of built-in extra capacity should be carefully studied. May be a cimpler floweheet with less complicated equipment and i. etrumentation be a solution.

3.7 Pravious observation should lead to the impression that all modern trends in fertalizer plant technologs are not suitable for developing countries. Any improvements which leads to considerable reduction in the coet of production (though there may be increase in investment) is an acceptable innovation for the developing country. However, there are sertain innovations which are poceptable in economic terms for developed countries which may not be fire notally viable in other countries. For example, where associated gas is shoup or flared and loss not have a market to put up a fertilizer plant there with all the innovation of fuel economy (necessarily requiring higher investment) may not be good choice from economie point view. Similarly, any higher investment that aims at reduction of manpower (which is quite acceptable in developed countries where ampower is costly) may not be useful in many developing countries (where we npower is not a problem) unless there is specific short me of skilled sampower in a State. again it is essential to differentiate various methode 3.3.1 of cost saving. Many cost saving due to changes in development of process concept or technology is welcome. But lowering of minimum engineering atundards or use of inferior materials of construction are not acceptable. A valuable tool for analysing the areas of squipment and material where cost reduction may be possible without unduely lewering the efficiency. eafety and reliability is the value analysis concept. The value amalysic of fertilizer plants should concerr itself with equipment siss, type of equipment, extent of instrumentation. review of process decign etc.

design a sound and reliable plant. It is necessary that fertilizer plant operator and engine ring contractor shall jointly take this type of study before an investment is made. However, in many of the developing countries the fertilizer plant operator does not have the reconstry knowledge or facility to take up this type of study. Therefore, some international organisation or financing institution like UNIDO or world Bank should acoparate with fertilizer plant operators and anginering organisations to initiate value analysis studies for various types of fertilizer processes and plants — especially for developing countries.

4.0 SPARKS

- 4.1 Space inventory for each project works out to 3 to 6% of total investment. For India, on an average it is about 10% of the equipment cost. The corresponding figure for developed countries may be upto 4 per cent of equipment cost. The high space inventory cost in India and other developing countries is due to several receives.
- somplessors and pumps as well as extalysts are generally imported in many of the developing countries. Spares for these like rotors, impellers, pinton rignes, catalysts etc. hence, have to be imported. The lead time for receipt of these imported spares is quite high. Even if they are not imported (for example, some of the compressors, pumps and eathlysts are new manufactured in India) the lead time for getting the spares is likely so be high. Hence the project measurily has to keep these in its own inventory. Means by which this high inventory level can be readed is to be investigated with the cooper tion of equipment suppliers.
- 4.2.1 Another method in th.i. where there are everal plants in a country which use similar t per of equipment and material, these projects should have a central pool where the common spares can be kept and each particip at can draw his spares as per requirement on replacement made. This system is being tried in a small way to India for estalysis and retors for centrifical compressors.

- In India, it is found that to play safe many of the fertilizer plant operators do not differentiate between regular and insurance spares with the result that a substantial portion of spare 1 ventory has very small turnover and in effect becomes blooked capital. Proper choice of sparss is a marter of experience. It cannot be guided by thumb rule meaned of percentage of equipment cost or so many months of cost of production.
- Again, it is seen that in many cases spares are not ordered with equipment, but much later. This eyetem boosts up the cost of spares unnecessarily as late ordering of spares puts the project authorities under the meroy of the equipment supplier. Hence, project authorities should take it as an axiom to order the spares alongwith the equipment. However, this would require a sufficient knowledge of equipment at the time of ordering. Where experience is not available, help of the engineering contractor should be taken.

5.0 Infra Structure & Offsites

Infrastructures and Offsites may constitute as much as one fifth of the project cost. In India and quite likely in other developing countries, the sites chosen for setting up of fert.lizer projects are in underveloped areas. Talcher, Ramagundam, Panipat, Khandla, Manrap are some of the examples in India. Before the entry of the project at site nothing normally exists in the area. Even approach

this cannot be avoided as the project has to be by the side of the coal mines. But for other projects this is a result of a conscious volicy by the government of the country to develop the underdevelops areas. This is a landable objective. He every the penalty in that the construction costs at these situs are comparatively higher than it place which move cloudy some development or have easy communication. The questions from contractors for construction may be nigher by 10 - 30%. But there does not seem to be any may out of this dilemms. Country so a whole and projects in particular have to pay this penalty for country's development unless to reduce the cost of a project the government of the country boars at least past of this increase as social cost.

- 5.2 When compared with plants of developed countries, it is seen that dost of infrascructure and off-site fasilities in developing countries form a algebra proportion.
- 5.3 Some of the provisions in effects facilities are due to location of the project in under-developed areas. For maintenance and repair, there projects require well developed workshop facilities for mechanical, electrical, instrumentation and transport. There may amount to about one million dollars.
- 5.4 But there are other items which in normal circumstances should have been provided by State on other service erganisations as a policy for opening an area for development.

In India, invariably the project has to bear the costs of railway siding and marshalling yard necessary for rail movement, high tension power lines from nearest available power station and the cost espending receiving substation, raw water pipulines and the pumping station from the nearest swallable water sources etc.

- 5.5.1 In one instance in India a project has to bare the whole cost of a battery of tube wells extending ever several kilometers and water transport line (about 20 KM) from the tube well farm to the project site with a cost of ten million dollars.
- 5.5.2 In the coal-based project under consideration, the entire rew-water pipeline from nearby river under consideration the cost of raw water supply to project site costing about \$ 2.8 million had to be borne by the project.
- 5.5.5 Similarly in another project under consideration expenses of . 45 kM of railway line (costing about \$ 12 million) and a 45 kM of high voltage power transmission line have to be borne by the project.
- in India for transportation of unhydrous ammonia, the tank care mecessary for transportation have to be supplied by the fertilizer plant operators though the national railways are the carriers and also charge normal tarrif for the came.
- 5.7 Even when a naphths or fuel oil based plant is by
 the side of a refinery, the project has to provide storage
 facilities eq ivalent to more than a month's storage to take care
 of the annual turn around the refin rice. Formally, this should
 be the responsibility of the refinerice.

- Another infra-structure requirement which a project in a developed country does not bear but which becomes sometimes a necessity in a developing country is the prevision of implant power generation. This is due to either that sufficient power is not available or if available it becomes unreliable to frequent interruption, or voltage dips which are inimical to the lengivity of or sustained production in the plant. In the nupl.th.-based plant under me review, for production of implant power of 7.5 MW the project his to spend 12 million dollars. Even many of the older plants in India propose to install implant power generation facilities due to wagaries of power supply.
- reduce the incidence of these costs in the investment of the fert liser project. Some of the infra-structure like supply of water, railway lines, provision of tank wagons should be borne by the Ctale s part of their investment for the development of a particular area. Similarly, the suppliers of inputs line power and hydroearbon feedstocks should be prepared to invest to supply these at the battery limit of the project. Some of these proposals neces: rily impinge on the fiscal policy of the governments of the countries. Hence a careful analysis of the economics of these suggestions have to be atudied.

5.10 In recent times another high investment center has been pollution control. Pollution control for effluents - mesous and liquid - is recessary and must be provided. However, because of the high investment involved, pollution control system for fertiliser plant should be properly planued. It should form a part of the initial investment itself. By providing pollution control measures after the plant goes into production or after mechanical erection is completed, the investment goes up comparatively due to changes in piping systems, finding extra space for pollution control equipment and perhaps modification in name of the equipment themselves. Pre-planning of pollution control measures also ensures that proper pollution standards are taken and during design engineering stage of the fertilizer plant itself the pollution control system is properly integrated with the main plant if necessary, by suitable modification of equipment.

5.11 In India, especially for state owned projects, provision of township is usual. This is also the case in some of the developing countries and may constitute 2 - 3% of the project coet. As housing is a national problem, it should be investigated whether the investment for housing can be boxed by the State especially for the lew-income groups.

6.0 DUTING AND TAXES

- 6.1 In developing countries duties and taxee like ouetone duty, cales tax or purchase taxes, local or sericipal taxee. income taxes on foreign knowhow and expatriates etc. constitute a substantial portion of investment of a project. In the projects on reference they constitute 10% to 13 % of the project investment. These taxes are earnings to the Governmence and local authorities. Cuetom duty on equipment is normally an incentive to 6.2 the indigenous industry to develop. But this forms a heavy burden en theproject. In the above three representative projects it is about 8% of the project cost (excluding corresponding contingencies and financing charges). In ladia erguments have been raised that for fertiliner industry either this should be waited or deferred and recovered at a latter date. In many developing countries, custom duty on imported equipment for sore or wital sector has been removed or kept at a low level. Covernments of developing countries should think hey to give relief to the fertilizer projects without seriously affecting the samplet of Government or discouraging the prospects of budding engineering industry. In this connection one point should be kept in view is that the fertilizer industry is not only an industry by its nomenclature but also an integral part of the agricultural front of the country.
- taxee also. In India this varies from 5 to 7% of the indigenous equipment cost. Some relief or meratorium in this area is also necessary especially as by installation of the project in the area the latter prospers.

- been the incidence of income tex on expatriates who come for supervision of erection and countswicking of projects. For a normal project it may be anywhere between \$ 2.5 to \$ 3.5 million dollars. This policy has been adopted to discourage indicariminate use of expatriates in a project and to encourage indigenous expertise.

 One way to reduce or minimise this expanditure will be
 - a) to encourage rowing engineering contractors and imported equipment suppliers to train and employ local engineers and specialists, and
 - b) for the fertilizer plant operators to have a well chalked out programme from the beginning of the project to train his own personal in installation and memnissioning of the projects in engineering contractor's other projects in the international field and in the fabrication shops of equipment suppliers.
- 6.5 Inother income tex imposed on knowless and consultancy.
 The tex has been put as a disingentive for purchase of fereign knowless and use of fereign consultancy and encourage indigenous capabilities. Hewever, in furtilized industry there are consequenting knowless which have to be imported because they are not available in the country and will take considerable expenses and time to develop them. Hence the Governments of developing countries should allow the consequentions as certain types of knowless based on general technological development in the country.

 6.6 For the three case historian chosen, the incidence of taxes duties (with corresponding financing charges) works out to

7.5 to 9.5%. Due to thuse trace and duties in these projects, the

costs of production of Ures mave increased by 4 to 5%.

7.0 LICENCE. ENGINEERING AND PROCUREMENT CHARGES

- 7.1 Licence, basic engineering, detailed engineering and procurement charges vary from 47, to 75 of the total investment.

 They are \$ 15.5 million for naphtan based. \$ 15.2 million for fuel oil based and \$ 8.8 million for coal based plants (Tables 6 7 and 8). The low fees for the coal based plants is due to the fact that two identical coal based plants were engineered at the same time.
- engineering, design engineering and procurement charges for naphtha based plant to highest. This is not always the case. For other naphtha based plants engineered by an Indian Engineering Organisation, they are lower. In this particular case this is high due to the specific reason that the design engineering has been done by a non-indigenous engineering contractor. Coal based project case has the lowest foreign examings as this has been almost wholely angineered by an Indian Engineering Organisation.
- The manbour charges for engineers and draftsman in developed countries are much higher than those in developing countries attract when compared to indian conditions. The latter is one third to half of the former. The output is no way inferior. It has been found that wherever an Indian Engineering Organisation is associated and a substantial portion of the work is done by the Indian Engineers, the engineering expenses has come down. Indeed many of the reputed international engineering organisations in other fields use Indian engineering organisations for detailed engineering. However, this confidence has not permeated to the fertilizer engineering field as yet, kance these organisations should be permeated to use as much of indigenous angineering espablities as possible of the country water they are building the plants, if these

capabilities are available in that country.

- Interestional loading institutions like world bank and holes Development hank should devalop procedures (by providing insentive; for use of indigenous expeditities in design engineering minitar to mat world name for indigenous equipment vis-movie imported equipment. Transfer of design engineering technology by international firms to of their indigenous branch effices or indigenous engineering expenientions in developing countries should be encouraged.
- 7.5 Lience and haste engineering charges quoted by liencers are gradually on increase. The piec given by liencers is that universal flegging animal international inflation. However, the complete effect of inflation should not be passed on to lience and basic segmenting face as a substantial part of the data passed on to the alient had been generated before the unpresedented inflation has started.
- 0.0 SHAPLET BYECUTICY BREATS
- occasion is long project execution in developing countries is long project execution period. In a normal well executed project in ladar this may be less than 25% of that required for developed countries. But on an average it is such more than this. A table of the actual time echedule of some of the projects which went or will go on atreas in coveration to given below a

Table 12

			tisefor Decution
1.	Project A (Gas Base) Grass-root	43	senths
2.	Project B (Naphthu) Grass-root	60	son the
3.	Project C (Naphtha) Grass-root	50	aenths
4.	Project D (Fuel Oil Base) Expansion	58	nea the
5•	Project E (Fuel Oil Base) Repeat Design	46	menths
6.	Project F (Fuel Oil Base) Grass-root	46	neathe
7.	Project G (Mitro Phosphate Expansion)	48	months

6.2 Though there has been improvements in the time schedule of the projects in recent times, still it is not fully satisfactory. In all these projects the owner has done the civil works and erection. It is the experience in India that giving full responsibility to one contractor - be a foreign contractor or an Indian contractor - acmieves a quicker time schedule than when the project is divided among various authorities. However, the former type of contract execution has its own drawback - especially if the contractor is a non-indigenous one. It tends to surb the indigenous expertice. Also quality control of equipment and installation as well as adaptation of the project to local conditions becomes difficult. Hence sethede have to be found to reduce the time unmuchib schedule within the limits of parameters required by developing countries.

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- One of the causes of project delay is poor management 6.3 and poer monitoring of the project execution. A good monitoring system will allow to identify sufficiently in advance the points and areas where the project is being delayed so that early remedial actions can be taken to rectify them. Similarly good Management and monitoring will determine what advance action has to be taken for timely asscution of the project. Many projects in developing countrice start with CPM/PERT Charte, but it is rare. It used as a toel for project execution. This is mainly due to lack of experience of the project management. Hence it is advisable that if the project management does not have the expertise then either they should appoint the engineering contractor to monitor the project or appoint a epecialist in this particular discipline to advise the war ewner. The extra expenditure on this account more than be compensated by saving in time and hence expenditure. Another area where the delay occurs is the delay in equipment delivery - both imported and indigenous - especially the latter. This is due to lack of tight fellow up at the supplier's shep after an order is pluced. Similar to monitoring. the advice of the engineering contractor or specialist reganisation may be taken for help in follow up.
- delays occur during the commissioning of the plant. More than one project in India had its time schedule lengthened by more than year due to troubles in commissioning stage. These troubles in commissioning stage. These troubles in commissioning stage occur mainly due to defects in design and lack of close inepection during fabrication of equipment and erection of plant. Hence selection of preper engineering contractor, close and efficient inepection service at all stages of the project is an absolute necessity.

In many developing countries elearance by Gevernment of the imported list of equipment and material is a legal requirement. Indian experience is such if it is not efficiently handled this is an area which will dreate delays during ordering of equipment stage. There are instanced in India that repeated questations from some party had to be asked as validaty of questations expired before the Government cleared the items for placement of purphase order for the imported equipment. Back requotation entailed at increase in price. The main cause of these delays is the lack of a rapport between the project authorities and concerned Government difficults and unimaginative applications of rules. Governments should be requested to simplify the rules and consider each case on the merics and with sympathy.

ontractor is limited to supply of engineering, another source of delay, has constince, risen. In their anxiety to supply the client with their lutest experience the engineering contractor has suggested modifications in design or equipment capacity and layout at the very late stages of properties or project execution. In one fuel oil haved project in India, a number of medifications were suggested by the lisenance after purchase erders on equipment had been places. This has not only increased the equipment cost but also lengthened the project echelule by about eix months. In the coal based project under review, at the final stages of creetion a series of medifications had to be made to take advantage of the experience gained by another cimilar plant which went on etream as that stage. Though this may recent in smooth operation of the plant, there has been a delay

1

Mast Project reported in the recent Lahore cominar of UNIDO, the engineer contractor engagested modifications in foundation design, for the foundation has already been propared. One or two similar instances had occured in India also. These last minutes modifications change the system of execution of project, increases the equipment and material coet and also increases the management and financing charges due to lengthening of the time echedule.

In the coal based plant under review, it is estimated that due to delay in project executionby about 30 months; the ever run on account of increase in material cost and erection eact, management charges and financing charges has been of the order of \$ 20 million. This almost comes to about 11.5% of the total investment. In terms of cost of production of Urea, this has been increased by 4.5%.

9.0 MODE OF FINANCING

- 9.1 In many of the developing countries financing of the foreign exchange component of a project is dependent upon the credite from other countries or from equipment suppliers or free international financing inetitutions.
- The eredite from Governmente of the developed sountries with precently normally applicable conditions have certain draw-backs. Majority of these eredite are tied i.e. these credite can be utilised only in the donor country. Mormally, there should not be any objection for the purchase of equipment only from the donor country. However, the draw back is that competition among suppliers become restricted. This sometimes increases the seat of equipment. In addition to above, if there is an

inflationary atmosphere in the donor country, the increase becomes still higher due to provision ande by the supplier to accommodate possible inflation. Below are given recent quotations (1977) for some of the imported equipment from the credit giving countries vie-a-vis the cost of same equipment for acceptable quotations under international competitive hidding.

Table 13

		\$ x 10 ⁵	
		Supplier's Quetation	International Competitive Rid Contation
1.	Secondary Reformer	1.3	0.7
2.	Ammonia Convertor Intervals	2.2	1.5
3.	B.F.w. Pump and Turbine	2.0	0.6
4.	High Pressure Heat Exchangers	2.2	1.1
5.	H.G. Beiler	4.4	2.5

The table is celf-explanatory.

9.3.1 If the eredit is suppliers' eredit, some more now
factors are introduced. In addition to the disadvantages of
restricted bidding, there are markups added to the cost by the
agency which supplies equipment under suppliers's credit. For
ens of the suppliers' credit at one time under megatiationfor
an PCI project the items of mark-up included and indicated by
the agency are as follows:

Table 14

Person tage of Harbons on Resorts Price

1.	Procurement Expenses	3.75%
2.	Despatch Expenses	7.00%
3.	Contract Management Expenses	7.70%
4.	Site Rick Insurance & Compensation	1.00%
5.	Pre-financing Charges	6.5 ≸
6.	Other Charges	4.6%
7.	Price Becalation, Contingency, Rick etc.	3.1 ×
8.	Profit	4.0≸
		35.7 ≴

The f.e.b. cost will be 1.07 times the ex-verke cost.

- 9.5.2 On the above basis cost of f.c.b. equipment under suppliers credit is about 27% higher than if the equipment had been purchased on each payment. This price difference is in addition to any possible increase (if any) in price due to restricted bidding. However, all suppliers credit does not have such high increases. India has received suppliers credit with as low a markup so 10%.
- 9.4 In a developing country like India the foreign exchange cost of imported equipment only now-a-days is about 15% of the total investment (other components of foreign exchange like services are not generally covered by suppliers credit). If we assume that increases due to suppliers credit and restricted bidding is about 25% on the true f.e.b. cost, the incidence of suppliers credit markup on the total project cost (taking into account corresponding customs duty and financing charges) will be of the order of 5% (i.e. there will be

an increase of 5% in the project cost). This figure will go up atill higher if the import content of equipment supply goes up.

If it is Government to Government credit (restricted bidding) the increase will be one third to half of the above figure depending upon whether services also are included or not.

- 9.5 Generally eredits are given to help the denor country's industry. Hence it is natural that the credits are tied to purchase the equipment from the donor's country. Hewever, due to implication of increase in project cost due to restrictive bidding and suppliers' credit system, efforts should be initiated to persuade the donor countries to allow their credit to be utilised for purchase of equipment on international competitive bidding, if not for the whole eredit, at least for a substantial part of it.
- 9.6 From the point of view of the project, the proposed method of fereign exchange financing will be project country's evan reserve of fereign exchange or from international financing inetitutions or a group of institutions which allows unrestricted international competitive bidding for equipment and services.

 Experies a of India has been it is under international competitive bidding, the responses from various suppliers have been very encouraging and that the fertilizer plant eperator is able to get very competitive and technically acceptable offers. Another method of financing may be a modified form of international competitive bidding supported by a competition of denor countries who pick up their share of credit when the bidder from that country wins the contract. India does not have much experience in this type of foreign exchange support.
- 9.7 While requesting for outstations from various parties, on the basis of the foreign exchange provided by the project owner's own country, some developing countries constine face a peculiar eituation. The quotations received from some developed countries

ie higher than if they had submitted them to chints of their eve countries or to other developed countries. This double standard is inexplicable. Investigation should be made by some international erganisations why this is so and how to remove these types of amemalies; perhaps UNIDO may be of help in this respect. Developing countries, in order to promote the macount 9.8.1 engineering industry, often restrict the import of equipment, if they are manufactured in the country. However, this laudable purpose cometime yield counter productive results. Sheltered under the Government protective regulations, these indigenous manufacturers do not try to regulate their costs especially if the number of indigenous suppliers are limited. Hence in some cases the indigenous cost of equipment is much higher than the corresponding coot quoted under international competitive bidding (ICB) by the came supplier. Below are the prices of some equipment costs under international competitive bidding and the corresponding cost for eimilar equipment under maximum indigenation principle.

Table 15

		 \$:	\$ = 10 ⁶	
		<u> 100</u>	Ica-ICB	
1.	Coal First Steam Generation Plant	6.3	8.1	
2.	Arathesis Compressor	3.24	4.9	
3.	Nitrogen Compressor	1.4	2.1	
4.	002 Compressor	0.9	1.3	
5.	Air Compressor	1.7	3.5	

9.8.2 The Governmente of developing countries should see that while giving protection to indigenous engineering industry, the industry should not take undue advantage of this protection.

In addition to high cost, eften the delivery enheale 9.8.3 of indigenous equipment are eratis. The delay in some of the recent projects in India is to a substantial extent due to indigenous capply. One of the reasons for delay in the coal based plant disoussed here is the to indigenous suppliers. Though in recent times, the delivery schedule position has considerably increased, still there is coope for further improvement. It is reported one of the main causes of delay in the supply of indigenous equipment is lack of raw material (which in many cases have to be imported). In that case Governmente of respective countries amould seriously think of material banks in the country and also help the engineering industry to have perspective plane. Governmente of developing countries should seriously examine this problem. India sometime allew import of equipment (even though available in India) on the basis of longer time eshedule of Indian equipment. Perhape other countries have similar relaxations. But by the time the delay in time schedule is detected it is already too late to switch over to supprised supplies. Hence at the beginning of the project iteelf Governments should allow import of equipment on the basis of paet experience.

10.0 CONTRACTS

10.1 UNIDO is now empaged in preparing model contracts for fertilizer industry. While preparing these contracts the claims of the fortilizer plant operators to protect himself against defective design or defective operation or defective supply of equipment should naturally be taken into socount by providing more rigorous and higher liability clauses. There is some suggestion to hold the engineering contractor responsible for consequential damages. Also engagestions have been put forward to increase the quantum of performance

bonds given by the contractor. By themselves these requirements will certainly help the fertilizer plant operator getting a well designed plant which will eperate smoothly. However, an argument has been put forward .mong othere, by engineering contracte themselves - that if these conditions are put into contracts in the way it is demanded by clients - the engineering contractors and equipment suppliers may be forced to increase their quotatione to protect themselves against poseible payment of penalties. The validity of this argument should be investigated and some ways have to be devised to get the protection required by the fertilizer plant eperator without increasing the cost of the project diepropertionately. Some of the euggestions made at the Lahore ecainar of UNIDO is worth investigating in depth. Insurance coverage and/or beauc clause may be some of the possible solutions. For smooth running of plant in the initial etagee and 10.2 to train the local eperators there has been suggestions to appoint the engineering emtractor as management contractor or consultant. There has also been suggestions from international financing inetitations to this effect for some of the developing countries. From eperation point of view these suggestions are commendable especially in those sountries where skilled operatore are searce. However, thismesescarily will increase investment for the project. According to a TVA cetimate made in 1975, the expanses required may be of the order of \$ 1.2 million. According to another estimate made in 1976 for a developing country the figure was \$ 1.5 million. With the present day costs, these figures are likely to go up further. This is so because these specialists from engineering contractors mainly some from developed countries and the per diem rates quoted for these are rather high - as high as \$ 400 per day tax free. Solution from this impasse may be utilisation skilled techniciane from other developing countries who are building up this experties. At least in certain developing countries, the specialists are as good as those in

developed countries. At the present time the per diem rate from these countries are much less than those of developed countries. In addition these specialists will be much seem familiar with poculiar problems confronted by developing countries. In fact some of the developing countries are taking advantage of this and from reports available, the employers are quite satisfied with the performance.

10.3 For supervision of engineering, erestion and complectoring in India the per diem rate charged by the expetitates have increased in excitately in the last few iss years. Perhaps this is experience of other developing countries also. The per diem rate of European expetriates were \$ 50 in 1968-70. Now it stands at more \$ \$ 400 per day. While negotiating with engineering contracts attempts should be made to verify the various compenents which supposedly make up the per diem rate and her they compare with the per diem rates queted by the same bidders for developed countries.

Another eres where the outract on be made use of as a tool
for reducing the cost of the purient, especially for knewhow and
engineering contracts, is to introduce suitable clauses to curb the
tendency of the engineering accessations to introduce medifications
and improvements in the widst of advanced stages of implementation of
the project. Contributions to increase in project cost due to this
tendency has already been discussed in a previous section (8.7).
Though in a normal ountract, usually there is a clause that the
engineering contractor cannot introduce any medifications after
engineering is completed without the comment of the client, usually the
client suscends to the persuation of the engineering contractor in his
anxiety to have the latest innevations of technological development.
Before agreeing for this innevations both the client and the engineering

entractor should discuse the financial implications, not early on the ultimate cost of production of the fertilizer but also on the investment and time schedule of the project under execution. If such a financial review is done, in many cases it may be found that such modifications may not be worth taking for that particular project. If, inspite of such findings, the engineering contractor insists on modifications, the client should be entitled to recover all or some of the costs from the engineering contractor.

11.0 FINANCING CHARGED

- 11.1 Financing charges for a project may vary from 5 to 10% of the project cost depending upon type of financing and debt-equity ratio adopted for the project. In India the interest rate for long-term Government loans is about 10 = 25% and for commercial loans it is about 15-14% while short-term loans attract interest from 13 to 17%.
- Though fertilizer is a vital industry and directly related to availability of food to people, the interest rate charged for the long and short sera loans for the project either by government or commercial lending institutions are treated on par with any other industry. The bard n of financing charges is juite substantial. Will it not be possible to treat fertilizer industry on par with utility industry, loan for which attracts a lower interest rate in some of the countries?
- 11.3 Among all types of foreign credits, credits which allow international competitive bidding so that project authorities can shop around the world and get the most competitive

Bovever, from the project authorities point of view there is one flaw in this type of oredit. Normally an enterpreneur tries to spend his equity first and then the leam or he spende equity and loan in certain ratio. This is done to keep the financing charges of the project down-However, in IDA credit, the interest on loan is calculated from the time the disbursament of IDA loan is made even though equity capital will be available. This naturally boosts up the financing charges. The high financing charges of naphtha based plant alternative given in this etudy is mainly due to this.

Institutions or governments to the receipent government with early a miner pervise charge. However, the government gives loan to the project at their normal interest rate. In the case of India it is 10.25%, though the loan is specifically made for the project. Thus the benefite of low service charges of these loans is not passed on to the project. This difference may be as high as 9.5%. This is an area where investigations can be made to find out whether the recepiont government can be parsuaded not to charge extra interest on these loans except the cervice charges.

12.0 MISCELLANEOUS

12-1 Repetetive design

An area where there is a possibility of reduction in investment is that where a country has several fartilizer projects to be executed in a chort-span of time, repetetive use of one design for all these plants can be adopted.

Hepetetive use of design net only can save come portion of the design engineering charges but also there may be considerable zaving in the cost of equipment as repeat orders on the same supplier can be placed. However, the latter may not be possible for imported equipment if the source of the imported equipment is different for different projects. But repeat orders can be placed on indigenous supplies. Repetetive design and repeat orders will also help to reduce the spare inventory. The above procedure may reduce the project cost by 2 to 3/2.

12.2 Expansion projects: If expansion projects are initiated at the existing project eites, there will be a considerable saving on infra-structure and offsite facilities. Of course some investment have to be made to inc ease the eaparities of some service facilities like water and power supply, cooling towers etc. However, the investment will be only for marginal isprovements. Some of the facilities like workshops, laboratories, safety facilities, administrative facilities need not be increased. The reduction in project east - depending upon extent of expansion will be between 8 - 12%. However, expansion will not always be possible due to raw material availability or market conditions for finished preducts. Also expansion of existing large fertilizer complexes may create transport bottlenecks and exceesive concentration of industry in a particular area.

12.3.1 Project report: Subsequent to the preparation of feasibility report, detailed project report is necessary.

Preparation of an ascurate, a reliable detailed project report

before a final investment decision is taken will help the fertilizer plant operator to take a correct approach in selecting process steps, type of equipment, required built-in eafety factors, extent of offsite and infrastructure required and their division among the plant operatore, utility and raw saterial suppliers and government. The report enould be detailed one discussing pros and cons of various alternative approaches. It should also have estimates based on reliable data and as far as possible on quotations. It sould also point out areas where there is likely to be cost increment and suggest probable methode for their control. Do. il approach on implementation schedule and division of responsibility between the plant operator and eng neering contractor should be included. Implientions of Various type of financing should be indisaied to the former. Man gement tools necessary for execution and con rol of projects, amould discussed. It is preferable that during the preparation of the report, extensive consultations and discussions with several probable in licensors and engineering contrictors should take place. 12.3.2 Normally a feasibility or project report should not be entrusted to an organisation whose normal function is that of an engineering contractor. Ineptie of all the good intensions of the signeering contractor, who is entrusted with the preparation of ne report, to be impartial, ne, by vary nature of his experience, will tilt towards types of plants and me chocs of execution with which he is familiar. The preparation of feasiably reper a should preferably be entrusted to independen' org mis: tions who do not not as engineering con rectors i.e. to independent consultante or conculting erganications.

12.4 Notice for Temers: By preparation of definitive and complete notice for enders - se it be for engineering contractor or for equipment supply or for management contractor - there is pensibilities of reduction in investment. If the specifications and responsibilities are kept vague. the tendency of tenderers generally is to cover various real or imaginary eventualities and home boost up the price. The grey areas should be elimina ed if possible or should be kept to the minimum. Cooperation of the consultant who has prepared the detailed project report should be helpful. 12.5 Definite economies in the project investment is possible by using CPM/PERI as a punagement tool, for example. where the delivery soledade of equipment and/or time of installation is less investment on them can be done at a latter phase of the project schedule so that investment on these is deterred and the corresponding financing chrees saved. 12.6 Similarly, the project authorities should review whethe some of the offsites an be installed after the plant goes into production. This may be possible for non-plant buildings and to a minor extent for the workshop facilities. This will reduce the initial investment.

13.0 CO..CLULIONS

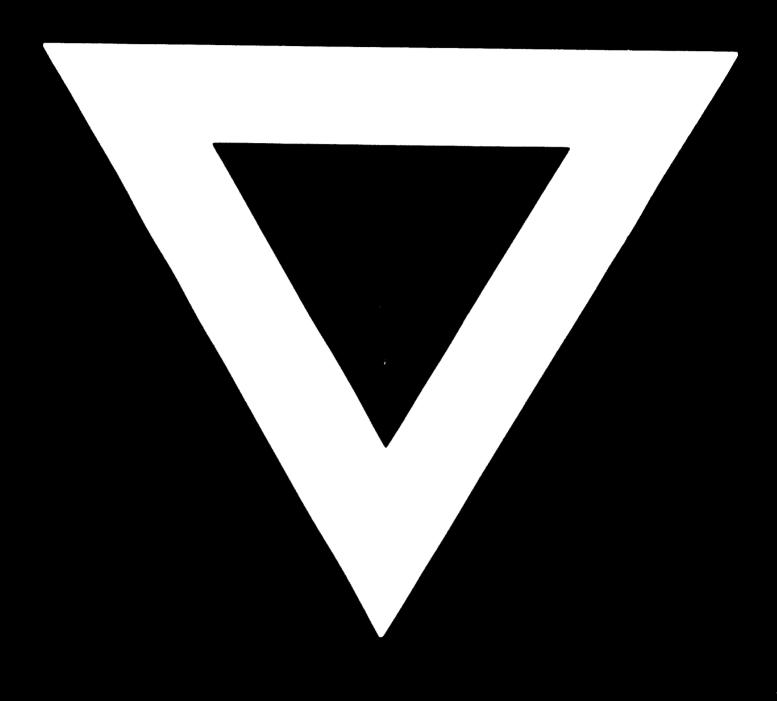
15.1 Several areas where reduction in project investment is possible have been discussed in the study. Some of the methods suggested can be initiated by the plant operators and some by the engineering contractors. Others can be implemented only with the dooperation of governments of developing countries and financial institutions. Several of the suggestions also require in depth study.

- 13.2 A review of the design phylosophy of modern fertiliser plants will be necessary keeping in view the special requirements of developing countries. Simplication of flowsheets and equipment, less emphasis on automatisations are some of the areas which can be investigated. Help of value analysis method should be taken.
- 13.3 Persuading equipment empliers to open spure inventory banks in some developing countries or a group of countries should be employed. including a group of fertilises plant owners, in a country in opening a spare inventory bank should be investigated.
- 13.4 Use of experienced personnel and specialists from developing countries (wherever such expertise exists) instead of from developed countries or engineering contractors personnel should be explored.
- about a should be made equivable.
- 13.6 Use of repetative design and expansion of existing plants should be explored.
- The plant operator should have a strong project team who is well conversant with medern concepts of project management and project monitoring so that delays in project execution and/or overruns in expenditure are anticipated and remedial actions are taken.
- the engineering contractor as well as project authority for vigorous inspection both at the supplier's workshop and at erection and construction site and continuous follow-up em

the progress at both these places.

- 13.9 CPM/PERT should be vigorously used as a profest management tool.
- 15.10 International competitive bidding with the support of international financing institutions or a consortium of donor countries should be seriously pursued.
- 13.11 Reduction in interest rate as a special case for fertilizer industry is a worth-while area for further investigation.
- 15.12 Governments of developing countries should review the implications of removal or reduction or placing a moratorium on sustan duties and other taxes for the imported goods for the fertilizer projects.
- 13.15 Governments of these countries should also review to what extent some of the infra-structures and effects messesuary for a fertilizer project can be financed by the government as a social cost for development of a particular area.
- 13.14 In countries where there are legal requirements which are required to be fulfilled before equipments are imported, investigations should be made to simplify the procedure so that delays are avoided.

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