



TOGETHER
for a sustainable future

OCCASION

This publication has been made available to the public on the occasion of the 50th anniversary of the United Nations Industrial Development Organisation.



TOGETHER
for a sustainable future

DISCLAIMER

This document has been produced without formal United Nations editing. The designations employed and the presentation of the material in this document do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations Industrial Development Organization (UNIDO) concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries, or its economic system or degree of development. Designations such as "developed", "industrialized" and "developing" are intended for statistical convenience and do not necessarily express a judgment about the stage reached by a particular country or area in the development process. Mention of firm names or commercial products does not constitute an endorsement by UNIDO.

FAIR USE POLICY

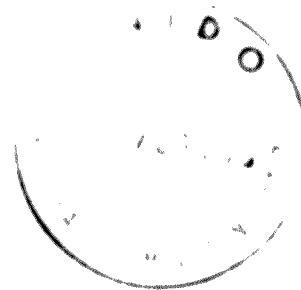
Any part of this publication may be quoted and referenced for educational and research purposes without additional permission from UNIDO. However, those who make use of quoting and referencing this publication are requested to follow the Fair Use Policy of giving due credit to UNIDO.

CONTACT

Please contact publications@unido.org for further information concerning UNIDO publications.

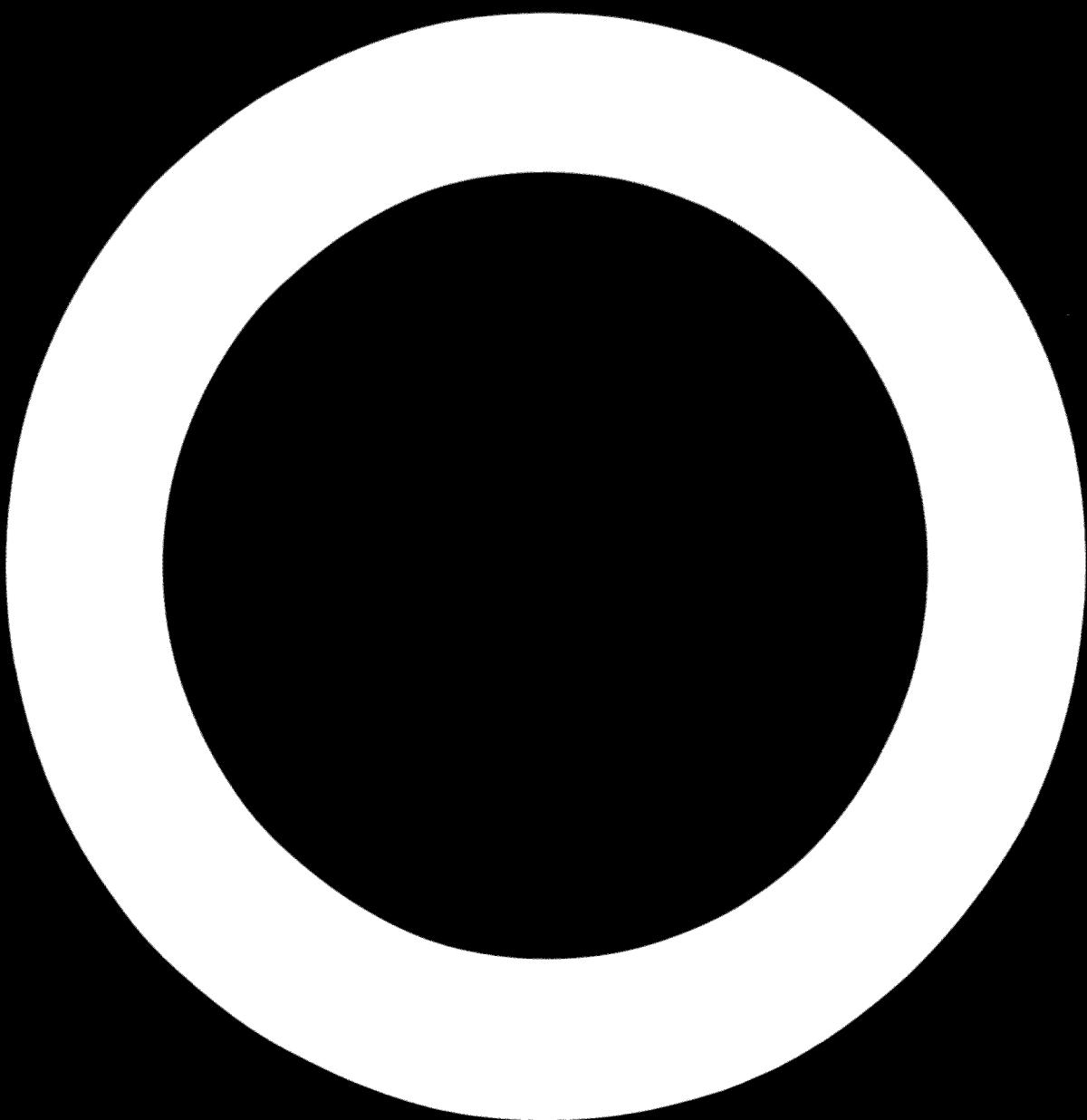
For more information about UNIDO, please visit us at www.unido.org

01234



Mr. [redacted] - Chairman
Mr. [redacted] - Law Firm
Mr. [redacted] - Member
Mr. [redacted] - Member

The [redacted] [redacted] [redacted] [redacted] [redacted]
[redacted] [redacted] [redacted] [redacted] [redacted]



1) Jute Crop Control
2) Minimum Price Fixation
3) Jute Fibres

Marketing

- 1) Control of Jute Crop Marketing
- 2) Guaranteed Minimum Price
- 3) Fibre Fixing
- 4) Baling
- 5) Fibre Inspection and Control
- 6) Establishment of Regulated Markets for Keral
- 7) Re-organization of the Jute Mills

	Page
APPENDIX I	29
<i>1. The Jute Mills</i>	<i>29</i>
<i>2. The Spinners</i>	<i>29</i>
<i>3. The Weavers</i>	<i>30</i>
<i>4. The Formers</i>	<i>31</i>
<i>5. The Dyers</i>	<i>32</i>
<i>6. The Processors of Grade "A" Fibre</i>	<i>35</i>
<i>7. The Jute Mills and the Khaif Manufacturing Industry</i>	<i>38</i>
<i>8. The Jute Mills and the Minimum Price for Grade "A" Fibre</i>	<i>39</i>
APPENDIX II	40
<i>1. The Jute Mills (Report regarding the Way in which Government and Private Jute Mills could be organized)</i>	<i>41</i>
<i>2. The Jute Mills (Report to the Spinner member of the Mission on the Industrial Position of the Jute Mills in Thailand)</i>	<i>48</i>
APPENDIX III	51
<i>(List of places visited and persons with whom discussions were held)</i>	

RAVINDRA

Kenaf is the principal cash crop in Thailand, and is produced in all parts of the country. It is grown on several types of land, and is particularly important for Thailand, since the price for kenaf fibre is determined by the price for fibre on the world's markets and is not controlled by the government. Each year, 80% of the production is exported, and the remainder is used mainly for the production of paper. In the previous year there have been considerable fluctuations in the size of the crop and in the price of kenaf, compared to only about 15,000 tons in 1966.

These wide fluctuations in the size of the crop and in the price of kenaf give wide fluctuations in prices and create an unstable economy.

Kenaf production is of considerable importance to Thailand's economy. In an average season when the crop ranges between 30,000 and 40,000 tons, with a price of about Bht. 2.00 per kilo for mixed grade fibre, the income to the farmers for growing kenaf amounts to between Bht. 60-80 million Bht. To the poorer farmers in the Northeast of Thailand, income from kenaf is invaluable since it is generally the only cash crop, rice in this area being cultivated mainly for family consumption. The crop is an attractive one, particularly to farmers in the Northeast, because it is grown on uplands unsuitable for rice cultivation, and it is, in fact, more profitable than rice since with a yield of 200 kilos of fibre per rai and a price of Bht. 2.00 per kilo, his income from kenaf is around Bht. 400 per rai compared with glutinous rice which with a yield of 120 kilos to 200 kilos per rai and a price of Bht. 0.80 per kilo gives him an income of only Bht. 100.00 to Bht. 160.00 per rai.

employment for the off-season labour force over the last 2 months in the year in about 700,000 men and women, and in addition to the mills there are the spinning and weaving units employing 200,000 people in the rural areas engaged in the traditional nature.

The average annual increase in the export trade has been according to the figures given above, for the years 1947-51 they averaged over 10% per annum, and the imports on average nearly 6% of the exports.

In India, despite her country's production of jute, Bengal's allied industries have been unable to compete. Table II shows that in the last three seasons (1947-50) in the world, her share of total world production of jute and jute products (from India, Burma, Ceylon, etc., with an average of 7.5%). On the other hand, when the whole's exports of these fibres is concerned, she plays a most important role since Pakistan and Thailand provide between them about 75% of the world's exports, and Thailand herself exports about 32% of the world total. In comparison, over the last four seasons, Pakistan exported an average of 1,150,000 tons per season and Thailand around 135,000 tons, or approximately 1/3 of the Pakistan figure. (See Table III). Her position is all the more important in that by being able to export such large quantities of jute at a price which is lower than jute it has enabled the spinners of the natural fibres to use it in admixture with jute and thus lower their raw material cost and by so doing to withstand much better the threat of some of the newer cheaper synthetics which can be used for some purposes for which jute is normally used. Moreover, supplies of kenaf from Thailand provide a most useful reserve in those years when for one reason or another the crops in India or Pakistan are smaller than normally. Her world role as an exporter is therefore vital.

Table I.

INDIA'S TRADE AND TRADE EXP.
THE TOTAL VALUE OF EXPORTS (LAKHS)

Year	Total Exports (in Lakhs)	Total Trade (in Lakhs)
1947	46	102
1948	62	124
1949	85	140
1950	232	300
1951	627	720
1952	572	650
1953	318	360
1954	495	1210
1955	1132	2270
1956	1114	2120
1957	895	1420
1958	674	1220

Source: Department of Customs.

WELLINGTON

10 JULY 1970

Period	Actual	Estimated	Wanted
10	10	10	10
11	10	10	10
12	10	10	10
13	10	10	10
14	10	10	10
15	10	10	10
16	10	10	10
17	10	10	10
18	10	10	10
19	10	10	10
20	10	10	10
21	10	10	10
22	10	10	10
23	10	10	10
24	10	10	10
25	10	10	10
26	10	10	10
27	10	10	10
28	10	10	10
29	10	10	10
30	10	10	10
31	10	10	10

10 JULY 1970 - Wellington, "CP(JY/J) - 10 days earlier - 10
10 JULY 1970 - Wellington, Alternative Committee - Conference, 10 days earlier - 10

Table III.

THAI JUTE EXPORTS
 Breakdown Grade wise from 1966 to 1969

Year	Grade Super	Grade A	Grade B	Grade C	Grade D	Others	Total
1966 k/Tons	2.751	157.706	146.53	115.726	34.736	6.51	522
1966 %	0.57	32.50	30.26	23.06	6.07	-	100.00
1967 k/Tons	2.376	119.077	101.332	67.234	34.124	2.71	324.244
1967 %	0.73	36.73	31.17	20.74	11.12	0.71	100.00
1968 k/Tons	2.385	121.634	96.730	60.577	34.162	2.04	327.809
1968 %	0.83	43.26	36.10	21.12	11.14	0.63	100.00
1969 k/Tons	6.566	165.531	52.37	28.171	11.10	17.91	230
1969 %	2.95	46.63	18.47	11.04	4.71	7.71	100.00
Average 1966- 1969	k/Tons	11.000	547.340	371.32	104.070	247.13	-
			1.04	0.53	0.71	0.21	-

the land is obtained in this way
the same kind of soil is used, which for
the highest quality of fibre is enough.
Therefore it is necessary to have
the soil of different kinds. The soil
should differ from the others in
the quality of sand, silt, clay, lime,
etc., and the amount of each component.
The soil should be well prepared
from the fibre is required, since the
soil should consist of sand, silt, the whole
being mixed together, the particles being
of different sizes, and the time of mechanical
separation of the fibres. The fibre is
then washed and dried, and then it is the
time to plant the seed, so that the quality of the
seed is good, so that the quality of the
crop is good. And the plants are harvested at the
right time, so that the quality is to be obtained.

Because hemp is grown as a crop to be grown on land unsuitable
to other crops, in many areas planting and cultivation practices are poor
and yields of fibre are low compared with those which can be obtained if the
crop is cultivated properly using seed with a good germination rate, preparing
the soil properly before planting, sowing by line instead of broadcasting
seed, application of fertilizer, etc. and proper weeding at the right time.
The return to the farmer at present is lower therefore, than it might be.

5.3.2
 A small number of compounds have been reported which contain both the carboxylate and the sulfonate groups in the same molecule. These are listed below.
 In the first two, the carboxylate group is located in the aromatic ring. The third one has the carboxylate group attached to the sulfonate group.
 In all three cases, the sulfonate group is in the para position to the carboxylate group. This is the case in the first two, and also in the third one where it is in the para position to the carboxylate group.
 In the first two, the carboxylate group is located in the aromatic ring. The third one has the carboxylate group attached to the sulfonate group.
 In all three cases, the sulfonate group is in the para position to the carboxylate group. This is the case in the first two, and also in the third one where it is in the para position to the carboxylate group.

FACTORS INFLUENCING FIBRE LENGTH

1) Cultivation: The length of fibres depends upon the quality of the crop, the variety, the soil, the climate, the time of sowing, the method of cultivation, the time of harvesting, the time of retting, the method of washing, the time of spinning and the spinning conditions.

The length of fibres is influenced by the following factors:

- (a) Soil: The soil should be well-drained, light, sandy loam, free from stones and pebbles. The soil should be well prepared and suitable for sowing crops.
- (b) Climate: The climate should be warm and dry during the growing season and cool and moist during the ripening period.
- (c) Sowing: Sowing should be done at the right time, i.e., when the plants are about 15 cm. high, so that the plants have enough time to grow before they are harvested. The seeds should be sown in rows, spaced evenly, and the distance between the rows should be about 15 cm. The seeds should be sown in the soil, not on the surface, so that the roots can penetrate the soil easily.
- (d) Cultivation: The cultivation should be done carefully, without causing any damage to the plants. The plants should be watered regularly, especially during the dry season, to ensure a good yield. The plants should be harvested when they are fully ripe, i.e., when the flowers are fully developed and the seeds are fully formed.
- (e) Harvesting: The harvesting should be done carefully, without causing any damage to the plants. The plants should be harvested when they are fully ripe, i.e., when the flowers are fully developed and the seeds are fully formed.
- (f) Retting: The retting should be done carefully, without causing any damage to the plants. The plants should be harvested when they are fully ripe, i.e., when the flowers are fully developed and the seeds are fully formed.
- (g) Washing: The washing should be done carefully, without causing any damage to the plants. The plants should be harvested when they are fully ripe, i.e., when the flowers are fully developed and the seeds are fully formed.
- (h) Spinning: The spinning should be done carefully, without causing any damage to the plants. The plants should be harvested when they are fully ripe, i.e., when the flowers are fully developed and the seeds are fully formed.
- (i) Spinning Conditions: The spinning conditions should be suitable for the type of fibre being spun. The spinning conditions should be such that the fibre is not damaged during the spinning process.

2) Fibre Quality

- (a) If fibre of high quality is to be obtained, ample supplies of clean water are essential for retting and washing the fibres. In many areas

(i) The quality of fibre supplied by farmers is variable.

The quality of fibre supplied by farmers is variable.

(ii) Farmers sell their unsorted fibre.

The quality of the fibre produced by farmers is variable.

The quality of the fibre produced by farmers is variable.

It is difficult to grade fibre at the farm gate.

It is difficult to grade fibre at the farm gate.

It is difficult to grade fibre at the farm gate.

It is difficult to grade fibre at the farm gate.

It is difficult to grade fibre at the farm gate.

It is difficult to grade fibre at the farm gate.

The quality of fibre is a feature of the market (see Fig. 1).

The market is very small fluctuating between 10,000 and 15,000 metric tonnes.

Any increase in volume is accounted for by an increase in the volume of grading 'B' and 'C'. In 1965, for example, the volume of grades 'A' and 'B', i.e., exports of raw jute amounted to 10,000 metric tonnes in 1965, when total exports were around 15,000 metric tonnes of crude 'A' only amounted to 15,000 tons. Hence, it is evident that

there is always a tendency to overgrade the fibre, that is, to sell more than

the supply of higher grades is smaller than the demand and vice versa.

It is evident from the fact that production of better quality fibre is limited to the

scarcity of clean water which is absolutely necessary if the best fibre

is to be obtained.

(b) Farmers sell their fibre in loose unsorted form to middlemen. No attempt at grading is made on the farm and because the farmer has

little experience or knowledge of grading and because the middlemen

and upcountry buyers are mainly concerned with obtaining the loose

fibre at the greatest profit to themselves the farmer invariably

receives a lower price for his mixed grade than he would if the fibre

which, however, may be sorted into grades before sale. Consequently, there is no incentive for him to produce higher grade fibre. Kenaf is produced in an relatively new crop, and, unlike jute farmers in India and elsewhere, farmers in Thailand have a limited knowledge of the techniques required in good quality fibre. They need educating in these techniques, better trading and some incentive to produce better quality fibre.

(c) Marketing: Farmers can produce better quality fibre and sort and grade it, but there is no guarantee that he will receive a higher price for it. At present most farmers have only a few outlets for their produce, viz., to the middlemen who tour their area. These middlemen often runs a grocery store. In many cases, because of a lack of capital the farmer is often obliged to borrow seed, fertilizer, seed, fertilizer, if he uses it, and for other purposes, and is consequently usually under an obligation to sell his fibre to the middlemen to repay his debts. He is, therefore, very much at the mercy of unprincipled middlemen and whatever the quality of his fibre generally has to take whatever price is offered for since his bargaining position is weak.

There are no even regulated markets to which he can take his fibre and sell it to the best buyer. Moreover, with a few exceptions, there are no other buyers available for him to which he can sell. Lack of proper credit facilities on reasonable terms for farmers in the country districts is one of the obstacles in the way of increasing the production of better quality fibre.

3) Fibre Fineness

As compared to true jute, kenaf is restricted in the uses to which it

can be put because the ultimate fibre bundles, or strands are not so fine as those of jute.* Consequently, where it is possible to spin jute down to counts as low as 4 lb. per spindie (i.e., 14,100 yards of yarn weight 4 lb.)

with Kenaf it is not possible to spin commercially below counts of, at the lowest, 9 lb., and only then by the use of the best selected fibre. Consequently, kenaf cannot be used on its own for the manufacture of goods requiring fine yarns such as finer hessians or carpet backing. Kenaf fibre from some parts of Thailand, such, as, for example, in the Kien Kaen area and Udon, is known to be finer than that, for example, from Uttar, and some bakers in Thailand and spinners prefer lighter coloured but coarser fibre. It should be mentioned that finer fibre occurs in all grades of quality not necessarily only in the best grades. The finer the fibre the more it can be used in admixture with jute and the more possibility there is that it can be spun down to finer counts on its own. There is no doubt that if more finer fibre could be obtained there would be an appreciably larger market for Kenaf from Thailand, and finer fibre might also fetch a higher price.

Although Kenaf from some other parts of the world is stated to be finer than Kenaf from Thailand some confusion probably exists because the term Kenaf is used for the fibre from both Hibiscus cannabinus and Hibiscus sabdariffa var. altilissima (Thai Kenaf) and it is known that fibre from the latter is inherently rather coarser than that from the former.

Although there seems some evidence that the inherent fineness of the fibre in the plant depends on the variety of seed which is used and that, for example, early flowering varieties yield a finer fibre, there are

It should be pointed out here that retting has no effect on the inherent fineness of the fibre. Proper retting should isolate the fibres in their original inherent fineness and in this sense fineness should not be confused with quality.

There are strong indications that the fineness also depends on growing conditions, rate of growth, density of spacing and the time at which the crop is harvested. Many farmers in India, for example, have for some time been harvesting jute before it has reached maturity, obtaining more fibre per litre, partly because they then have more water available for irrigation. Any reliable information regarding the real reasons why the fibre from one area is finer than that from others might enable better jute to be produced.

The jute produced in Thailand is sold to middlemen by the farmers is in turn sold to local dealers or collectors who sort, grade and bale it and send it to Bangkok by rail or river to balers who further re-grade it for sale to foreign shippers. As far as the grading and quality of the jute intended for export is concerned, therefore, the work of the up-country balers is of paramount importance.

There are 60 balers in Thailand, many of them small and working on a seasonal basis, which is uneconomic in India or Pakistan. The small capacity of the up-country balers is one of the chief causes of irregularity of supply and non-compliance for export. Some of the balers appear to have little knowledge of fibre quality and some are probably in the baling business because it enables them to deal in fibre, often as speculators. Because of lack of experience and fraudulent practices by some of these balers, e.g., putting stones and dirt in the bales, mis-labelling bales, etc., much of the fibre reaching the exporters and the mills is of poor non-uniform quality. From the point of view of exports this bad grading and misrepresentation of grades is particularly serious and is the most common cause of complaint by buyers overseas.

At present, any person who wishes to set up a baling plant may do so. Although there exists a Thai Jute Balers Association, membership of this Association is voluntary and, in fact, only about one-third of the total number of balers belong to the Association. On the other hand, all exporters of fibre are required by law to be registered with the Ministry of Economic Affairs and to hold a licence to export jute. In addition, in this they must tender a certificate of membership of the Thai Jute Association.

All shipments of fibre have to be inspected before export but approximately 5 per cent of the bales are inspected there is always a considerable risk under present conditions that the remaining 95 per cent of the bale may contain fibre that is below the grade which it is supposed to contain. It would be easier to open every bale before shipment would be impracticable and time-consuming.

Proper grading, sorting and baling, therefore, need to start at the stage where the loose fibre is obtained, i.e., at the up-country ginning process, and some form of control and supervision of these baling plants seems essential.

5) Fibre Inspection

The present system of inspection of bales before export seems on the whole to be working reasonably well. Its main defects are due:

- (a) partly to corruption on the part of some inspectors, both those employed by the Government and by private firms, which, if only on a limited scale, lowers the value of the fibre as a whole in the export markets and must be stamped out vigorously by all possible means;
- (b) to a lack of sufficient staff in the Inspectorate of the Standards Commodity Division of the Ministry of Economic Affairs;
- (c) to some lack of authority, experience, and lack of confidence on the part of the Government inspectors, so that differences regarding quality sometimes are decided by which party to the dispute can bring

to pressure to bear rather than on the real quality of the fibre itself when there is a dispute;

4) Availability of sufficiently large standard samples which are supplied for free to the cotton ginning services;

5) Avoiding duplication of functions between the Government inspectors and those of private firms.

6) Reducing kenaf trading at the up-country baling plants which makes assessment more difficult and time-consuming.

7) The assessment of fibre quality is not easy since it is a subjective exercise and no specific standards are used. There is a need for more objective methods for the assessment of fibre quality for farmers, middlemen, traders, manufacturers of fibres, buyers for agricultural co-operatives, and those who are engaged in the kenaf industry in one way or another.

6) Effect on Price: the Size of the Crop

Over the past decade there have been violent fluctuations in the size of the kenaf crop from year to year, the total quantities produced in one year varying from a low of about 150,000 tons to a high of over 500,000 tons.

Wide fluctuations in the size of the crop lead to wide fluctuations also in the price of the fibre. Such fluctuations, which were also a feature of jute in India and Pakistan until steps were taken to remove them as far as possible are in the long run detrimental to the kenaf industry as a whole. Farmers, exporters and users overseas and any action taken to reduce these fluctuations will be beneficial.

The area of land which the farmer in Thailand puts under kenaf depends largely on the price he received for his fibre in the previous year. If prices were low in the previous year he puts less land under kenaf. This means a smaller crop with higher prices so that the following year the farmer

puts more land under kenaf, the crop is larger and the price consequently lower. Thus this system to some extent perpetuates fluctuations in price and size of the crop from year to year. Admittedly in some years when prices are low at harvesting time the farmer does not bother to harvest his crop but he tends to make reliable estimates as to the amount of fibre likely to be forthcoming difficult to obtain and only adds to the uncertainty about the real size of the crop.

Although the problems with kenaf in Thailand are very similar in many respects with those with jute in India and Pakistan there is one considerable difference. In Thailand, because kenaf is only grown on areas which are not suitable for rice there is not the same relationship between rice and kenaf as there is between rice and jute in India and Pakistan where there is a competition for land between the two crops since rice land is also used for some jute cultivation. In Thailand competition between rice and kenaf is one of labour not land.

Another reason why fluctuations in the size of the kenaf crop can be violent is that there is as yet no overall shortage of land for growing kenaf. In some areas farmers move into new virgin land to plant kenaf each year. Consequently, there is no automatic regulator on the size of the crop due to limitations in the amount of land available as there is in India and Pakistan. Consequently, it might be difficult to stabilize the annual production of the fibre by limiting the area put under kenaf, if it were considered desirable, without some system of allocation or quotas to the farmers to put a definite area under kenaf each year, but to adopt such a system might well be both costly and impracticable to enforce.

However, one means of limiting the area put under kenaf would appear to be available. One third of the crop is stated to be grown on new land in the Forest Reserves where, in fact, such cultivation is illegal. Fines imposed for breaking the law are, however, apparently so small that they do not act

and the better enforcement of the laws regarding planting of kenaf. Heavier and heavier penalties could be used if necessary.

It would also help to end the wide fluctuations which occur from year to year.

There would be some increase in the size of the crop due to uncertainty about the price. This would lead to speculation in the fibre and in the past has led to the introduction of unscrupulous elements into the trade.

Kenaf exporters will forward but default on their contracts if prices fall below their commitments, and sometimes go into liquidation because of the name of Thai Kenaf in overseas markets. For this reason it would be difficult to deal adequately with this type of situation. In this matter, better control of the size of the crop and the number of such speculators in the market would be helpful.

It would be suggested that some of the uncertainty about the size of the crop could be reduced by making more exact calculations in the estimates which are made at the beginning of the season. The present system of compiling estimates of the area planted does not appear to be very satisfactory. The number of men employed for the work of providing estimates for the kenaf areas is too small and the methods used may need improvement.

Stabilization and maintenance of a minimum price

The best way of reducing the fluctuations in prices and the size of the crop would be to give a guaranteed minimum price to the farmer, announced before the beginning of the planting season. This would avoid the uncertainty to the farmer which now exists regarding the price he will get and would help to reduce the wide fluctuations which occur at present in the areas planted to kenaf. It would also be of great value in stabilizing the export price of the fibre which is vitally important as regards the continuance and possible

expansion of the market overseas.

The Government has been well aware for some time of the need to give assistance by way of a minimum price to the farmers and the farmers do, it appears, also pay the minimum price. Whether the farmers generally receive this price is questionable, however, and the price does not, for reasons which have been already mentioned, give him a real incentive to grow the best quality fibre. To assist in ensuring that the farmer gets the minimum price the Government has established the Thai Jute Corporation which has the power to buy kenaf from the farmers at a guaranteed price ~~when he wants to sell to the farmers~~. Since the Corporation can buy only when it needs to buy, however, there must be many farmers who receive no benefit from the Corporation's activities owing to the tied relationship they have with the planters who make it difficult for them to sell to the Corporation. In any case, the Corporation's functions are more in the nature of fire-trap operations and do not include the overall function of maintaining a minimum price to farmers as a whole. The scale of its operations is too small, currently, to have any real effect. In 1969, for example, only 700 tons of fibre were bought. The Corporation's activities are limited by a lack of finance and staff to undertake large purchases.

Some form of guaranteed minimum price for the higher grades of fibre, which are the grades which are in demand, in order to increase production of these grades seems essential.

The future of the market for kenaf depends on an improvement in the quality and grading of the fibre and on its being available on the world's markets at a price which is competitive with certain grades of jute. The minimum price fixed therefore must not only be one which gives the necessary incentive and return to the farmer but must also be such that it enables the fibre to be exported at a competitive price.

1.3.2

... of the mills visited by the spinner member of
Appendix 'C' of this report. It is only necessary
to mention several problems which affect the mills

... export other than gunn bags, high
wages are incurred and the mills are unable at present to
compete on world markets. If exports by the mills are to
be continued, wages of high quality fibre are essential.

The high cost of labour available to the mills and the cost
of production, the large labour force which they employ
in comparison to mills in other countries, the high rate of
turnover (about 100 per cent) especially when labour is
not skilled, the small percentage of skilled labour for repair and
maintenance work and the low rates of production in the mills are high.

... in Finland are small compared with those in India
and elsewhere. There are fewer larger mills working at full
capacity so economies of scale might have been obtained. On the
other hand the mills are located in the agricultural districts where
there is no easy access to a train and they give insufficient employment
to the large numbers of people in areas where it is difficult to
find alternative work which would absorb the same number of workers.
Consequently when considering rationalization of the industry the
social benefits according from the mills as they are at present located
must be taken into account.

(d) Prices of bags fixed for local use are fixed by the Siam Gunny Bag
Company which is an association of the six privately owned mills.
The price is probably fixed at a price which will give at least some
profit to the least efficient mill. If so, this does not help to

promote the overall efficiency of the industry as a whole. The consumers may be paying more for their bags than they should be.

- (e) The mills are endeavouring to increase their exports of bags to reduce their overheads by working to fuller capacity, but some of them export at a loss. One or two mills, however, have demonstrated that it is possible to manufacture and export some items such as yarns, wool-packs, etc., at a profit provided good quality fibre is used and the mill is efficiently run. Such mills however, receive no assistance from the Government to encourage them to increase exports. Whereas the mills which concern themselves primarily with the manufacture of bags for home consumption are, in fact, protected by the import duty which is imposed by the Government on imported bags.
- (f) Most of the mills were established in the first place for the manufacture of bags for local use. This situation has not still persists in some mills and there is a need for a different outlook in the industry with much more emphasis on efforts towards diversification of products. This will require investment in the purchase of more machinery.
- (g) Wide fluctuations in the price of fibre make it more difficult for spinners to make long-term commitments for export.
- (h) There are at present, three Government mills all managed by different Ministries and all working in competition with each other. There would probably be savings in the cost of production if the buying and selling activities were combined and if the overall management were in the hands of one Ministry.
- (i) The Government mills were the pioneers in the industry and were established because there were no mills in Thailand producing bags for local consumption. They have now fulfilled their original

- 17 -

Government's investment and losing money consistently
able to do, apart from their social benefit value in
the long run. If they are well located, they will remain in business,
but if they are not well located, they will remain in business.

ORGANISATION OF THE KENAF INDUSTRY

The organisation of the kenaf industry is
as follows:- Government, Administrators and Developers, semi-
governmental organisations, co-operative unions and
private individuals are all involved in one way
or another in the kenaf but there is no one organisation
which controls the production of the industry. Consequently there
is a lack of liaison between the various organisations
and the result is that no co-operation or coordination is being done by each and
every organisation. This lack of co-operation results in
conflict between the various organisations.
In order to have a better co-operation and to have a better
organisation, it is essential to have a central body which
will co-ordinate the activities of all the organisations
and will be able to give direction to the various
organisations. This will help to obtain better results in
the production of kenaf.

In order to have a better organisation and to have a better co-operation, the overall
organisation of the industry for the next few years is essential.

WILDFIBRE COUNCIL

1. Setting up of Central Committee

The Kingdom has proposed that a Central Committee should be set up but has quite recently decided that it has in fact set up such a Commission and that the present Secretary of the Commission has been appointed.

The working functions of the Committee have not been finalized. It is suggested, however, that the organization, from whatever regular meetings it may hold, should meet once a year around February, or well before the marketing season begins to provide advice to the Government regarding the minimum price which should be paid to the farmer, the maximum limit as regards hemp fibre and finished goods, the best methods of assisting the farmer with regard to rearing the crop, the use of seed and fertiliser, and the provision of credit, and to take steps where necessary to accelerate and facilitate the smooth working of difficulties and ensure that all the efforts of the organizations are properly co-ordinated to produce the best results. The Chairman will obviously need to be able to make representations at the very highest level when follow-up action is required.

If necessary, well select sub-committees of the Committee, reporting to the main Committee, could be appointed to deal in more detail with more specialized subjects such as grading, baling, etc.

2. Standardization Price

The main essentials for the production of high quality fibre are that the plants should be harvested at the right time and that plentiful supplies of clean water, preferably running, should be available for washing and working.

To induce the farmer to cut his crop at the right time and to encourage him to do so after it is available the Mission recommends the following:

(1) The Government announces by the end of February at the latest that the guaranteed minimum price for loose grade 'A' fibre will be Bta. 2.30 per kilo and that this price will only be guaranteed for fibre sold by the farmer before first of December. (The reasons for the guaranteeing this price are set out in Appendix 'A' to this report.)

(2) It is recommended that farmers are able to receive the minimum price, if the Government undertakes to buy, through agents appointed by it, all the loose grade 'A' fibre offered to it at this price (Suggestions regarding the organization of Government purchases might be organized separately in Appendix 'B' of this report).

B. Fibre Testing

The Mission recommends that, as a first step, a survey should be made to determine the reasons for the differences in fibre fineness which occur in fibre from different areas in Thailand.

The survey will necessitate the collection of fully authenticated samples, with complete details of cultivation conditions, maturity at time of harvesting, etc. The samples of fibre will need to be tested under proper laboratory conditions and it is understood that this can be done at the fibre testing laboratory of the Applied Scientific Research Corporation.*

*Plans for the programme of the first stage of the scheme have already been discussed in more detail with the Applied Scientific Research Corporation.

An offer to co-operate with the testing of Kannit fabrics in Thailand and Pakistan, should it be required, has been made by British Textile Research Association for which the I.A.T.R.A. would compare. It might be advantageous before the A.G.M. to make a very close liaison with spinners in Dordogne, and perhaps in a flax form.

The project could be started on a small scale, and information can be obtained from the I.A.P. or I.T.R.A.

After this first survey has been completed, it may be necessary to follow it up with a more extensive programme involving trials, testing fibre/different varieties of cotton, etc., will depend on the results of the first survey.

4. Building

Until the problem of grading is tackled satisfactorily, i.e., the up-country building plants, such as in Bombay, receive inspection before export is being sent. This is important, especially for some control over the activities of the building units so that the overall standard of grading may be improved. It is, however, can be taken where any labor persistently refuses and makes bad, frequently labels his cloth or generally fails to inform of the standards which bakers should be expected to observe.

It seems desirable that two forms of action need to be available to those responsible for the enforcement of control viz., punitive and advisory. Positive action would involve, ultimately, the withdrawal of a license to operate as a baker. Advisory action should aim at educating those bakers who need some advice and guidance in baking, grading, cutting, etc., and should aim at

to maintain an overall standard of grading. To be effective, control should be exercised through regular inspection at the baling plants by inspectors who will also check the efficiency of grading at the plants and to take such action as may be necessary. *

It has been suggested that a scheme may be raised that a scheme of up-country grading would be impracticable and too costly but the Mission feels that it is known that the Baler's Association is anxious to have such standards and their full co-operation would probably be forthcoming. Whether responsibility for the scheme should lie with the Jute Research Association or with the Inspectorate of Standards and Technical Policy of the Ministry of Economic Affairs or by both in co-operation has not yet been decided. The costs of the scheme could be met by the jute-growers at least by a cess on the quantity of fibre produced per acre. If the proposed scheme is adopted it will bring the following benefits, e.g.; once the standard of grading begins to be maintained the inspection becomes easier; there will be more uniform quality; the costs of pre-selecting fibre in the field will be lowered and the mills will be able to make better use of the fibre; the chances of exporting competitively; the quality of the fibre exported should be better.

*The type of inspection envisaged would be somewhat similar to that carried out by the Inspectorate and Quality Control Division of the Indian Jute Mills Research Association in connection with the export of some jute goods.

The Mission recommends, therefore, that:-

- (1) All persons operating baling presses should be required to obtain an annual licence to do so from the Ministry of Economic Affairs (or some other Government Department) and that the granting of a licence should be dependent upon the production of a certificate of membership of the Thai Jute Balers Association.

For the first year it is suggested that all persons who are known to be at present operating as balers should be granted a licence and that they should be accepted as members of the Thai Balers Association. This will avoid any suggestion of discrimination by present members of the Association against present non-members and avoid delay in putting the scheme into operation.

Renewal each year of the licence to bale will depend on the behaviour and competence of the baler.

- (2) A scheme for frequent regular inspection of all baling plants should be introduced without delay.

5. Fibre Inspection and Control

The Mission recommends that the Government should approach the United Nations for assistance in obtaining the services for, say, two years of an expert in the preparation and grading of fibre who would be attached to the Standards Commodity Division of the Ministry of Industry, as an Adviser.

In this position he would act as adviser to the Division with regard to grading generally; act as an entirely independent arbitrator in disputes regarding quality; be generally responsible for training government inspectors; be responsible for liaison

between the Government Inspectorate and the private inspection firms; make visits to the baling presses to give expert advice where necessary and to act as an independent arbitrator where disputes regarding withdrawals of licences were involved; suitable courses in fibre grading and assessment to be given to agricultural extension officers, managers of co-operatives, farmers and others who need to know something about the grading of fibre.

The establishment of Regulated Markets for Kenaf

Under the scheme which the Mission recommends should be adopted there is guaranteed minimum price there is still the possibility that the middleman will not pay the minimum price particularly in those cases where the farmer is in debt to the middleman for previous transactions. Although under the proposed scheme he will be able to sell to the local government buying agent it may be difficult, for various reasons, for him to do so. Legislation could be introduced, of course, to make it an offence for any person to buy from the farmer below the minimum price but to be effective such legislation would have to be enforced and this might involve considerable expense and be impracticable. Moreover, since the minimum price will only apply to grade 'A' fibre and for a certain period of the year, for the rest of the year and as regards the lower grades of fibre he will still generally be obliged to sell his fibre to the middleman at the price which the latter will pay. (These comments should not be taken as a general criticism of the middlemen, many of whom provide a very useful service and without whom the marketing operations would not function).

The establishment of proper regulated markets in the kenaf growing areas, to which the farmer could take his fibre and where

he would have a wider choice of buyers to which he could sell and would help to remove some of these handicaps. The market should have proper weighing facilities subject to frequent inspection and standard samples of the different grades should be taken and weighed so that the farmer could form some idea as to the quality of his fibre. Farmers visiting the market would be able to keep themselves regularly informed of the prices ruling at the market from time to time. The markets could be run by a committee of farmers made up of representatives of all those farmers, jute mill, local farmers, middleman, balers, etc., and possibly a government representative by the local government. The members of the committee would render their services on a voluntary basis. The committee would be responsible for the supervision of the market, the collection of tolls, maintenance of go-downs and baling presses, hiring, and running the Market and for the collection of market fees. It would also have a go-down where fibre can be stored while a farmer is unable to sell it where the farmer can if necessary leave it there until he finds a buyer at a price satisfactory to him. The cost of running the market would be met in time by the various firms using the market or the market facilities but for the first few years the capital and running costs would no doubt have to be provided by a Government loan or subsidy.

It is worth mentioning here that it is known that some farmers carry their fibre over distances as great as 60 kilometres to sell to the buyers for the Thai Jute Corporation. Obviously, therefore, many farmers would be prepared to travel some distance if necessary to obtain a better price for their fibre at a proper local market.

The location of such markets needs to be decided carefully since they should be so sited that as many farmers as possible in the area can make use of them and they need to be sited near or on the main roads so that the fibre can be easily transported to its final destination.

For practical and financial reasons it would obviously be impracticable to establish any large number of these markets immediately. The Mission recommends, however, that consideration be given to the establishment of such markets in the first place in, say, the Khon Kaen, Ubon and Buengai areas within the next two years at the latest.

Re-organization of the Jute Mills

The mills in Thailand differ in their use of raw materials and in their internal organization. In the good mills with good administration, the raw material is used correctly and the manning of the machines is right. Such mills operate with one worker per spinning frame and one worker to four looms and the organization is satisfactory.

In the less efficient mills, however, the raw material is often too good for the type of product being made and two workers are employed per spinning frame and one worker to each loom. In such mills, reorganization would undoubtedly result in savings.

The Mission recommends, therefore, that the Government approach the United Nations for the services of an expert for a period of, say, six months to make a preliminary technical survey of the less efficient mills and to make suggestions for further more extensive studies should he consider them desirable.

GENERAL OBSERVATIONS AND MINOR PROBLEMS

a) Improvement of cultivation methods

Owing to the attitude among farmers to be grown where no other crop, including cotton, is cultivated in practice, the size of area sown etc., yield per acre of fibre are much lower than those in the United States. The Department of Agriculture is doing its best to encourage farmers to adopt better cultivation methods, but this is limited by the numbers of agricultural extension officers in the Department and to the fact that cotton is the only crop which can be sown in rotation with that other crops.

It is always difficult to persuade farmers to change their methods unless they see some advantage in doing so. They have not, for the most part, seen any advantage in cotton, too, the farmer knows only the well known methods of cultivation. To obtain higher yields the bigger the crop the greater the yield of the fibre. This is one reason why the area under cotton, the size of the crop and the price paid for cotton should be increased so that the wide fluctuations which have been a feature of Kachch up till now should no longer occur.

b) Irrigation

Increased yields of fibre in some areas could be an encumbrance rather than a benefit unless sufficient water were available at the right time for retting and this is another reason why better and increased retting facilities are urgently needed. The Irrigation Department in the North East has a programme for the erection of retting tanks run on a communal basis, using the water from its

Government. The local farmers assisted in the formation of Irrigation Committees, endeavoring them to make proper use of the irrigation funds to do some of the construction and maintenance work themselves. The work of this kind has been successfully initiated and developed, more money being available to the Department if it is required, particularly for the irrigation scheme in the North which is one of the most important areas of kenaf cultivation and where kenaf cultivation is more often than not the sole occupation of the farmer, i.e., Angle.

The farmers are most reticent in this area, therefore, vitally important to the success of the scheme.

In Thailand, the Kenaf, to some extent, can be harvested by hand by cutting the park ribbon, which can be in the form of a strip or by cutting the ribbons singly. In Thailand, the former method is used, due to the normal demand for the fiber, which is of little use to the farmer. It reduces the amount of labor and cost of material of which he carried his own pack animals, the water, and the ribbons can be dried and stored until the fiber is again available for retting. At present, the harvesting of the ribbons from the stems is done by hand and various ways have been devised by which this work can be performed easily and more rapidly. It remains to be seen, however, whether farmers in Thailand would be willing to adopt ribboning or what the real benefits would be.

Much work, which is fully documented, has been done in a number of countries, including Thailand, on the use of mechanized methods of ribboning. The machines devised are too expensive for the individual farmer in Thailand to buy, however, and until the Kenaf farmers become

more organized into groups or co-operative societies, it would help the case in only a few areas at present, the use of such large machines like these is not practical.

One advantage of ribboning is that the jute fibres can be cut from raw material from central retteries where the cutting operation is carried out under controlled conditions and there is likely to be a much more uniform and better graded fibre output. In this way, the central retteries might be run, for example, by a pulp mill, using some of the fibres for pulp manufacture, etc., while the marketing concerns of this type would have warm weather available and the technical expertise necessary to run a project of this kind.

Although the Mission feels that the proposal for ribboning, which has made, should, if implemented, produce a more rapid improvement in the position of the Kenaf industry as a whole, it feels, however, less that the work on ribboning should be discontinued. In view of the advantages of ribboning, it is important to find out what possibilities are in Thailand.

d) Credit Facilities for the Farmers

Mention has been made above of the lack of farmers' groups, co-operative societies, etc., in Thailand. Such organizations can be of invaluable aid to the farmer since by providing him with credit facilities and a market for his fibre, they enable him to break free from his dependence on the middleman so that he can, in many cases, obtain a better return for his Kenaf. Although a number of organizations, including some of the Banks are encouraging this sort of activity much more needs to be done and much more money provided in this very important field. For example, the only marketing co-operative in Thailand for Kenaf, which has 1,500 members, cannot get funds from the Co-operative Bank because it is a marketing

percent of the funds from U.S.O.M.

2. Commercial Banks

The commercial banking system is generally well developed in Iraq. It is not about equally developed in all provinces but about

equally developed in the provinces of

Baghdad, Mosul, and

Gulf credits

are available in all provinces.

3. Government Banks (in detail)

Government banks provide working credits to the small farmers

and the government departments:

Ministry of Agriculture, Ministry of Trade

Ministry of Finance, etc., etc., and

Ministry of Health, etc., etc.

4. Other Financial Institutions

There are some other financial institutions and

they are mainly engaged in the cotton fibres

trade, i.e., cotton gins, cotton oil mills, cotton

factories, cotton spinning mills, etc., and also

there are some other financial institutions engaged

in the cotton trade, such as the cotton gins,

cotton oil mills, cotton spinning mills, etc., etc.

5. Other Financial Institutions (not so resemble

the above) may take into account commercially

or under special circumstances. This is required

* Research Project No. 1/10 Report No. 1 "An Economic Study of
the Agricultural Marketing of Konya" by Chaytor, G. M. and et al.

If the effects on demand are to be at all large, the
new uses which are likely to create a favorable market
are difficult to find. Moreover, there are
some fixed costs which are very large.
It is not clear what the long term
market potential is in general for kenaf.

In the last few years, the Royal Forestry Department
and the Agricultural Research Institute have been
studying the possibility of using kenaf fiber in
papermaking. At the present time, the Royal
Forestry and the Royal Veterinary Department
have conducted trials to determine whether
it is possible to make paper. It is
not possible to get the material from a
such plant. Trials and plans have been made
and trials of other sections of the plant
local pulp mill. The results of these
trials were definitely better than the
difficulties in using the fiber for paper.

One pulp mill in Calcutta has carried out some
fibre and stems and reached the conclusion that it is
feasible to make satisfactory pulp from kenaf fiber and
other materials. They found, however, that the real problem was not
a technical one but one of logistics and economics in getting
of the raw material to the pulp mill. This will probably be the
main problem with kenaf in Thailand.

the same time, the quality and power of the cutting tools used in Thailand are not yet up to standard, and there is no sufficient number of qualified workers to meet the demand. Therefore, the quality of the products is not very good, and the cost is relatively high. This is a major reason why Thailand's export of cutlery to Europe is still limited.

On the other hand, Thailand has a large number of skilled workers, and the cost of labor is relatively low. This is another reason why Thailand's cutlery industry is able to compete with other countries in the world market.

However, Thailand's cutlery industry is still facing some challenges. One of the main challenges is the lack of infrastructure. The infrastructure in Thailand is not yet fully developed, which makes it difficult for companies to transport their products to international markets. Another challenge is the lack of government support. The government of Thailand has not provided enough incentives for companies to invest in the cutlery industry. This has led to a slow growth of the industry over the years.

In conclusion, Thailand's cutlery industry has the potential to become a major player in the world market. However, it needs to address some challenges in order to achieve its full potential. The government of Thailand should provide more support to the industry, and companies should invest in infrastructure and training programs to improve the quality and efficiency of their products.

Overall, Thailand's cutlery industry is a promising sector that has the potential to contribute significantly to the country's economy. With the right policies and investments, Thailand can become a leading producer of high-quality cutlery in the world.

This prospectus on The Jute and Kona Fibres

is in the main based on reports made

in India, China, Japan, U.S.A., U.K. and Europe.

Information given is based on the latest available

information.

1) Future Prospects for Kona Fibre

Presently, a market for Kona fibre

for Kona fibre is being established

in Europe, the demand for the

pattern of consumption fluctuates. This is

and will continue to do so, as paper

of late construction work would be increased

maximum, and the example of the consumption

tends to show that the anticipated increase in

11% maximum

The former steep upward trend

declined in 1964 and 1967 and showed a slight downward trend.

The last three seasons have produced small increases, particularly

that for 1968/9 which was almost a record year.

The high prices ruling for jute and Kona fibre throughout appear

to accentuate the growing trend to jute of synthetic fibres like

polypropylene. Competition from polypropylene continues to grow and

with new factories being put into production in many countries, the

(*) "Prospects for Jute, Kona and Allied Fibres in 1970", C. C. P. JU
6/13. Published July, 1967.

the demand for Kenaf for sacks may also be expected to increase. The possibility, subject to what is said on the following page, that the demand for Kenaf for the manufacture of lighter (paper) bags (from which the prices of polypropylene should fall by 1971)

It is my opinion that the best way to approach this problem is to consider the following points:

1. The first point is to determine what kind of fiber we want to produce. This will depend on the type of market we are trying to enter. For example, if we are trying to enter the automotive industry, we may want to produce a fiber that is strong and flexible. If we are trying to enter the textile industry, we may want to produce a fiber that is soft and durable.
2. The second point is to determine the quality of the fiber we want to produce. This will depend on the type of market we are trying to enter. For example, if we are trying to enter the automotive industry, we may want to produce a fiber that is strong and flexible. If we are trying to enter the textile industry, we may want to produce a fiber that is soft and durable.
3. The third point is to determine the cost of producing the fiber. This will depend on the type of market we are trying to enter. For example, if we are trying to enter the automotive industry, we may want to produce a fiber that is strong and flexible. If we are trying to enter the textile industry, we may want to produce a fiber that is soft and durable.
4. The fourth point is to determine the availability of the raw materials needed to produce the fiber. This will depend on the type of market we are trying to enter. For example, if we are trying to enter the automotive industry, we may want to produce a fiber that is strong and flexible. If we are trying to enter the textile industry, we may want to produce a fiber that is soft and durable.

In addition to these four points, it is also important to consider the following factors:

- The availability of labor and equipment.
- The cost of transportation and storage.
- The cost of energy and utilities.
- The cost of insurance and taxes.
- The cost of permits and licenses.
- The cost of legal fees and accounting.
- The cost of marketing and advertising.
- The cost of research and development.
- The cost of quality control and inspection.
- The cost of safety and environmental regulations.

Once all of these factors have been considered, it is time to start planning the production process. This will involve determining the best way to produce the fiber, the best way to transport it, the best way to store it, and the best way to sell it.

What needs stressing, however, is that time is running out and unless urgent action is taken now it may be too late and the opportunity to preserve and strengthen the position of that Renf as a raw material for clothing and other jute goods will be irretrievably lost. This need for

Report by the Mission when

the recommendations of the Commission were implemented without

any significant modification.

3.2. Prospects for the Jute Manufacturing Industry.

The long term prospects for the Thai Konaf manufacturing industry would appear to be rather brighter and safer than those of its main competitors, India and Pakistan, because two of the main components of the costs of the finished goods, viz., raw material and labour, are cheaper in Thailand.

Raw Material.

In Pakistan, at the minimum price of Rs.30 per maund which is often guaranteed to farmers for "X Bottom" jute, the spinners will have to pay the equivalent of Bts.3.59 per kilo. for the lowest quality long jute and the price for jute cuttings at this price level will be around Rs.75 per bale, or about Bts.7.77 per kilo. There is no guaranteed price for meeting demand in Pakistan but since normally the price for a jute com bale is 15 per cent lower than jute the price for meetins is around Bts.3.08 per kilo.

In India, the minimum guaranteed price for Assam Bottom is Rs.25 per maund, or about Bt.3.06 per kilo. On these figures it would appear that the Indian spinners should be able to obtain their raw material at lower prices than spinners in Pakistan but experience over the last decade shows in fact that the internal price level of raw jute in Calcutta is about the same, if not higher, than in Dacca.

In Thailand, at the guaranteed minimum price of Bt.2.00 for mixed grade Konaf or at the price recommended by the Mission of Bt.2.30 per kilo for uncut grade 'A' Konaf the spinners should be able to cover their requirements for grade 'C' Konaf suitable for heavy count yarns and complementary to jute cuttings at a price of Bt.1.70 per kilo. Cut grade 'A' Konaf, suitable for good quality warp yarn ranging from 9 to 12 lb./spindle will be available at Bt.2.90 per kilo.

It can be assumed, therefore, that for fibre for the heavy counts spinners in Thailand would have to pay prices only slightly lower but as regards very yarn in medium counts they would be in a much more advantageous position since they should be able to acquire fibre for these purposes at a price about 35 per cent cheaper than their competitors in India and Pakistan would have to pay. Consequently these lighter counts and fabrics made from them would appear to offer the best prospects for exports.

b.) Labour.

In Pakistan the salary of workers in the jute mills is Rs.150 per month or Bts.650. In addition the workers are entitled to 13 working days holiday and participate in the "bonus vouchers" earnings of the mill which amount to about Rs.100 or Bts.400 per year.

In Thailand workers in the Kenaf mills are paid a daily rate between Bts.8 to Bts.20, those employed in the spinning section earning on an average not more than Bt.15 per day including all social amenities. Assuming 25 working days per month this amounts to a monthly salary around Bts.375. In general, too, the Thai workers are more technically minded and industrious than their counterparts in the mills in India and Pakistan.

Consequently, as regards the cost of raw materials and labour the mills in Thailand would appear to be better placed than their competitors to resist the impact of synthetics, assuming that no great changes take place in the present situation.

THANKS

Appendix "D" contains a list of the many people in Thailand whom we were held. The Mission wishes to express its thanks to all of them for their courtesy and co-operation at all times and for their willingness to impart information. Their assistance was invaluable.

Thanks are also due to the staff of the U.N.D.P. office for their general assistance and particularly with regard to typing.

The Mission also wishes to acknowledge gratefully the kind and courteous assistance provided by so many different members of the staff of the Applied Scientific Research Corporation of Thailand wherever it was required, and to the Corporation for providing office accommodation, secretarial services, transport, etc. Special thanks are due to Mr. Nippon of the Corporation who accompanied the various members on their visits, arranged transport facilities, etc. and generally took care of the Mission.

APPENDIX A

Proposed Level of the Minimum Price for Grade "A" Fibre

(a) It is proposed that the minimum price of those uncut grade "A" kenaf fibres should be Bht. 0.30 per kilo. The Mission took into account the following considerations:

The proposed fixed standard should be enough to provide an incentive to the farmers but not too high, even so as to cause an over-supply. It is likely to be beneficial to the stability of prices in the long run.

According to the study made by ASIET in 1967*, 69% of kenaf growers stated that they would continue to grow kenaf provided that they would receive no less than Bht. 2.00 per kilo. of uncut fibre and 31% stated that they would be satisfied if they received not less than Bht. 1.30 per kilo. The incentive of Bht. 0.30 per kilo over the price which the majority of growers consider reasonable should be sufficient to induce the farmers to cut down at the proper time and to ret it when ample supplies of clean water are available.

(b) At the meeting of the Consultative Committee on Jute, Kenaf and Allied Fibres in February, 1970, in Rome, the Thai delegation proposed $\text{f.o.b.} \pm \$5$ per ton c.i.f. Bangkok as the indicative price

(*) Research Project No. 1/10 Report No. 1. "An Economic Study of the Production and Marketing of Thai Kenaf". By Chaiyong Chuchart, Norman L. Waite and Sachee Suthasathien.

for Thai kenaf grade "A". The representatives of the kenaf consuming countries, however, maintained that to secure a steady demand for Thai kenaf, the indicative price for this grade should be £ 67 10 s. ± £ 5 per ton, f.o.b. Bangkok, and no agreement was reached on this subject.

With a price to the farmer of Bht. 2.30 per kilo for uncut loose grade "A", the minimum price for export would be £ 67 per ton f.o.b. Bangkok, so that this would represent an indicative price of £ 72 ± £ 5 per ton f.o.b. Bangkok. In view of the fact that if the policy of a guaranteed minimum price to the farmer is adopted the consumer should have the opportunity to obtain a more uniformly selected grade "A" it is hoped that this compromise solution will be acceptable to both parties.

- (3) By limiting the period during which the minimum price will be paid, it is hoped to induce the farmers to harvest their kenaf at the right time and to ret it while ample supplies of water are available.

The oncost from the price to the farmer to a price f.o.b. Bangkok has been calculated as follows :-

	Bht.	<u>Per kilo</u>
Price to farmer, loose uncut grade "A" per kilo		2.30
<u>Marketing charges</u>		
Unloading & warehousing		0.03
Assorting		0.07
Loss in weight (moisture & foreign matter) 5%		0.11

	<u>Bht.</u> <u>per kilo</u>
Cutting, 5% at less value 60% = 3%	0.07
Baling Bht. 11.00 per bale }	0.07
Rope Bht. 1.00 " "	0.07
Transport to Bangkok, average	0.10
Profit of the Baler	0.07
Brokerage in Bangkok, 1%	0.02
<u>Exporters' charges</u>	
Unloading and warehousing	0.05
Surveying, weighing and loading	0.05
Profit of carrier (2% per ton)	0.10
Export duty 2.2% and valorem	0.06
	—
	3.10 Bht. per kilo

A price of Bht. 3.10 per kilo is equal to \$67 per ton f.o.b.Bangkok.

APPENDIX "B"

Suggestions Regarding the Way in which Government

Purchases of Fibre could be Organized

Some of the details of the scheme will obviously need to be worked out. The main features of the scheme which the Mission recommends, however, are the following :-

- (1) At the time when the announcement about the minimum price is made or at least one month before the crop should be harvested the Government will publish the names and full addresses of its agents who will be prepared to buy fibre at this price in any quantity.
- (2) The announcement regarding the guaranteed minimum price and the names of the Government buying agents must be given the widest publicity in the Press, on radio and television. In those areas where this type of communication has a small impact, the information can be passed on to the farmer by agricultural extension officers, farmer's associations and co-operatives, etc., etc.
- (3) As far as is possible, the Government will make use of those purchasing channels which already exist for the marketing of the fibre. It can use as its accredited buying agents, for example, co-operatives where they exist, accredited and reputable dealers in the kenaf growing areas, Banks such as the Bangkok Bank, and the Bank of Agriculture & Agricultural Co-operatives who are already buying or financing the buying of kenaf in certain areas, and, if necessary reputable middle-men who are known to be regular traders in kenaf. Credit

facilities for the purchase of fibre by the Government agents will be provided by means of Government guarantees to the buyers who will provide any necessary loans to the agents. The advantage of making use of the normal channels of marketing is that the godowns, baling facilities, etc., which already exist can continue to be used in the normal way.

Agents undertaking to act as buying agents for the Government shall not be precluded from buying on their own account but shall deliver to the Government the quantities of fibre bought on private account and the prices at which it was bought. Any agent found to be buying below the minimum price on government or private account shall have its authority to buy for the Government withdrawn permanently.

- (L) It is recommended that the Thai Jute Corporation should be the Government organization responsible for Government buying arrangements through agents since it is already empowered to buy kenaf from farmers who approach it and it already has some experience of Government buying in order to help maintain a minimum price for kenaf. The Corporation has some staff who have had some experience in buying kenaf; a go-down and a baling press; and some experience in selling kenaf to the Government mills and other buyers. It seems to be the most suitable body, therefore, to administer and supervise the scheme.

Since it is recommended that full use should be made as far as possible of the normal channels of marketing it is not anticipated

that the Corporation will have to increase its buying operations to any great extent but it must, nevertheless, be in a position to do so, if required. Consequently, it will need to have the necessary financial guarantee and increased staff from the Government for whatever purchase it may have to make. It is vital, should the necessary co-operation of the buyers, balers, etc., not be forthcoming to support the scheme, that the Corporation be able to buy whenever and wherever it is necessary to support the minimum price because if the scheme is to work satisfactorily and the farmers are to have confidence in the scheme they must be assured of at least one outlet where they can obtain the minimum price for their fibre.

- (5) Kenafo bought by the Government's buying agents will be under Government control and will only be sold with Government permission. Subject to this provision, however, there is no reason why stocks purchased on behalf of the Government should not be released to the market normally as required. It is suggested, therefore that when the Government agents send in their returns stating how much kenafo they have bought on Government account they should state at the same time whether they are prepared to dispose of all these purchases privately or whether they wish to leave all or a proportion to be sold by the Government. If they adopt the first alternative, all charges for buying, storage, etc., will be for their account in the usual way. Where, however, they do not wish to sell

on their own account fibre bought on Government account,

(c) Government will pay suitable storage charges while the fibre remains in the agent's go-down.

It should be stressed that there is no intention at this stage that the Government should build up and retain a surplus stock.

There is the possibility, however, that should there be a year when very large quantities of grade "A" fibre were produced, the Government might have to hold stocks for a longer period than normal.

In order to cut down the costs of running the scheme and to avoid the necessity for the Government to hold large stocks for a lengthy of time, the mills should be required, if necessary, to buy an agreed monthly quota of kenaf from the Government buying agencies based on their annual consumption during the period when the guaranteed minimum price scheme is in operation.

(d) Since the minimum price guarantee will only apply to grade "A" fibre, the maximum quantities which the Government will be required to buy will not be too large. Only about 25% of the crop at present is grade "A" or about 45,000 tons out of a total crop of, say, 300,000 tons so that if the Government were forced to buy, say, 20% of all the grade "A" fibre produced its total financial liabilities would not exceed Bht. 34.5 million. (It is hoped, however, that the percentage of grade "A" will rise if the proposed scheme is adopted.) However, the demand for export is mainly for grade "A" and since the

will be also anxious to obtain more money, and it must be a better sale for them. It should be borne in mind, too, that the jute farmers will like to continue buying from the Government and that they are prepared to pay a higher price. Although it is difficult to predict exactly what the actual Government price will be likely to be until the scheme has been fully implemented, it is reasonable to assume that there will be a considerable increase.

The Jute Farmers' Council suggests that it is important to harvest their crop at the right time and to encourage them to form themselves into groups so as to improve retting facilities in the off-seas where they are working; give them some incentive to carry their crop to the nearest port where better retting facilities are available and to make their fibre before sale.

It should be pointed out here that if the jute farmers are unable to make any improvements "themselves" they should approach the Government to provide better/facilities so, to give them the opportunity to produce grade "A" fibre. It is essential, therefore, that the Government's plans for providing retting facilities for the farmers should be enlarged and proceeded with urgently.

(*) It is of interest to note that in 1969 - 1970, the Government in Pakistan had to buy 250,000 bales of jute, or only 4% of the total crop of 6,500,000 bales to maintain the minimum price.

4. Jute

Linen and Jute in the Malabar

Development of Jute Industry

The first jute mill was established in 1855 at Cannanore.

In 1860, the first jute mill was established for extracting a jute-

seed oil, which was used in the lamps.

During the first decade of the present century it had been imported from Burma, where
it was first cultivated in 1750. The year after the first
cultivation, King Ba Tha Mya, ruled by
the Burmese king, followed him further
and planted jute in the fields owned by the

King. This is the first record of jute in Burma;

but the first jute mill was established in 1855 at Cannanore.

After the opening of the Suez Canal in 1869, jute was then
exported to Europe and America through
the port of Calcutta. The port of Calcutta
is situated in the delta of the River Ganges.

It is a very large area, where jute can be grown
easily. But in India, jute cultivation is a open field culture
which can be grown in any part of India, however, can be grown in areas unsuitable for
rice. Furthermore, such fibre was quite sufficient for the bags which
were required in T. & G.

In the meantime the number of mills has grown to ten and the labour
has risen to 1,463 and 11,000 workers.

Spinning Tai kenaf poses problems which do not have to be faced when
working with jute, owing to the fact that kenaf fibre is coarser and harsher.

All these goods are made in greater numbers.

The goods are largely sold in the market and some are sent abroad.

But the chief feature is the wide range of products.

It is the largest manufacturer of cotton spinning and weaving.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

This is the main product of the factory.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

It is also engaged in the manufacture of silk.

The Mill consists of:

170 + 34 Circular Weaving Machines

50 + 30 Weaving Machines for the

Manufacture of Handloom.

the U.S.

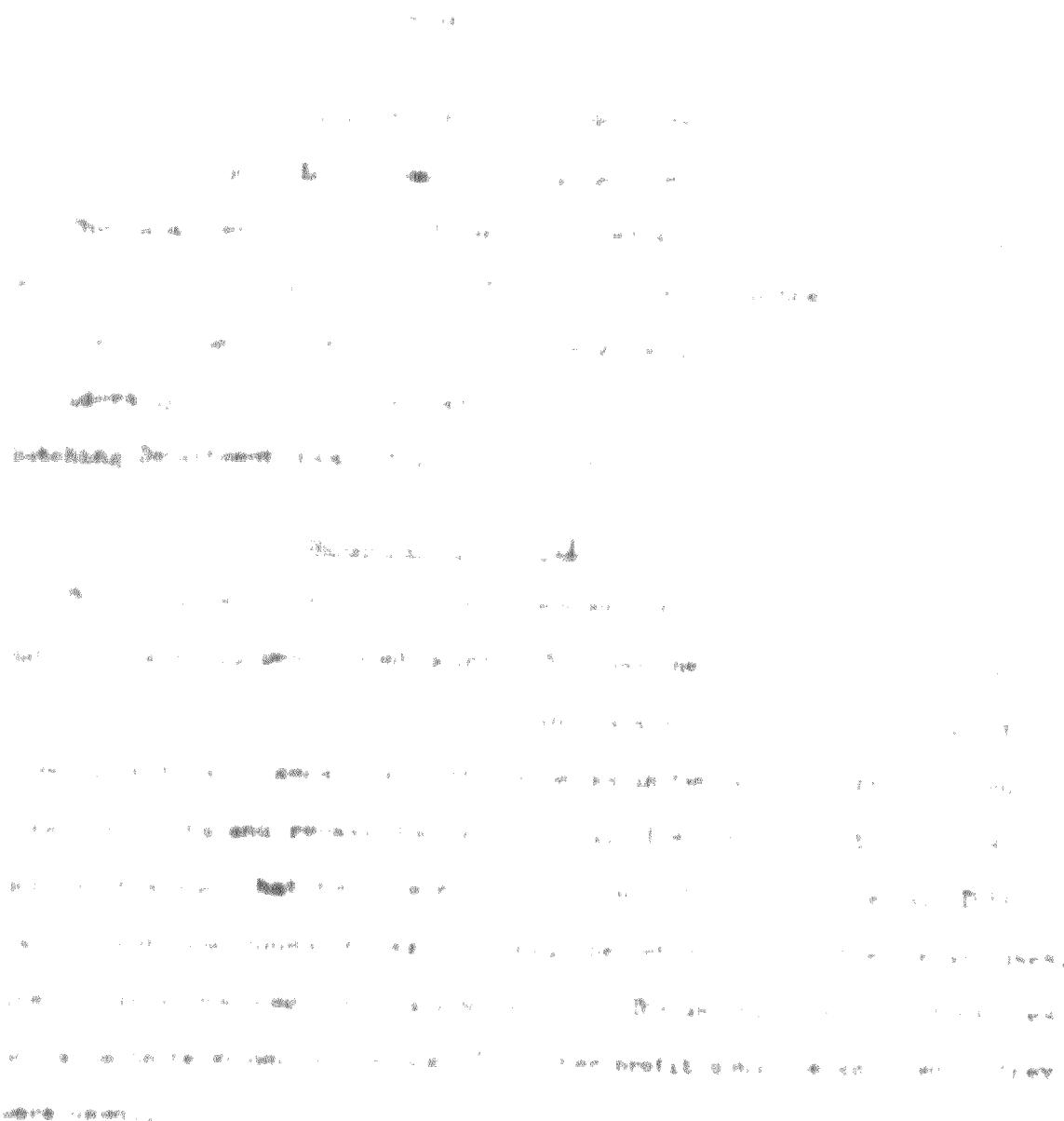
U.S. -

U.S. -

U.S.

U.S. -

U.S.



The spinning work is not good.

(A) - 1st / 2nd Floor First Line

(B) - 3rd Floor Second Floor Lines

(C) - Channel Lapping Machines.

The spinning is not as good as could be expected. The spinning machines do not spin the yarn very well (not all these machines could be seen), and their rate of production is not good. The number of the broken ends is too high in spite of the fact that two workers are employed on each side of the frame. It was not possible to find out the reason for this kind of work in the comparatively short time given to the mill.

about 100,000 bags having been made of a good raw material. During the good material which is used by the mill the machines should be better.

Chittagong Jute Mill

This is a small firm and is also situated at the port of Chittagong. Mixed grade jute, being 50% jute, is used, amounting to 9,000 tons per year, 100% of which is exported. The mill uses a spreader batching system.

The mill employs 100 workers and has:

100 Looms

and 100 Weaving Machines.

The looms were manufactured in Taiwan and do not have the frame which they are copied from. The capacity of the looms is not known. The first product is what may be expected from the material which is used.

Chittagong Jute Mill - DCITAPURI

This mill was founded by the Ministry of Industry. It is the oldest jute mill in Bangladesh and came into operation in 1951/1952. The Mill is situated in the town of Dhanmondi, near the Don Haung Airport, in the middle of the rice-fields. The raw material used is bought from balers, like for example "B" grade 70 per cent or "C" 50 per cent. The machines vary in age; some of the weaving machines are 18 years old, some 13 and some 6 years.

The firm employs 1,200 workers and has:

10 Gremack Weaving Machines and

186 Fully Automatic Flat Looms.

The Mill employs 1,200 people in one shift. At the present they only work one shift. At the spinning-machines two persons work on one side. On

the flat looms there is one person working per loom.

When it is worked in one shift 15,000 bags can be manufactured.

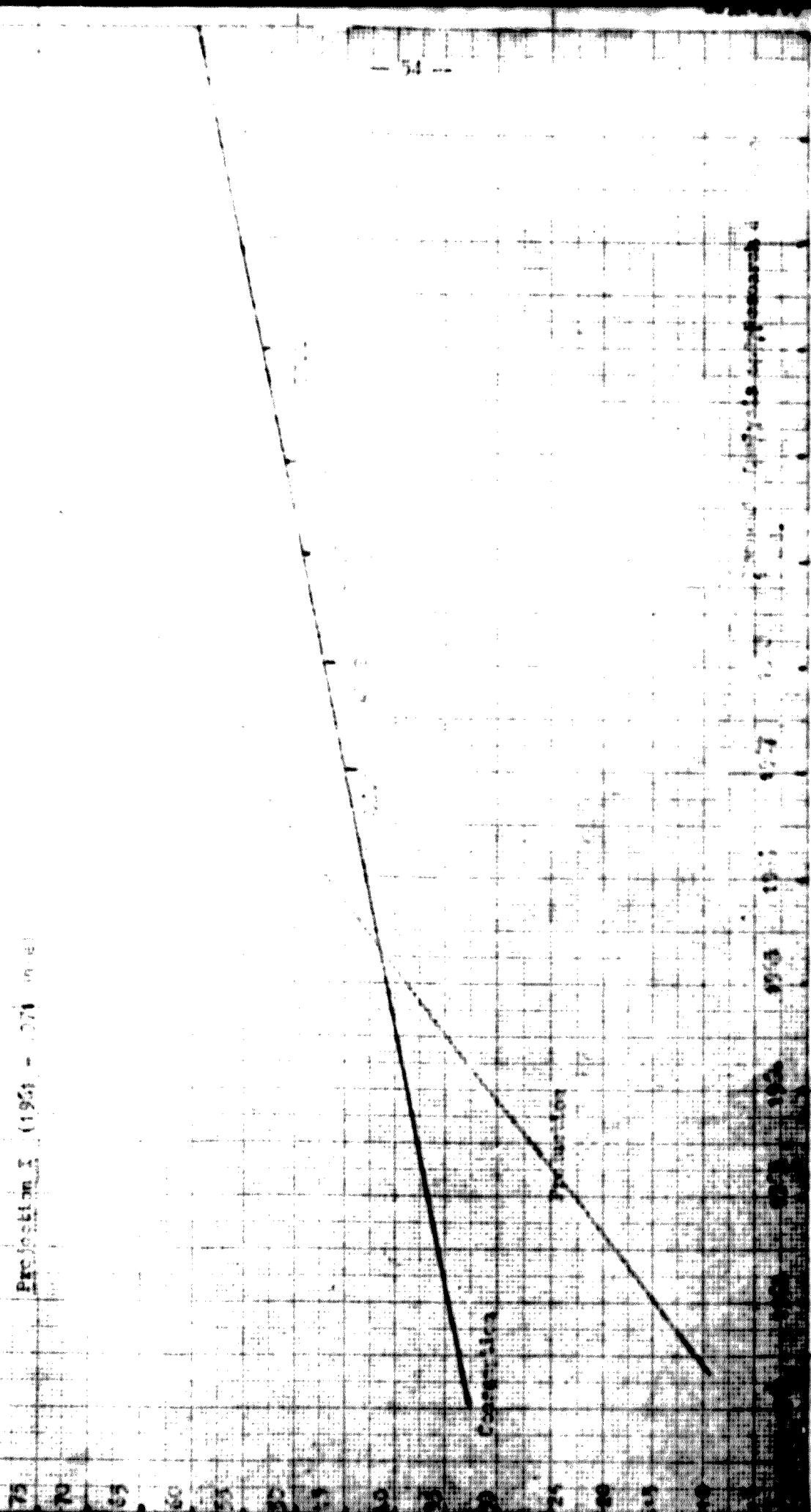
Working in two shifts, they are able to produce 25,000 bags. In this mill they work five days a week.

The bags are calendered and are consequently excellent in appearance. The workmen at this Mill mostly consist of people working in the field of agriculture. During the period of cultivation and harvesting of rice a rather high percentage of the workmen do not come to the mill. The normal, daily fluctuation in labour amounts to around 20 per cent, even though busses are sent around to collect the workmen. Consequently full capacity cannot be achieved. The reasons are the machines which are over-aged as well as the high labour turnover. It is understood, that the management has to face a lot of trouble.

The Thai Jute Industry has a consumption of about 80,000 to 100,000 tons jute per year. From the bags produced, about 80 per cent are used in Thailand itself. Considering the world's production on the whole, the jute produced in Thailand is only a small part of the world's production. Therefore there should exist no difficulties whatsoever in selling the surplus of bags, which cannot be used in Thailand. In the latter case, the jute has, of course, to be sold for the prices, ruling on the world-markets. Table IV shows the planned development of bag production and consumption. The manufacturing of cable-yarns, felt as well as carpets should be considered.

The profitability of export depends entirely upon the prices of the raw materials.

Projection 3 (1921 - 1971) in μ



In most of the mills a too good quality of jute is being used for the savings, and the number of the workers employed is, even in the Far East, much too high. On these both facts savings could easily be effected, and the mills could work more competitively. Furthermore, it has to be added, that the capacity of most of the mills cannot be reached because the local market is not large enough.

Some mills produce some type of hessian but the quantity produced is unimportant because the mills have only a few looms suitable for this purpose. Production is also limited owing to a lack of raw material, labour etc. and because of this the production of yarn and thread for export purposes is increased. If the quality of the raw material were improved, there would be a reduced cost but finance would be required for the purchase of a new spinning, carding, sizing machines, etc.

The Thai workmen are good, clean and diligent men. Their effort is more or less unknown to them, and most of them work as long as possible, as farmers themselves. The reason the management has to pay attention to the farming work could partly be solved by building exclusively living quarters within the mill's site for them. Furthermore, it is possible to solve this problem, they should get free or rather cheap land at the same time. It seems to be very difficult, however, to accustom a person, born out as a farmer, within a short time to work in the industrial field where conditions are so different.

On the whole, the Thai workmen can be considered as satisfactory. There is no doubt that they are far better than those in Pakistan or in India. The best way to describe the Thai worker is to say that he can be placed between the Indian and the Japanese worker.

It is said that the land could produce heavy sacks in competition
if sufficient numbers of the right people are employed. The reasons
are given below:

- (a) At an average of 1000 kg per hectare, not being planted on the rice-lands.
- (b) Employment of a good working staff, and
- (c) Good management, particularly on the part of the management.
In addition, the number of the production of the polypropylene bags
is not yet mentioned.

APPENDIX 'D'

KHORAT

Pak Chong (Patana Utashkan) Development Industries

Mr. T. Curran
Sikew Jute Mill Ltd.

Ta Phra North Eastern Agricultural Centre

Laem Thong Jute Mill

Non Sung Agricultural Experiment Centre

Mr. Nicholson
North East Jute Mill Ltd.

Liaison (or, i.e., Ninety only)

Central

Mr. M. Savval

Jute Development Officer
Ministry of Agriculture

Mr. S. Bhattachari

Jute Agricultural Research Institute, Barrackpo

Mr. L. Ranjan

" " " "

Mr. C. P. Bhattachari

General Manager
State Trading Corporation

Mr. N. Dutt Roy

" " "

Mr. K. K. Sharma

Indian Jute Industries Research Association

Mr. K. K. L. Rao

" " " "

Mr. S. Halit

" " " "

Mr. A. Bhadralice

Jute Commissioner

Mr. F. Brown

Secretary
Indian Jute Mills Association

UNITED KINGDOM (Dr. R.H. Kirby only)

DUNDEE

Dr. H. Stout	Director Scottish Textile Research Association
Dr. S.H. Mather	" " "
Mr. Duncan	Jute Industries Ltd.
Mr. Castle	" "
Mr. MacConochie	J.C. Duffus Ltd.
Mr. B. Smith	Mackenzie, Stewart & Co., Ltd.
Mr. F. Stewart	" " "
Mr. T. Harry	" " "

LONDON

Mr. E.J. Shelton	Checchi & Co.
------------------	---------------

1.0000000000000000E+0000

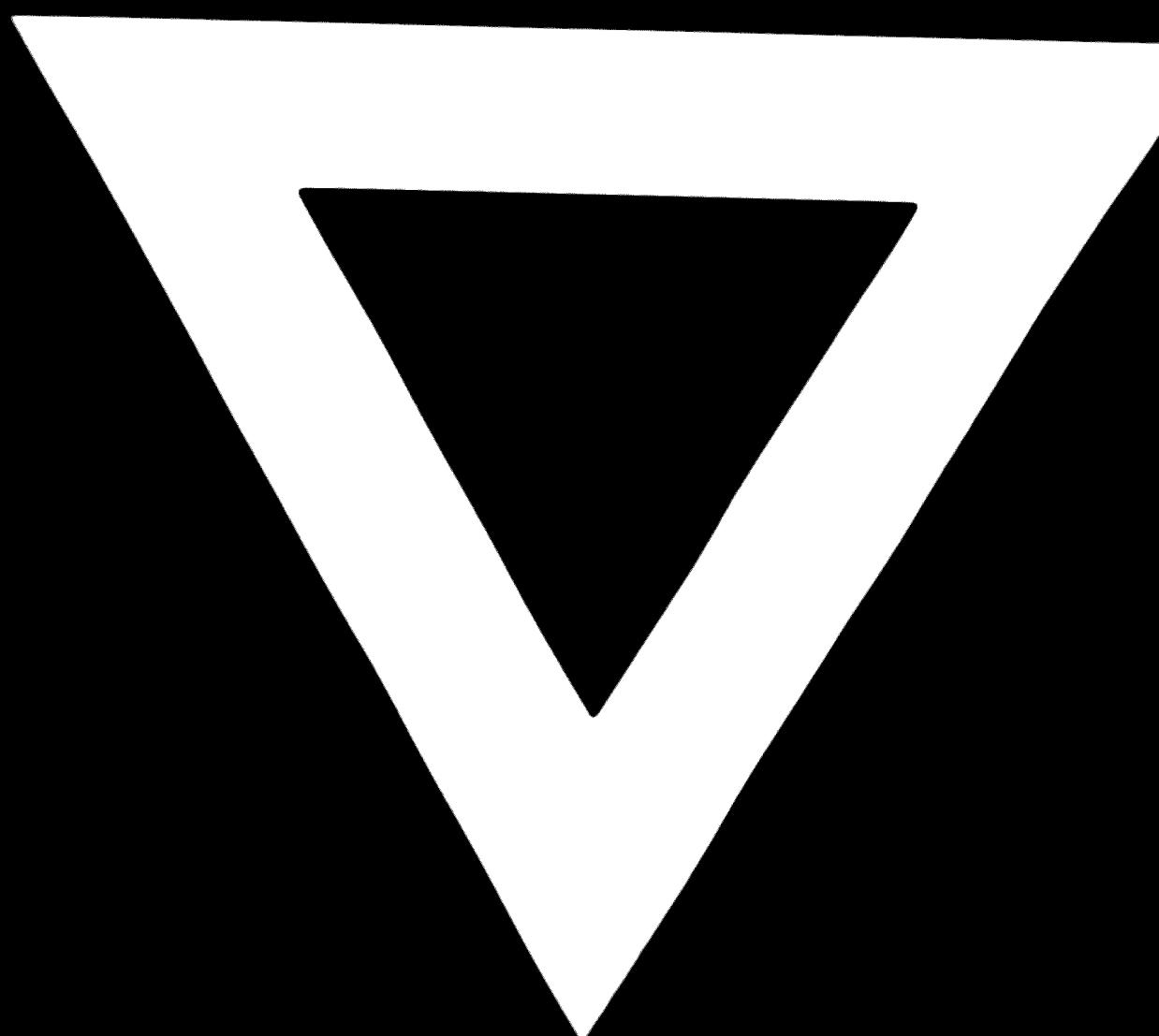
1.0000000000000000E+0000

1.0000000000000000E+0000

1.0000000000000000E+0000

1.0000000000000000E+0000





76.02.12